

AMR 2019

Authority Monitoring Report



A great place to live, work & play



Whitby



Scarborough



Filey

Scarborough
Borough Council
September 2019

Executive Summary

This is the Authority Monitoring Report (AMR) 2018/19 for the Scarborough Borough Local Plan which is required to be published under the Town and Country Planning (Local Planning) (England) Regulations 2012.

It sets out the progress in Local Plan production and the implementation of policies. The AMR measures various indicators to assess the performance of planning policies set out in the adopted Local Plan and helps understand the wider social, environmental and economic issues affecting the Borough.

The Authority is required to produce an AMR at least once every 12 months. This AMR relates mainly to the period 1 April 2018 to 31 March 2019, except where data was not available for this exact time period, or it made sense to provide more recent data. The report on the progress of the Local Development Scheme (LDS) and specific elements of Local Plan preparation has been written to be as up-to-date as possible as has the housing position.

The report has been produced in accordance with the requirements of the Town and Country Planning (Local Planning) (England) Regulations 2012. There is no longer a requirement to submit the report to the Secretary of State. However, reports must be made public.

The new Local Plan was adopted in July 2017 and this is the second iteration of the AMR to rely on the monitoring framework as detailed within Chapter 11 of the Local Plan. Where relevant, each chapter contains the monitoring indicators that are related to that subject area.

The AMR broadly follows the structure established in earlier reports to ensure a consistency of approach and enable meaningful cross-referencing and analysis to be undertaken.

The purpose of the AMR is twofold:

- To monitor the progress of the local development documents set out in the Local Development Scheme; and
- To monitor the effectiveness of the policies set out in the Borough Local Plan.

Monitoring Report - Key Findings

- The residential net completions for this monitoring period (469) are at their highest since the new Local Plan period commenced (2011) and represents the third consecutive year delivery has been higher than the annual requirement (450). The level of completions is again largely down to the level of completions on a handful of greenfield sites. This is a trend which is expected to continue for the coming years as these schemes cumulatively have a large number of dwellings still to be constructed. Furthermore, there are a number of greenfield sites identified in the new Local Plan;
- The up to date housing trajectory outlines a five year supply of 3,644 dwellings, which is above the requirement of 3,183 dwellings;

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- The overall density of development for 2018/19 is 39.05 dwellings per hectare;
- 41.5% of completed residential development occurred on brownfield land - an overall figure for 2011 to 2019 of 47.65%. This is the sixth successive year that the rate of Greenfield delivery has been higher than that of Brownfield development. However, it is likely that the proportion of Brownfield development will generally fall in upcoming years owing to the adoption of a new Local Plan and a range of new housing allocations on the edge of settlements to meet the identified level of housing need;
- For the period 2018/19, there were a total number of 58 affordable housing completions (11.8%). The average provision decreased to 23.87% of total completions between April 2011 and March 2019;
- From 1 April 2016, the council has had a duty to hold a register of people and associations interested in a serviced plot of land that could be used to build their own home. At the end of the Self-Build reporting year of 31st October 2017 to 30th October 2018, there are currently 32 individuals on the Self-Build Register;
- 2018/19 has shown an overall increase of 1,758.2sq m of retail floorspace across the borough;
- Visitor accommodation across the Borough has increased with the addition of 6 caravan pitches, 27 additional hotel bedspaces arising from new or expanded hotels and guest houses and 10 additional self-contained units of accommodation;
- This is the second year of monitoring the newly adopted Local Plan and the effectiveness of its policies. Whilst there are no early indications of any specific requirement to review the Plan based on the findings contained within this AMR the LDS has already set out a timetable for review and any findings of the AMR will be utilised to inform the review.

When future key planning documents are adopted, consideration must be given to monitoring their performance and any associated indicators highlighted in their accompanying Sustainability Appraisals (SA).

To assess the performance of the Local Plan, a monitoring framework has been prepared, which sets out the key indicators for future AMRs. Where policies are not performing as intended, the AMR will suggest the actions that need to be taken to address the issues. These can, if necessary, include a formal review and subsequent amendment to the policy.

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1 Introduction

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Background

1.1 Monitoring is essential to establish what is happening now, what may happen in the future and then compare these trends against existing policies and targets to determine whether action is required. Monitoring helps to address questions like:

- are policies achieving their objectives and in particular are they delivering sustainable development?
- have policies had unintended consequences?
- are the assumptions and objectives behind policies still relevant?
- are the targets being achieved?

1.2 The AMR will continue to provide a crucial part of the feedback loop between policy development and implementation. This plan, monitor and manage approach is a familiar one and essential for many aspects of planning, including maintaining an available five year supply of housing land.

Monitoring period, publication and content of the Scarborough AMR

1.3 This Authority Monitoring Report relates to the period from 1 April 2018 to 31 March 2019 (with more up to date information where available and appropriate) and reports on the following:

- Progress with the Borough Local Plan in relation to LDS milestones;
- Extent of the implementation of policies within the Scarborough Borough Local Plan; and
- Core and contextual indicators to illustrate the current economic, social and environmental characteristics of the borough.

1.4 This report includes information on economy, housing, transport, retail, leisure and tourism, health and community facilities, the built and natural environment and renewable energy for the plan period 2011 to date.

1.5 The monitoring of the Local Plan also requires some specific information to be collected which is not collected elsewhere. This includes information relating to the monitoring of development completions (that is dwellings, employment floorspace, retail floorspace, etc.).

1.6 Performance is measured against the Scarborough Borough Local Plan, adopted in 2017.

1.7 Previous Authority Monitoring Reports are available on the council's website and show data for the period since 2011/12.

This AMR has been published on the council's website and is also available in hard copy (a charge may be levied on providing paper copies).

Comments on the Authority Monitoring Report

1.8 Although there is no formal consultation on the Authority Monitoring Report 2019, comments on report content and format or on monitoring in general are welcome. We would particularly welcome feedback on any information communities would like to be provided in future Authority Monitoring Reports.

1.9 Comments should be emailed to localplan@scarborough.gov.uk or sent to:

Planning Policy
Scarborough Borough Council
Town Hall
St Nicholas Street
Scarborough
YO11 2HG

Scarborough Borough's AMR Methodology

1.10 This Authority Monitoring Report (AMR) is a document which is produced by the council annually, looking back at the previous financial year, from 1 April to 31 March. However, with reference to the progress with the Local Plan in relation to the targets within the Local Development Scheme (LDS), this will be as up to date as possible. The document comprises:

- An introduction to Scarborough Borough and background information and data;
- A summary of progress with the preparation of Local Plan documents, measured against the milestones of the council's LDS;
- Core and contextual indicators to illustrate the current economic, social and environmental characteristics of the borough; and
- An indication of progress in implementing current local plan policy / targets for 2019/20.

1.11 The AMR 2019 monitors the performance of the current Local Plan policies, i.e. the Scarborough Borough Local Plan adopted in 2017.

1.12 The AMR uses the most relevant and timely information available to the council at the time of drafting for the identified monitoring period.

Indicators

1.13 The Local Plan, in Chapter 11, sets out a monitoring framework that forms the basis for monitoring the effectiveness of Local Plan policies. This forms the basis of this Authority Monitoring Report. Previous iterations have considered a range of indicators collated from a number of sources, however, given the recent adoption of the Plan, it is considered this should form the starting point for the AMR. Any requirements outlined within the NPPF will also be reflected here.

1 Introduction

1.14 Please note all information and data are from sources within Scarborough Borough Council unless otherwise stated.

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Locality

2.1 Scarborough Borough encompasses the whole of the coast of North Yorkshire. It covers an area of 81,654 ha or 817 km² (315 miles²), of which 62% is within the North York Moors National Park. It has 69 km (43 miles) of coastline, a major part of which is defined as Heritage Coast. The Borough Council's Local Plan covers the area of the borough outside the National Park. The three main coastal towns, Scarborough, Whitby, Filey account for around 60% of the borough's population. The Borough also covers an extensive and sparsely populated rural hinterland, with the Esk Valley and its communities to the north and part of the Vale of Pickering and Wolds fringes in the south.

2.2 In 2011, the borough had a population density of 1.33 persons per hectare. The population density for England was 4.29 persons per hectare and 0.74 for North Yorkshire in 2011.

2.3 The borough occupies a peripheral location in the region being remote from large centres of population and having limited road and rail communications. The most important link is the road and rail corridor of the A64 and Trans-Pennine rail link. The Trans-Pennine line provides an hourly service direct to York (the Yorkshire region's most popular tourism destination with East Coast main line connections to London), Leeds (the region's economic hub), Manchester and Liverpool. In terms of road links, the A64 has strategic importance as the main route from York, with the A171, A170 and A165 also significant routes within the borough. The inadequacy of this east-west link (A64) and the poor communication links between Teesside to the north and Humberside to the south contribute to major accessibility problems.

2.4 Bus services serve the borough's towns and villages and link Scarborough and Whitby with Middlesbrough, York, Leeds and Hull.

Demographic Structure

Population

2.5 Most of the population of Scarborough Borough live in the towns of Scarborough, Whitby and Filey. The Census for 2011 show the population to be 108,800. Scarborough has seen a below average growth in population of 2.41% between 2001 and 2011.

2.6 The population of Scarborough district accounts for 18.2% of the population of North Yorkshire, and still remains as the second largest district behind Harrogate district which accounts for 26.4% of North Yorkshire's population.

2.7 The 2011 Census for the borough shows the gap between the proportion of females to males to have decreased largely due to an increase in the male population. In 2011, males in Scarborough accounted for 48.3% (47.4% in 2001) of the population and females for 51.7% (52.6% in 2001).

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2.8 The 2011 population figures continue to show an ageing population in both North Yorkshire and Scarborough. In 2001, the population aged 60+ accounted for 23.8% of the population in North Yorkshire and 27.5% of the population in Scarborough. In 2011, the population aged 60+ accounted for 28% of the population in North Yorkshire and 31.1% of the population in Scarborough compared to 22.5% in England and 22.7% in the Yorkshire & Humber region.

2.9 Over half of the population in Scarborough (52.6%) are aged over 45 compared to 41.7% in England and 42.2% in the Yorkshire & Humber region. These figures raise concerns about the outward migration of young people from the borough and the potential for increasing pressure on local health services in dealing with an ageing population.

2.10 The borough remains a popular tourist destination, attracting around 7 million visitors per annum. Due to this influx of visitors, the population of the borough can double during peak season.

Household Types

2.11 The breakdown of household types is not too dissimilar to the national trends, however, Scarborough Borough has a high proportion of one person pensioner households (16.5%) and as such, has a higher rate of one person households (34.3%) than the national rate (30.3%).

2.12 The number of occupied households has increased by 5.72% from 46,726 in 2001 to 49,400 in 2011.

Ethnic Groups

2.13 Scarborough's ethnic population is changing. Traditionally there has been little ethnic diversity in the town, though recently this has significantly increased, especially as a result of economic migration from eastern Europe.

2.14 In 2001, the borough had less than 1% of its population of non-white ethnicity equating to 1,029 persons. In comparison, 9.1% of the population in England was of non-white ethnicity, 6.5% of the population in Yorkshire & Humber was of non-white ethnicity and 1.1% of the population in North Yorkshire was of non-white ethnicity. In 2011, 14% of the population in England and Wales was of non-white ethnicity.

2.15 In 2011, the non-white proportion of the borough's population has increased to 2,689 persons, equating to 2.6% of the population. However, the borough has a very low proportion of ethnic groups.

2.16 Tables and graphs showing more detailed information for the above issues can be found in Appendix B.

Housing

Average Housing Price And The Active Market

2.17 According to *Rightmove*, the majority of sales in Scarborough during the last year were semi-detached properties, selling for an average price of £167,655. Terraced properties sold for an average of £127,614, with flats selling at an average of £112,215.

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2.18 The overall average house price in Scarborough was £159,517. Overall sold prices in Scarborough over the last year were down a small amount compared to the previous year but longer term trends show a 3% increase on the 2008 level of £154,566.

2.19 Most of the sales in Whitby over the past year were terraced properties which on average sold for £187,412. Flats had an average sold price of £136,615 and semi-detached properties averaged at £201,564.

2.20 The overall average house price in Whitby was £188,266 which is similar to the previous year and 2008 when they averaged at £189, 887.

2.21 Most of the sales in Filey over the past year were semi-detached properties which on average sold for £166,776. Detached properties had an average sold price of £228,903 and flats averaged at £116,653.

2.22 The overall average house price in Filey was £165,998 which is up on £157,552.

2.23 There are clear concentrations of higher values outside of the urban areas of Scarborough, Whitby and Filey. House prices in the rural areas and Whitby are significantly higher than in some wards in Scarborough town. According to the SHMA 2015, the distribution of median house prices during 2014 indicates relatively lower prices in Castle, Woodlands, Falsgrave Park, Eastfield and Weaponness wards and relatively higher prices in Esk Valley, Fylingdales and Scalby, Hackness and Staintondale wards. However, on average, prices in the borough remain considerably lower than the regional and national average.

2.24 Private Rented Sector: The private rented sector now accounts for around 20% of all households and has increased rapidly in the last few years in the borough in line with national trends. There is a wide mix of stock in the private rented sector in terms of type and quality. The largest concentrations are within the inner urban areas of Scarborough, where around 45-50% of the stock is privately rented, the majority of which is either flats or Houses in Multiple Occupation (HMOs). Average private rents are lower than both the national and North Yorkshire average due to the stock profile and lower market values in the borough compared to the rest of North Yorkshire.

2.25 Social Rented Sector: Average social rents range from £70 per week for 1 bed flats to around £90-£95 per week for 3 bed houses, and is slightly below the North Yorkshire average. The new Affordable Rent model was introduced in 2011, which allows rents to be charged at up to 80% of market rent, on new builds or conversions. Affordable rents are up to £95-£100 per week for 2 bed houses and up to £110-£115 per week for 3 bed houses, dependent on the area. Demand for social housing is high across all parts of the borough.

2.26 Considering house prices in the wider area, North Yorkshire, with an overall average price of £233,582 was more expensive than nearby West Yorkshire (£186,155), East Riding Of Yorkshire (£180,457) and South Yorkshire (£169,391).

2.27 According to the *UK House Price Index*, the average house price in England was £246,728 in June 2019, which is a small decrease on the previous year.

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Housing Type

2.28 The Census for 2011 shows that the borough's housing stock is dominated by semi detached properties (30%), followed by detached dwellings (22%) and terraced houses (22%). The borough has relatively high levels of flatted dwellings (26%). When property type is disaggregated by sub area, it is apparent that many of the sub areas do follow the sub regional trends with the western parishes having a high proportion of detached dwellings. Notable ward variations include the relatively higher proportion of detached properties in Scalby, Hackness and Staintondale and Danby; high proportions of terraced houses in Central and Northstead and higher proportions of larger properties with four or more bedrooms in Danby, Esk Valley and Scalby, Hackness and Staintondale.

2.29 The higher than average proportion of flats and apartments is also considered to be a reflection of the increasing tradition of 'retiring to the coast' and the historic trend of converting large coastal properties to flats to cope with this demand. Additionally, recent years has seen an upsurge in the redevelopment of many 'brownfield' sites, especially within central Scarborough, with high density flat schemes. The full breakdown of these figures is in Appendix B.

2.30 The 2015 Household Survey (SHMA 2015) provides a measure of dwelling size utilising the number of bedrooms in each home. This analysis indicates that Scarborough's stock profile comprises predominantly larger dwellings with three or more bedrooms, with 38% of properties having three bedrooms and 17.7% having four or more bedrooms. 31.6% of properties have two bedrooms, and bedsits/one bedroom properties (12.7%) being less prevalent within the profile.

Tenure

2.31 Scarborough has a higher percentage of 'owned: owned outright' properties than at the regional and national level. The main reason for this is likely linked to the age profile of the area which has a high proportion of 60 plus residents; either persons who have lived and worked in the area (and paid off their mortgage) or those who have decided to retire to the coast and purchase a property outright.

2.32 Overall, based on survey evidence, the tenure profile of Scarborough Borough shows that 65.6% of occupied dwellings are owner-occupied, 21.3% are private rented (including tied accommodation), 12.2% are rented from a social housing provider and 0.9% are intermediate tenure dwellings.

2.33 Owner occupation is prevalent across the sub areas, with the rural sub areas having the higher proportions of this tenure. Rental properties, both social and private, tend to be focused in the urban sub areas such as the Scarborough and Whitby sub areas.

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2.34 According to the Household Survey 2015, the proportion of owner occupied dwellings is highest in Cayton (86.1%) and Seamer (84.0%); private renting in Ramshill (52.8%) and Castle (49.7%); and social renting in Eastfield (40.3%) and Woodlands (37.5%).

Socio-Cultural Issues

Indices of Deprivation

2.35 The Indices of Deprivation are published by the Department for Communities & Local Government (DCLG). The latest version remain the Indices of Deprivation 2015, providing an update to the Indices of Deprivation 2010. They include ranks and scores for all 32,844 Lower Super Output Areas (LSOAs) in England, together with summary information at local authority level.

2.36 The overall Index of Multiple Deprivation is part of the Indices of Deprivation dataset. It is calculated from a combination of seven domains - Income; Employment; Health; Education; Barriers to Housing and Services; Crime; and Living Environment.

2.37 At local authority level, North Yorkshire is among the least deprived in England. It is ranked 125th least deprived out of 152 upper tier local authorities for the Index of Multiple Deprivation (IMD), a similar position to 2010 when the county was ranked 129th out of 149 upper tier local authorities.

2.38 Scarborough continues to be the most deprived district in North Yorkshire for the Index of Multiple Deprivation. It is ranked 90th most deprived out of 326 lower tier local authorities, but it is relatively less deprived than in 2010, when it was in 83rd place.

2.39 At LSOA level, the Indices of Deprivation 2015 show that pockets of high levels of deprivation are found within North Yorkshire. Three LSOAs in Scarborough town are within the most deprived 1% in England (parts of Woodlands, Eastfield and Castle wards).

2.40 More of the county's LSOAs now fall within the lowest quintile (most deprived 20%) in England in the Index of Multiple Deprivation, increasing from 18 in 2010 to 23 in the 2015 dataset. The increased number covers parts of Filey, together with additional parts of Scarborough and Selby.

Crime

2.41 Scarborough (along with several other local authorities) merged to form North Yorkshire Community Safety Partnership, and unfortunately separate data for Scarborough is therefore no longer available.

2.42 Crime Statistics for England and Wales are produced quarterly. Total recorded crime in North Yorkshire increased from 39,077 (April 2017-March 2018) to 45,211 (April 2018-March 2019). This reflects a 15% rise in crime in comparison to the same period the previous year, it is above the 8% increase in England and Wales.

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Economy

2.43 The economy of the borough can be measured not only by economic activity rates but also by such measures as income, house price level and employment figures.

Employment

2.44 North Yorkshire has a varied and diverse economy. It is characterised by significantly high levels of self employment and very small businesses. There is a growing manufacturing sector especially in food and drink, a strong tourism, cultural and creative sector, a significant financial and business services sector, and an emerging green energy sector.

2.45 In Scarborough, tourism activity is combined with a significant manufacturing and engineering base. Scarborough and the local area is home to a number of engineering and manufacturing businesses, which need appropriately skilled young people. Scarborough University Technical College (UTC) opened in September 2016 and was part of a £47 million development combining Coventry University and a sports village at Weaponness. At Middle Deepdale, a Constructions Skills Village was developed with the simple aim of bringing education and industry closer together. Consent has recently been granted for a more permanent home for the skills village at High Eastfield Farm. The Construction Skills Village supports construction companies of all sizes to invest in their future workforce.

2.46 In addition, successful events such as the Scarborough Engineering Week and the Employability Charter are looking to help to equip a new generation with the skills needed in the industry. The continuing rise of the surfing scene will continue to enhance its attractiveness to visitors. Other Yorkshire Coast opportunities include potash mining which is now well under construction and moving forward with some pace.

2.47 At the county level, there was another large rise in the Claimant Count; 5655 to 6230 (March 18 to March 19). This has since fallen back to 5690 in July 2019, however, there are often seasonal fluctuations especially in the Scarborough Borough area. (Sources: Office for National Statistics (NOMIS)).

2.48 Of those who are of working age (16 and over) in the borough, 82% are economically active⁽¹⁾, either as an employee or self-employed (April 2018 - March 2019) (Source: NOMIS website).

2.49 Of those economically inactive⁽²⁾, the majority do not want a job. The most up to date figures (April 2018 - March 2019) show that in Scarborough Borough, 85.3% of those economically inactive do not want a job. This is now higher than both the national and regional averages (regionally, 79.8%; and nationally, 79.4%) (Source: NOMIS website).

1 The economically active are those who are either in employment or unemployed.

2 The number of unemployed people and the number of people not working and not seeking or available to work.

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Unemployment Rates

2.50 The trend over recent years has been for a reduction in unemployment rates⁽³⁾. Scarborough Borough has a current rate of unemployment of 3.7%, which shows a significant decrease from its highest recent level of 9.3% (recorded in October 2011 - September 2012). Unemployment remains lower than the regional rate (4.5%), and national rate (4.1%) (Tables A.10 and 11, Appendix A provide further detail).

Nature of Employment

2.51 The vast majority of businesses in the region are micro-businesses with less than ten employees. 98.5% of all businesses are small or micro. There are proportionally fewer medium and large businesses. Self-employment is significantly above the national average, especially so in the more rural areas.

2.52 While figures from the Census 2011 show that North Yorkshire is in line with the national average with 15.6% of employment in the 'wholesale and retail trade' as the largest sector of the economy, it has a much higher proportion of employment in 'agriculture, forestry and fishing' at 3.6% compared with a figure of 0.8% for England. Manufacturing employs a larger proportion of the workforce than seen nationally as does the accommodation and food sector. Sectors under-represented compared to the national distribution include professional, scientific and technical activities and other service sector industries.

2.53 Scarborough is the largest holiday resort on the Yorkshire coast. In addition to being a popular tourist destination, the town has fishing and service industries, including a growing creative and digital economy. The beaches and attractions are busy throughout the summer. The town is a thriving retail centre, and confidence in the hospitality industry is high. Other resorts in the area include Filey and Whitby, and the North Yorkshire Moors National Park is another major attraction. The development of the York Potash Mine near Whitby has brought considerable economic benefits including jobs to the area. The majority of these jobs have been filled by persons within a 1 hour travelling radius of the site.

2.54 The Visitor Economy is by far the most important source of employment in the area. The majority of employers are small or medium sized businesses such as hotels, restaurants, pubs and bars, shops and tourist attractions. The nature of the tourism industry means much of the expenditure has a strong seasonal influence and the Local Plan seeks to support the vitality of a year-round tourism economy.

2.55 Other key sectors include:

- Creative and Digital Media: with mainly small employers, this is a thriving sector in the area. Examples of companies include Electric Angel Design and eiMedia. Woodend Creative Workspace is 100% occupied with small businesses (November 2016).
- Manufacturing: employs 5,000 people, over 11% of all employment, with companies including Pindar (printing), Cooplands Bakeries, McCain Foods, Plaxton (coach builders).
- Health and Social Care is one of the largest sectors for employment in the district, with over 8,000 employees which at 18% is considerably higher than the national average.

3 The unemployment rate is the proportion of the labour force (those in work plus those unemployed) that were unemployed.

Scarborough Borough - Background Information 2

2.56 The 2011 Census shows that the percentage of individuals employed in tourism-related employment is significantly higher than the national percentage. The manufacturing industry's proportion of employment in the borough (11.9%) remains above the national level (8.2%) and the regional figure (11.5%). Transport and communications, banking, finance and insurance also remain lower than the county, regional and national situations. The proportion of working people in the borough who are self-employed is 20.2% compared to 10.7% in Great Britain as a whole. (Table A.12, Appendix A provides further detail)

Average Income

2.57 Scarborough Borough's economic profile is very different to that of the other local authority areas in North Yorkshire. Many of the jobs available in the local area, particularly in the tourist industry, are seasonal, low paid and part-time. The borough's weaker economy is reflected in its income levels which are heavily concentrated in the lower income brackets, with 65.8% of the borough's population earning less than £13,000 gross per year and 28.1% receiving less than £7,800 gross per year. (Source: Scarborough Strategic Housing Market Assessment, October 2015).

2.58 The average weekly income for people working in the borough and for the resident population remains below national average.

2.59 The borough has an average weekly gross income of £477.4 (for the resident population) and £468.7 (workplace population). Full information on this and the trends of recent years can be found in Appendix A.

Built Environment

2.60 The wide range and number of archaeological sites and historic buildings and areas form an important part of the borough's heritage. The historic pattern and style of buildings and settlements is distinctive and the coastal landscape is an important area for prehistoric remains. Many such sites are subject to national designations:

- Scheduled Monuments;
- Listed Buildings (Grade I, Grade II* and Grade II Buildings);
- 28 Conservation Areas, covering 786.8 hectares;
- Registered Historic Parks and Gardens - These are areas of historic interest and make a significant contribution to the diversity and pattern of the national landscape.

2.61 Historic England maintains a list of Buildings at Risk (Grade I and II* Scheduled Monuments and Listed Buildings). In the borough, there are two buildings which are deemed to be at risk, either through neglect or decay, or vulnerable to becoming so (see table 5.26).

Natural Environment

2.62 The borough has a number of high quality natural environments, much of it recognised by national or international designations.

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Landscape Designations

2.63 The importance of landscapes within the borough is reflected in the area of land that is nationally designated for landscape quality. 67.3% of the total borough area is covered by formal landscape designations and 10.4% of the Scarborough Local Plan area (i.e outside the North York Moors National Park) is within the Heritage Coast.

2.64 The national landscapes designated in the borough are as follows:

- North York Moors National Park
- North Yorkshire and Cleveland Heritage Coast
- Flamborough Headland Heritage Coast

2.65 A further breakdown of this can be found in a table in Appendix B.

Biodiversity and Geology

2.66 The borough of Scarborough has a wide and diverse biodiversity. In particular the coastal and moorland areas provide habitats for a variety of plants and animals, many of which are of national and international importance. Many of these are within the North York Moors National Park (NYMNP) however there are still a number of important habitats and species in the Local Plan area (outside the NYMNP).

2.67 The Scarborough Biodiversity Action Plan (SBAP), currently under review, identifies local and national priority habitats. It also sets targets for their conservation and outlines mechanisms for achieving these targets. Action Plans have been produced for 12 habitat types and 11 species listed in table 3.1 below.

2.68 Sites of Importance for Nature Conservation (SINCs) are designations used in many parts of England to protect areas of importance for wildlife and geology at a county scale and they complement nationally and internationally designated geological and wildlife sites. There are 71 SINCs within the borough which are considered to be of local importance for biodiversity.

2.69 There are also 13 Sites of Special Scientific Interest within the Local Plan area, the majority are recognised for their geological significance, underlining the importance of the borough's geological resources nationally and internationally.

2.70 In general terms, the geology of North Yorkshire comprises a range of sedimentary rocks that slope gently to the east so that the oldest rocks are present in the west of the county and the youngest in the east. This geology has been modified significantly in places by faulting (leading to features such as Scarborough Castle headland) and by glacial and post-glacial processes. Clearly the geology has had significant impact on the landscape of the borough.

Scarborough Borough - Background Information 2

Priority Habitats	Priority Species
Woodland Lowland and Wood Pasture, Parkland and Ancient Trees Ancient and/or Specie Rich Hedgerows Unimproved Neutral Grassland Calcareous Grassland Acidic Grassland Wetlands Open Water Coastal Wetlands Coastal Cliff Mosaics Rivers and Streams Species and Buildings	Water Vole Otter Bats Harbour Porpoise Tree and House Sparrow Reptiles Great Crested Newt White Clawed Crayfish Golden Shelled Slug Water Violet Rare Flowers

Table 2.1 SBAP Species and Habitats

2 Scarborough Borough - Background Information

Local Development Scheme - Milestones 3

3 Local Development Scheme - Milestones

3 Local Development Scheme - Milestones

Introduction

3.1 This section reports on the timetable set out in the relevant Local Development Scheme (LDS). For the purposes of this year's AMR the LDS was updated recently and published in June 2019.

3.2 It should be noted that the Planning Act 2008 in Section 180 and subsequently the Localism Act 2011, with regard to Local Development Documents, removed the requirements for both Supplementary Planning Documents and the Statement of Community Involvement to be specified in the Local Development Scheme.

3.3 The LDS is available to download from the council's website.

Plan Structure

3.4 The components of the Local Plan are set out below:

- Scarborough Borough Local Plan;
- Whitby Business Park Area Action Plan;
- Community Infrastructure Levy Schedule.

Progress with the Borough Local Plan

New Scarborough Borough Local Plan

3.5 The new Local Plan (2011-2032) was adopted in July 2017.

3.6 The Scarborough Borough Local Plan was produced in accordance with the NPPF and other relevant Government legislation. The policy and allocations contained within are used to guide development proposals and planning applications. The Local Plan is the main delivery mechanism for the development across the borough up to 2032.

3.7 The Local Plan allocates sites for housing, employment, retail and other forms of development. It sets the criteria for the determination of planning applications and sets out how other plans and strategies will be implemented.

3.8 Government guidance requires that Local Plans must be kept up to date and determine if a review is required at least every five years; making plans for such reviews where appropriate. There have been a number of changes in the planning system and national guidance since the adoption of the Scarborough Borough Local Plan that means the need for a review is inevitable. In light of this the Borough Council has recently considered and adopted a new Local Development Scheme that sets out an indicative timetable for reviewing the Plan.

3.9 The table illustrates the progress that has been made with the Local Plan to date.

Local Development Scheme - Milestones 3

Key Milestone	Date in 2019 LDS	Date met?	Comment
Publication of Issues and Options Paper	Q1 2020		
Publication of Draft Local Plan (Reg 18)	Q1 2021		
Pre-Submission Consultation (Reg 19)	Q1 2022		
Submission of Local Plan to Secretary of State (Reg 22)	Q4 2022		
Pre-Examination Meeting	If Required		
Examination in Public of Local Plan (Reg 24)	Q1 2023		
Inspectors Report (Reg 25)	Q3 2023		
Adoption (Reg 26)	Q3 2023		

Table 3.1 Local Development Scheme Timetable for the Borough Local Plan

Other Plan Documents

Whitby Business Park Area Action Plan

3.10 The Whitby Business Park Area Action Plan was adopted in November 2014 and was jointly produced by both the Borough Council and the North York Moors National Park Authority. It is approaching five years old and in accordance with Government guidelines should be considered for review. A report will be taken to both authorities later this year setting out whether the Area Action Plan requires reviewing or whether it remains fit for purpose.

Local Plan Policies Map

3.11 The Policies Map depicts areas of the policies on an Ordnance Survey base. It highlights areas that have been allocated for development including housing, employment, retail, recreation and so on. This map is based on the Local Plan but will be updated in accordance with any revisions or new Local Plan documents.

Supplementary Planning Documents

3.12 Supplementary Planning Documents are not statutory documents but are used to supplement the policies and allocations within the Local Plan. These documents are not included by name in the Local Development Scheme. New or updated SPDs will be prepared when required.

3.13 It remains the intention to investigate the production of further SPDs on Viability, Infrastructure Provision, Groundwater Protection and Source Protection Zones and others as necessary. Currently an SPD on Design is being worked on and existing SPDs including Education will also be revisited and updated as appropriate. The Affordable Housing SPD was updated during 2018/19 and a further update in relation to Discount for Sale Housing is currently being consulted upon.

Sustainability Appraisal and Habitats Regulation Assessment

3 Local Development Scheme - Milestones

3.14 All planning documents must comply with the requirements of the EU Directive on Strategic Environmental Assessment (SEA) and must be subject to Sustainability Appraisal (SA). This means testing objectives, strategies and policies at each stage of the process to assess their potential impact on environmental, economic and social objectives and, where necessary, making changes to ensure sustainability. A Sustainability Appraisal was prepared during Local Plan production.

3.15 A Habitat Regulation Assessment was also prepared at the same time as the Sustainability Assessment. This assessed the impact of plans, policies and allocations on specific sites designated as SACs (Special Areas of Conservation) and SPAs (Special Protection Areas).

Statement of Community Involvement

3.16 The Statement of Community Involvement describes the Council's standards for consultation, the organisations and communities to be involved, the methods of consultation used in relation to the planning documents and when the community can expect to be involved. The Statement of Community Involvement was recently updated and adopted in March 2019.

Duty to Co-operate

Background

3.17 The duty to cooperate was created in the Localism Act 2011, and amends the Planning and Compulsory Purchase Act 2004. It places a legal duty on local planning authorities and public bodies to engage constructively, actively and on an on-going basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters.

3.18 Local planning authorities must demonstrate how they have complied with the duty at the independent examination of their Local Plans. If a local planning authority cannot demonstrate that it has complied with the duty then the Local Plan will not be able to proceed further in examination.

3.19 Local Authorities must also, through their Authority's Monitoring Report, give details on what actions they have taken during the period covered by the report in co-operating with other local planning authorities and others under the duty.

Meeting the Requirements of the Duty to Co-Operate

3.20 As part of the Local Plan examination process, it was evidenced that Scarborough Borough Council met the requirements of the Duty to Co-Operate. During the process, the Inspector was satisfied this had been the case. Following on from adoption of the Local Plan, it continues to engage with all Duty to Co-Operate partners and will continue to do so as it progresses towards reviewing the Plan. This is done via a number of means including as follows:

- Officers from Scarborough Borough Council regularly attend meetings of the York and North Yorkshire Spatial Planning and Transport Board, the North Yorkshire Development Plans Forum, the North Yorkshire Planning Officers Group and the Tees Valley Development Plans Officers Group, which are attended by representatives from across the sub region. In addition, Officers attend regular meetings of the York and North Yorkshire Housing

Local Development Scheme - Milestones 3

Board, Housing Forum and Rural Housing Enabler steering groups, all of which discuss in detail housing issues across the sub region.

- Officers have been proactively engaged with the Local Enterprise Partnership, meeting on a regular basis to ensure the priorities of the borough are factored into the Strategic Economic Plan (SEP) and that the emerging Local Plan aligns with the SEP.
- The Borough Council liaised regularly with neighbouring local planning authorities throughout the preparation of the Local Plan, and a number of specific duty to co-operate meetings took place. The liaison process continues as plans evolve and memorandums of understanding/statements of common ground have and will continue to be produced as suitable.
- In addition to face to face meetings, the council has also maintained contact with all neighbouring planning authorities through written correspondence, updating the bodies on various stages of the Local Plan and inviting them to make representations at each stage of the process. All the neighbouring planning authorities, together with the statutory consultees and a full range of other bodies, have been invited to make formal representation at each stage of the statutory plan process dating back as far as 2004.

3.21 More detailed information can be found in the Duty to Co-operate Statement (April 2016).

3.22 A further requirement for Local Plan production is to produce a Statement of Common Ground between adjoining authorities and this will be produced over the coming months. It is a document that should be reviewed regularly.

3 Local Development Scheme - Milestones

Monitoring Framework and Monitoring Results 4

4 Monitoring Framework and Monitoring Results

4 Monitoring Framework and Monitoring Results

Introduction

4.1 As previously mentioned, the Scarborough Borough Local Plan was adopted in July 2017. As such, this is the first iteration of the Authority Monitoring Report since the adoption of the Local Plan. The Monitoring Framework contained within Chapter 11 of the Local Plan forms the basis of this AMR. Any requirements outlined within the NPPF will also be reflected here.

4.2 The AMR assesses how the council's current planning policies are working and monitors the delivery of the council's development plan. Overall, it is clear that monitoring reports should broaden their focus to show overall how the planning function is performing and to reflect on the 'value added' to development by policy, development control, conservation and enforcement activity.

4.3 The structure of this report is based around the key themes of economy, housing, environment, community, transport and renewable energy. The monitoring for each of these areas is constantly evolving and improved upon during each monitoring year and this will continue to be the case as indicators evolve, and new ones are created, in response to new planning legislation and the council's own monitoring need.

4.4 The following sections present the monitoring results for the period April 2018-March 2019.

Employment

4.5 The following section details the amount of land developed for employment in the borough. Employment development is that which is defined by the Use Classes Order as falling under B1 (Business)⁽⁴⁾, B2 (General Industry) and B8 (Storage and Distribution). Where appropriate, historical data is presented so that any trends can be identified.

4 Please note that B1a is 'office use' which is also reported in table 5.6

Monitoring Framework and Monitoring Results 4

Monitoring Indicators - Employment

Policy	Indicator	Target	Source	Responsibility for Delivery
EG1 & EG3	Amount and type of employment provision delivered (unit floorspace and site size)	Increase active employment land provision and ensure a flexible and available supply of developable employment land.	Development Management Records	SBC, Developers
EG3	Amount of vacant employment land available for development by type: a. Allocated; b. With Planning Consent.	Increase active employment land provision and ensure a flexible and available supply of developable employment land.	Development Management Records and Forward Planning	SBC, Developers
EG2	Number of planning consents with a condition/agreement requiring job skills/apprentice training	Monitor	Development Management Records	SBC, Developers
EG4	Amount of development within (Scarborough Business Park expansion land) protected area	Monitor	Development Management Records	SBC, Developers
EG5	Employment land and floorspace lost to 'non-employment' uses	Monitor	Development Management Records	SBC, Developers

Table 4.1 Monitoring Indicators - Employment

Total Amount of Additional Employment Floorspace - by Type

4.6 'Total amount of additional employment floorspace by type' indicates the amount of land developed for employment use in Classes B1, B2 and B8. As there are several sites in the borough which are classed as 'mixed use', containing two or more of the use categories, an additional category (mixed use) has been added for reporting purposes. The developments are shown in square metres, and are gross (external) measurements.

	Cumulative 2011/12 - 2017/18	2018/19
B1 Category A	2871.16	0
B1 Category B	0	0
B1 Category C	2513.5	0
B2	5271.8	0
B8	5591.71	0
Mixed	4711.25	0
Total	20959.42	0

Table 4.2 Total Amount of Additional Employment Floorspace by Type (Square Metres)

4 Monitoring Framework and Monitoring Results

4.7 There has been no additional employment floorspace delivered this year.

Total Amount of Additional Employment Floorspace by Type - by Settlement

4.8 This indicator relates to the monitoring indicator for Policy SH1 and the Settlement Hierarchy.

Settlement Hierarchy	2017/18	%
Scarborough Urban Area	0	-
Whitby	0	-
Filey	0	-
Service Villages	0	-
Rural Villages	0	-

Table 4.3 Total Amount of Additional Employment Floorspace by Settlement (Square Metres)

Monitoring Framework and Monitoring Results 4

Amount of Employment Land Available - by Type

4.9 This indicator looks at the total amount of land available for employment use through:

- Local Plan Allocations; and
- Planning Permissions.

(a) Allocations

Site Ref	Address	Available Land (without Permission)
EMP-A1	Land to the North East of Burton Riggs, Scarborough Business Park	0
EMP-A2	Land at Hopper Hill Road, Scarborough Business Park	0.49ha
EMP-A3	Land to east of Hunmanby Industrial Estate	1.9ha
EMP-A4	Land to north and south of Cayton Approach, Scarborough Business Park	23.66ha
EMP-A5	Land to south of Plaxton Park Industrial Estate	0
WBP AAP	Land within Whitby Business Park Area Action Plan (Borough land only)	10ha

Table 4.4 Allocated Employment Sites Available (ha)

4.10 (b) Planning Permissions

4.11 The table below shows sites for which planning permission has been granted and is still valid as of 31st March 2019. Information is provided in two forms; in hectares where no actual building is proposed (generally outline applications) and in floorspace for proposed buildings or extensions to existing premises. Both sets of data are shown below and care has been taken not to double count. Where an outline application exists for a large area of employment land and some development has taken place, the land available through the outline permission has been amended accordingly.

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Sites for which Planning Permission has been Granted		
	New Sites (ha)	Extensions / New Building on Existing Employment Sites (sqm)
B1 (No specific category)	-	4,204
B1 Category A	-	776
B1 Category B	-	-
B1 Category C	-	21.84
B2	-	431
B8	-	2,958
Mixed Use	31.28 ⁽⁵⁾	22,292
Total	31	30,683

Table 4.5 Employment Sites with Current Planning Permission

Total Amount of Additional Office Floorspace for 'Town Centre Uses'

4.12 This indicator looks at the total amount of completed office floorspace in the borough (a) and in town centres (b). Office space refers to A2 Office space (financial or professional services) or B1a (general office).

a) In the period 1 April 2018 to 31 March 2019, 173sqm of office space was completed in the borough.

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
B1a	580	0	167.66	1006.6	185	307.4	624.3	0
A2	306	0	220.6	3146	0	42	0	173
A2 or B1a	0	0	0	0	0	0	0	0
Total	886	0	388.26	4152.6	185	349.4	624.3	173

Table 4.6 Amount of Completed Office Development (Square Metres)

b) This indicator looks at the total amount of completed floorspace (gross measurements) of office development within defined town centres only. In the period of April 2018 to March 2019, 173sqm of additional office space was completed within the designated Town Centres.

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
B1a	0	0	0	0	19	61	0	0
A2	112	0	220.6	361	0	42	0	173
Total	112	0	220.6	361	19	103	0	173

Table 4.7 Amount of Completed Office Development in Town Centres (Square Metres)

5 total of all developable land for which permission is granted

Monitoring Framework and Monitoring Results 4

Has Your Authority Undertaken an Employment Land Review?

4.13 Scarborough Borough Council's Employment Land Review was updated and published in November 2015.

Job Skills / Apprentice Training

4.14 In line with Local Plan Policy EG 2, the Borough Council encourages local employers to participate in skills and employment training initiatives to increase access to employment for those who live within the area. During the year 2018/19, no planning consents included a condition or agreement requiring job skills / apprentice training. It should be noted, however, the existing skills village at Middle Deepdale, Eastfield, remains in operation and subsequent approvals of Reserved Matters have contributed to this continuing.

Conclusions

4.15 2018/19 saw an increase of only 173sqm of office floorspace completed. This means there has been an average delivery of employment floorspace of 3,465.7 sqm per annum since the start of the Local Plan period.

4.16 The provision of an adequate supply of high quality, diverse employment opportunities forms a strategic priority for the sustainable economic development and regeneration of Scarborough.

4.17 The Borough Council's updated Employment Land Review was published in November 2015. The ELR fed into the production of the new (2017) Local Plan and draws the following conclusions:

- Although a large proportion (53.4 hectares) of employment land within the borough is currently vacant, undeveloped or derelict, the vast majority of this land is located at Scarborough Business Park (43 hectares), particularly the area to the south of the Business Park.
- Future demand for employment land has been calculated at around 35 hectares over the plan period (up to the year 2032), taking account of econometric modelling, emerging sectors (the proposed potash mine and off-shore wind farm), the growth aspirations of local businesses and the need to re-provide employment land likely to be lost to other uses.
- As the principal town in the Borough, Scarborough and its wider urban area should continue to be the focus for employment land provision. Scarborough Business Park is of strategic importance to the borough's economy and its role should be protected and enhanced during the new plan period (up to the year 2032) and beyond.
- Given Whitby's physical and environmental constraints, particularly within the central areas of the town, the area of search for new employment land is limited to extensions to Whitby Business Park (as enabled by the adopted Whitby Business Park Area Action Plan).

4 Monitoring Framework and Monitoring Results

Housing

4.18 This section considers the provision of housing across the Borough and includes an estimate of likely future provision over the next 5 years and the longer Plan period within a housing trajectory. This section includes some elements of historical data for informative purposes and the analysis of trends.

Monitoring Indicators - Housing

Policy	Indicator	Target	Source	Responsibility for Delivery
DEC3	Average density of new housing delivered	30+ dwellings per hectare across the Local Plan area as a total (*should not include single plot developments due to distortion of figure)	Development Management Records	SBC, Developers
HC1	Supply of ready to develop housing sites	Maintain a 5 year rolling supply	Development Management Records and Forward Planning	SBC, Developers and Landowners
HC1, HC2 & SGA1	Net additional dwellings delivered	Deliver 450 dwellings per annum	Development Management Records	SBC, Developers
HC3	Number of affordable dwelling delivered	15% of homes delivered to be affordable	Development Management Records, Housing Section	SBC, Developers, Registered Providers
HC4	Number of dwellings delivered through rural exception schemes	Aim to deliver an average of one site per annum over plan period and contribute towards county-wide target of 75 homes a year	Development Management Records, Rural Housing Enabler	SBC Rural Housing Enabler, Developers
HC5	Number of dwellings provided in specialist or extra-care schemes	Increase the provision in the Local Plan area	Development Management Records	SBC, NYCC, Developers, Registered Providers
HC6	Net additional traveller pitches delivered (permanent or transient)	To meet identified demand	Development Management Records	SBC

Table 4.8 Monitoring Indicators - Housing

Net additional dwellings

4.19 This indicator provides information on residential completions since the commencement of the Local Plan period. Previous Annual/Authority Monitoring Reports are available on the Council's website and show completions for the period since 2003/04.

4.20 This figure represents total completions including new build, change of use and conversion minus any losses through change of use and conversion or demolition. Figures are total number of completions, by application, for the year April to March.

Monitoring Framework and Monitoring Results 4

Year	Net Additional Dwellings Completed
2011/12	268
2012/13	159
2013/14	240
2014/15	416
2015/16	352
2016/17	457
2017/18	458
2018/19	469

Table 4.9 Net Additional Dwellings

4.21 Since the start of the Local Plan period (2011), a total of 2,819 net additional dwellings have been completed. This is an average of 352 dwellings a year.

4.22 The net completions for this year (2018/19) represents the highest level of delivery in the Plan period to date and is significantly above the average delivery rate (312) since the recession began to impact around 2007/08. The level of completions is again largely down to the contribution of a handful of greenfield sites; 85 completions at Middle Deepdale, Eastfield; 14 at the former Football Ground, Seamer Road; 39 at Farside Road, West Ayton; 15 at Helredale Gardens, Whitby; 73 at Sneaton Castle Farm, Whitby; and 19 at Eskdale Park, Whitby.

Net and Gross additional dwellings for the reporting year (April 2018 - March 2019)

4.23 During the year 2018/19, a gross total of 492 dwellings were completed in the Borough, consisting of:

- 151 dwellings from conversions;
- 341 new build dwellings.

4.24 This was offset by:

- 11 dwellings lost by conversions to other uses or enlarged residential units;
- 10 dwellings already existed prior to being converted to extra residential units; and
- 2 dwellings were demolished.

4.25 This gave a net increase in dwellings from April 2018 to March 2019 of 469 dwellings.

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Windfall

4.26 During the year 2018/19, Scarborough Borough saw windfall development completions of 319 net dwellings which equates to 68% when taking into account sites allocated within the new Local Plan and any extant ones identified in the 1999 Borough Local Plan.

Amount of Development (gross additional dwellings) by Settlement Type (April 2018 - March 2019)

4.27 This indicator has been included to make the AMR more spatial in its assessment of how development is taking place across the borough, by assessing the locations and quantity of development. This is to see if the pattern of development is generally following the settlement strategy as defined by Policy SH1 of the Local Plan. The following shows the breakdown of completions by settlement;

- Scarborough Urban Area⁽⁶⁾; 264 units (Gross)
- Whitby; 118 units
- Filey; 2 units
- Service Villages (cumulatively)⁽⁷⁾; 99 units
- Rural Villages; 8 units.

Anticipated Amount of Development over full Plan period by Settlement Type

4.28 Factoring in this years completions, table 5.9 shows the overall distribution of housing as predicted over the Plan period. It is based on the position as of 1st September 2019 due to the availability of this information. The distribution is based on the actual completions from 2011/12 to 2018/19, extant planning permissions, the 'known' sources of housing as explained later within paragraph 5.42, and the housing allocations from the new Local Plan as expected to come forward within the Plan period.

	Scarborough Urban Area	Whitby	Filey	Service Villages	Small Villages	TOTAL
Completions (2011/12-18/19)	1592	646	292	223	66	2819
Planning Permissions	2005	344	140	410	92	2991
'Known' Sources of Housing	603	67	0	57	40	767
Local Plan Allocations (predicted within Plan period)	3751	501	240	298	0	4790
TOTAL	7951	1558	672	988	198	11367

6 Defined as Scarborough 'town', in addition to Newby / Scalby, Osgodby, Cayton, Eastfield and Crossgates.

7 Comprising Hunmanby, East / West Ayton, Seamer, Snainton, Burniston and Sleights.

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	Scarborough Urban Area	Whitby	Filey	Service Villages	Small Villages	TOTAL
Percentage	69.95	13.71	5.91	8.69	1.74	

Table 4.10 Overall Net Housing Distribution over Plan period (2011/12-2031/32)

Projected net additional dwelling requirement up to end of Local Plan period (Housing Trajectory)

4.29 The AMR considers housing requirement as determined by the council's objective assessment of housing needs. The Council derived its Objective Assessment of Housing Needs in its document entitled "Delivering Housing in the Borough: An Objective Assessment of Housing Need" and this formed part of the Council's evidence base in the examination of the new Local Plan. Through the examination process this was adjusted slightly with the requirement of 450 dwellings per annum. The Inspector, in his final report in to the soundness of the Plan, stated the requirement for the Plan to deliver 9,450 net additional dwellings being delivered in the plan period 2011 to 2032 (450 dwellings per year) would be effective and justified. The trajectory that follows therefore uses this requirement as a basis for calculating supply in relation to requirement.

4.30 The starting point for calculating a five year requirement is considering supply since the commencement of the Plan period. The following shows delivery since 2011 in relation to the annual requirement of 450 dwellings per annum.

Period	Net Completions	Annual Local Plan Housing Requirement	Annual Over or Under Delivery	Cumulative Supply
2011-12	268	450	-182	-182
2012-13	159	450	-291	-473
2013-14	240	450	-210	-683
2014-15	416	450	-34	-717
2015-16	352	450	-98	-815
2016-17	457	450	7	-808
2017-18	458	450	8	-800
2018-19	469	450	19	-781

Table 4.11 Net Housing Completions (2011/12 - 2017/18)

4.31 Table 5.10 shows an undersupply to date of 781 dwellings. Factoring this into the five year requirement is shown in the following table. This results in a five year requirement of 3,183 dwellings. The requirement also includes a 5% buffer which is added in accordance with Paragraph 47 of the NPPF which states a 20% buffer should be brought forward from later in the plan period where there is a record of persistent under-delivery (or 5% where this is not the

4 Monitoring Framework and Monitoring Results

case). As the Council has delivered in excess of the requirement for three successive years, it can no longer be considered to have persistently under-delivered, and therefore a 5% buffer is applied.

	Number of Dwellings
Requirement (450 x 5 years)	2250
+ / - over/under supply (+781)	3031
Plus 5% buffer	3183

Table 4.12 Five Year Requirement

Sources of Housing Delivery

4.32 The five year requirement of 3,183 dwellings in addition to the longer term requirements should be demonstrably met through the various sources of housing delivery. These sources comprise extant planning permissions, other sites within the planning process, and emerging Local Plan allocations.

4.33 As of 1st September 2019, there were extant planning permissions that would yield a total of 2,991 dwellings. In addition to those sites with permission, there are a number of sites also in the process whereby as of 1st September 2019, planning permission had not yet been granted, referred to as 'known' sources of housing. There are a number of schemes or proposals that are under consideration, approved and awaiting a legal agreement, or known sites that are likely to be submitted in the short term. This source accounts for the delivery of 417 dwellings within the first five years of the Plan, and an additional 350 dwellings beyond the first five years.

4.34 The replacement Scarborough Borough Local Plan was formally submitted to the Secretary of State in May 2016 and was adopted in July 2017. This included a range of housing allocations that, along with completions to date, extant planning permissions and 'known' sources of housing, would be sufficient in meeting the minimum housing requirement over the Plan period of 9,450 dwellings. As part of the submission, the accompanying Housing Background Paper included work that considered on a site-by-site basis the likelihood of allocated sites coming forward with estimations of timescales and likely yields. This work included estimations of the delivery of extant permissions and known sources of housing over ten dwellings. This work forms a basis for being updated annually and can feed in to an updated trajectory. The results of this work are presented in the trajectory that follows later in this chapter. Further background information is available in Appendix B to this document. The list of Housing Allocations and an up-to-date estimation of yield for each site is as follows ⁽⁸⁾:

Settlement	Local Plan Site Ref and Address	Site Area	Indicative Yield
Scarborough	Site HA1 'Land off Springhill Lane, Scarborough'	2.08ha	40
	Site HA2 'Westwood Campus Site, Valley Bridge, Scarborough'	0.83ha	50

8 (Note Sites HA11, HA17, HA21, HA24, HA30, HA31 and HA34 have received planning consent since adoption of the plan and are now factored in to Planning Permission or Completion calculations)

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Settlement	Local Plan Site Ref and Address	Site Area	Indicative Yield
	Site HA3 '101 Prospect Mount Road, Scarborough'	0.43ha	30
	Site HA4 'Land at Yorkshire Coast College, Lady Edith's Drive, Scarborough'	4.62ha	140
	Site HA5 'Land at Dean Road, Scarborough'	1.3ha	50 ⁽⁹⁾
Newby and Scalby	Site HA6 'Land off Lady Edith's Drive, Newby'	1.78ha	52
	52Site HA7 'Land to east of Lancaster Park, Scalby'	35.42ha	900* ⁽¹⁰⁾
Eastfield	Site HA8 'Land to north of Middle Deepdale (east of Deep Dale Valley), Eastfield'	22.93ha	650
	Site HA9 'Land to west of Middle Deepdale, Eastfield'	8.49ha	100
	Site HA10 'Land to north of Middle Deepdale (west of Deep Dale Valley), Eastfield'	16.5ha	500
	Site HA11 'Braeburn House, Moor Lane, Eastfield'	0.39ha	0
Cayton	Site HA12 'Land to west of Church Lane, Cayton'	2.12ha	64
	Site HA13 'Land to east of Church Lane, Cayton'	3.82ha	0
	Site HA14 'Land to south of Cayton' (Strategic Growth Area)	131.16ha	2500* (1425 estimated within Plan period)
Osgodby	Site HA15 'Land off Rimington Way, Osgodby'	4.26ha	90
Whitby	Site HA16 'Land off Stakesby Road, Whitby'	1.45ha	32
	Site HA17 'Land between West Thorpe and The Nurseries, Whitby'	0.3ha	0
	Site HA18 'Land opposite Whitby Business Park and to the South of Eskdale Park, Whitby'	17.91ha	329
	Site HA19 'Land adjacent Captain Cook Crescent, Whitby'	2ha	60
	Site HA20 'Residential Care Home, 1 Larpool Lane, Whitby'	0.7ha	20
	Site HA21 'Land to the south of Upper Bauldbyes, Prospect Hill, Whitby'	2.39ha	0
	Site HA22 'Land at Whitby Golf Club (East), Whitby'	2.55ha	60
Filey	Site HA23 'Land to north of Scarborough Road, Filey'	4.86ha	130
	Site HA24 'Land off Church Cliff Drive, Filey'	1.62ha	0
	Site HA25 'Silver Birches, Station Avenue, Filey'	0.3ha	30
	Site HA26 'Land south of Brigg Road, Filey'	2.85ha	80
Hunmanby	Site HA27 'Land off Outgaits Lane, Hunmanby'	3ha	60
	Site HA28 'Land off Sands Lane, Hunmanby'	3ha	78

9 *This has been reduced as part of the site now has planning permission
10 (560 estimated within Plan period)

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Settlement	Local Plan Site Ref and Address	Site Area	Indicative Yield
	Site HA29 'Land between Stonegate and Sheepdyke Lane, Hunmanby'	1.6ha	20
Seamer	Site HA30 'Land to north of Beacon Road and west of Napier Crescent, Seamer'	8.37ha	0
East and West Ayton	Site HA31 'Land to north and east of The Nurseries, East Ayton'	3.58ha	0
	Site HA32 'Land to south of Racecourse Road, East Ayton'	6.45ha	40 ⁽¹¹⁾
Burniston	Site HA33 'Land to west of The Grange, High Street, Burniston'	1.87ha	60
	Site HA34 'Land to north of Limestone Road, Burniston'	1.92ha	0
	Site HA35 'Land to south of Limestone Road, Burniston'	1.61ha	40
Total			6205
Total within Plan period			4790

Table 4.13

4.35 The sources of housing delivery discussed are fed into a housing trajectory that illustrates anticipated delivery of sites throughout the Plan period. This is shown below:

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	18/19	19/20	20/21	21/22	22/23	23/24	24/25	25/26	26/27	27/28	28/29	29/30	30/31	31/32	TOTAL
Housing Allocations															
HA1 Land off Spinninghill Lane, Scarborough							25	25					20	20	40
HA2 Westwood Campus Site, Valley Bridge, Scarborough							30	30							50
HA3 101 Prospect Mount Road, Scarborough															30
HA4 Land at Yorkshire Coast College, Lady Edith's Drive, Scarborough							15	30	30	30	25	10			140
HA5 Land at Dean Road, Scarborough (not including PP)							50								50
HA6 Land off Lady Edith's Drive, Newby	12	20	20				70	70	70	70	70	70	70	70	560
HA7 Land to east of Lancaster Park, Scalby															52
HA8 Land north of Middle Deepdale (east of Deep Dale Valley), Eastfield		10	35	30	30	30	90	90	90	90	90	75	50		650
HA9 Land to west of Middle Deepdale, Eastfield							35	35	30						100
HA10 Land north of Middle Deepdale (west of Deep Dale Valley), Eastfield							75	90	90	90	90	65			500
HA11 Braeburn House, Moor Lane, Eastfield (has PP - see below)															0
HA12 Land to west of Church Lane, Cayton		20	30	14											64
HA13 Land to east of Church Lane, Cayton (has PP - see below)															0
HA14 Land to south of Cayton															
- HA14 - Phase 1 (A)			50	50	50	50	50	50	50	50	25				325
- HA14 - Phase 1 (B)				25		50	50	50	50	50	50				275
- HA14 - Phase 1 (C)							50	50	50	50					300
- HA14 - Phase 2 (A)										25	50	50	50	50	225
- HA14 - Phase 2 (B)											50	50	50	50	200
- HA14 - Phase 2 (C)											50	50	50	50	200
- HA14 - Phase 3 (A)															0
- HA14 - Phase 3 (B)															0
- HA14 - Phase 3 (C)															0
HA15 Land off Rimington Way, Osgodby			15	30	30	15									90
HA16 Land off Stakesby Road, Whitby			20	12											32
HA17 Land between West Thorpe and The Nurseries, Whitby (has pp - see below)															0
HA18 Land opposite Whitby Business Park and to the south of Eskdale Park, Whitby			12	18	39	54	60	60	60	60	26				329
HA19 Land adjacent Captain Cook Crescent, Whitby			15	35	10										60
HA20 Residential Care Home, 1 Larpool Lane, Whitby						20									20
HA21 Land to the south of Upper Bauldbyes, Prospect Hill, Whitby (has PP - see below)															0
HA22 Land at Whitby Golf Club (East), Whitby						30	30	30							60
HA23 Land to north of Scarborough Road, Filey			70			20	20	20	20						130
HA24 Land off Church Cliff Drive, Filey (has PP - see below)															0
HA25 Silver Birches, Station Avenue, Filey							30								30
HA26 Land at Bridge Road, Filey							35	35	10						80
HA27 Land off Outgalls Lane, Hunmanby							30	30							60
HA28 Land off Sands Lane, Hunmanby				20	28		15	15	15						78
HA29 Land between Stonegate and Sheepfike Lane, Hunmanby								10	10	10					20
HA30 Land to North of Beacon Road and West of Napier Crescent, Seamer (has PP - see below)															0
HA31 Land to north and east of The Nurseries, East Ayrton (has PP - see below)															0
HA32 Land to south of Racecourse Road, East Ayrton (not permissioned section)							20	20							40
HA33 Land to west of The Grange, High Street, Burnliston							20	20	20						60
HA34 Land to north of Limestone Road, Burnliston (has PP - see below)															0
HA35 Land to south of Limestone Road, Burnliston													20	20	40

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69 Carr Hill Lane, Briggsdath	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	10	
Applications under consideration (less than 10 units)																						25
Completions																						2819
469																						
Windfall																						1500
Windfall (150 per annum)																						1500
TOTAL	469	677	751	951	886	572	1338	1070	900	774	739	520	460	410	460	410	450	450	450	450	450	12867
Annual Requirement	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450	450
Annual Over or Under Supply (this year)	19	227	301	501	436	122	888	620	450	324	289	70	10	-40	10	-40	10	10	10	10	10	10
Carried Forward Over or Under Supply (from Previous Year)	-800	-781	-554	-253	248	684	806	1694	2314	2764	3088	3377	3447	3457	3447	3457	3447	3447	3447	3447	3447	3447
Five Year Requirement (+5% or +20%)		2363	2363	2363	2363	2363	2363															
Plus Undersupply (-5% or +20%)		820	582	266	0	0	0															
Five Year Requirement		3183	2944	2628	2363	2363	2363															
Actual Five Year Supply		3837	4498	4817	4766	4654																
Buffer over 5 Year Supply (as a %age)		20.56%	52.77%	83.28%	101.74%	96.99%																
Years Supply as a % of Local Plan Target only*		8.1	years																			
Years Supply as a % of LHN only**		20.9	years																			
Years Supply as a % of current 5 Year requirement***		6.4	years																			

*This equals the actual 5 year supply divided by 473 (450 + 5%)
 **This equals the actual 5 year supply divided by 184 (175 + 5%)
 ***This equals the figure over the five year requirement divided by 473 (450 + 5%)

Picture 4.1 Housing Trajectory 2011/12 - 2031/32

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4.36 The trajectory shows the delivery throughout the Plan period is sufficient to meet the overall requirement of 9,450 dwellings. With specific focus on identifying a deliverable supply of housing land for the first five years, the supply is calculated as follows:

	Number of Dwellings
Requirement (450 x 5 years)	2250
+ / - over/under supply (+781)	3031
Plus 5% buffer	3183
Contributions from:	
Extant Planning Permissions	2450
Known Sources of Housing	417
Local Plan Allocations	670
Windfall Delivery (Years 4 and 5 only)	300
Total Contributions	3837

Table 4.14 Overview of Council's Five Year Supply

4.37 This shows a deliverable and available supply of 3,837 dwellings over the next five years. This is above the requirement of 3,183 dwellings which already includes a 5% buffer applied to the requirement and previous undersupply. This equates to a 6.4 years worth of deliverable housing supply. Further information is available in Appendix B of this document.

The percentage of new and converted dwellings on previously developed land

4.38 This highlights the percentage of residential development on previously developed land ('brownfield') against the total number of gross dwellings completed for each year. 'Brownfield' land is defined in Annex 2 of NPPF.

4.39 The following table shows the percentage of brownfield development for each year 2011/12-2018/19.

Year	%age of dwellings on Previously Developed Land
2011/12	84.1
2012/13	78.9
2013/14	44.3
2014/15	32.2
2015/16	48.3
2016/17	35.6
2017/18	41.1

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Year	%age of dwellings on Previously Developed Land
2018/19	41.5

Table 4.15 Brownfield Development as a percentage of Total Completions (2011/12-2018/19)

4.40 Of the gross completions (April 2018 to March 2019), a majority (288) were on Greenfield sites with 204 dwellings on Brownfield sites. This is the sixth successive year that the rate of Greenfield delivery has been higher than that of Brownfield development. The Authority's performance of brownfield delivery since the commencement of the Plan period (2011/12 to present) now stands at 47.65%.

Percentage of new dwellings completed at less than 30 dwellings per hectare, between 30 to 50 dwellings per hectare and above 50 dwellings per hectare

4.41 In order to gain an understanding of the density of schemes, completions are broken down in to three categories of density. The table compares 2018/19 with the previous year's figures:

	2014/15		2015/16		2016/17		2017/18		2018/19	
	Amount	%	Amount	%	Amount	%	Amount	%	Amount	%
Dwelling per Hectare:										
Less than 30	9	4.5	22	12.4	172	40.8	237	57.2	68	13.1
30 - 50	103	51.5	24	13.5	158	37.4	53	12.8	203	39
More than 50	88	44	132	74.2	92	21.8	124	30	250	48

Table 4.16 Density of residential development (Dwellings per Hectare - dph)

4.42 The overall density of development for 2018/19 is 39.05 dwellings per hectare. This is broken down as being 172.4 dwellings per hectare from conversions, and 29.89 dwellings per hectare from new build dwellings.

Affordable Housing Completions

4.43 This indicates the level of affordable housing completed which includes:

- Dwellings wholly funded through registered social landlords or local authorities;
- Dwellings funded through developers contributions (section 106 agreements);
- On-site affordable dwellings on allocated sites as required by Local Plan policy and Supplementary Planning Documents;
- Dwellings funded through other grant schemes including Flats above Shops grants and Houses in Multiple Occupation grants that provide affordable housing in perpetuity.

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4.44 The number of completions (through the planning application process only) is shown in the table below:

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
No. of affordable dwellings	73	45	32	240	45	116	123	58

Table 4.17 Affordable Completions and Contributions

4.45 This year has seen 58 affordable units completed. This means the cumulative delivery since the start of the Plan period of 732 dwellings which equates to 23.87% of the overall housing delivery.

The number of dwellings lost through conversion, demolition and change of use

Lost Through:	11/12	12/13	13/14	14/15	15/16	16/17	17/18	18/19
Conversions, Change of Use of enlarged residential dwellings	16	7	3	4	7	2	7	11
Demolitions	26	10	16	1	1	2	24	2
Total	42	17	19	5	8	4	31	13

Table 4.18 Number of Lost Dwellings

Has your authority undertaken a Housing Needs Assessment, Strategic Housing Land Availability Assessment, Housing Market Assessment? If so please give the dates.

- The Scarborough Borough Strategic Housing Market Assessment 2015 (SHMA) was completed in October 2015.
- The Strategic Housing and Employment Land Availability Assessment (SHELAA) is to be updated for 2018/19 in Autumn 2019.

Between 01/04/18 and 31/03/19, how many completed dwellings had:

- 1 bedroom
- 2 bedrooms
- 3 bedrooms
- 4+ bedrooms

How many completed flats, maisonettes or apartments had:

- 1 bedroom

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- b. 2 bedrooms**
- c. 3 bedrooms**
- d. 4+ bedrooms**

Bedrooms	Houses / Bungalow	Flats	Total	Percentage (this year)
1	0	87	87	17.8%
2	127	60	187	38.2%
3	143	4	147	30.0%
4+	66	3	69	14.1%
Total	336	154	490	
Percent	68.6%	31.4%		

Table 4.19 Housing Completions by House Size 2018/19

Between 01/04/18 and 31/03/19, how many completed dwellings were:

- a. Detached**
- b. Semi-detached**
- c. Terraced**
- d. Flats**

Detached	Semi-detached	Terraced	Flat
132	90	114	154

Table 4.20 Housing Completions by House Type 2018/19

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Self Build and Custom Housebuilding

Self Build Register

4.46 The Self-Build and Custom Housebuilding Act 2015 places a duty on councils to keep a register of individuals and community groups locally who want to acquire land for self-build homes and to have regard to these registers in carrying out its planning function.

4.47 At the end of the most recent Self-Build reporting year of 31st October 2017 to 30th October 2018, there were 31 individuals on the Self-Build Register. A number of additions and removals shows that as of the date of this report there are now 32 persons on the register.

Gypsies and Travellers

Net additional pitches

4.48 This indicator shows the number of Gypsy and Traveller pitches delivered. No net additional pitches were gained between 1 April 2018 and 31 March 2019.

Provision of Sites for Gypsies and Travellers

a) Assessing the housing needs for Gypsies and Travellers

4.49 A county-wide assessment was completed in May 2008 regarding the accommodation needs of Gypsies and Travellers. To supplement findings from this report, the council commissioned a further Gypsy and Traveller Assessment which was completed in June 2009.

4.50 The latest Gypsy, Traveller and Travelling Showpeople Accommodation Assessment (GTTSA) was completed in November 2013. The study sought to provide an evidence base to enable the authority to comply with their requirements towards Gypsies, Travellers and Travelling Showpeople under the Housing Act 2004, the National Planning Policy Framework 2012 and Planning Policy for Traveller Sites 2012.

b) How many Gypsy and Traveller sites were in the Authority as at 31 March 2019?

4.51 There are no permanent gypsy and traveller sites in the borough. One short term temporary site is currently made available at the time of Seamer Fair.

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c) Between 1 April 2018 and 31 March 2019:

- How many planning permissions were granted and/or refused for Gypsy and Traveller sites;
- How many planning refusals were appealed for Gypsy and Traveller sites;
- How many planning permission were granted on appeal for Gypsy and Traveller sites;
- How many existing sites were lost as a result of development or closure;
- What has been the change in the number of unauthorised pitches?

4.52 There has been one planning permission granted (again this is for the temporary site for the Seamer Fair), no appeals made and no planning applications granted on appeal for Gypsy and Traveller sites between 1 April 2018 and 31 March 2019. As no lawful Gypsy and Traveller sites exist (permanent), no sites were lost for the reporting year. As of 31 March 2019, no unauthorised pitches were in use.

Conclusions

4.53 For the year 2018/19, a net additional 469 dwellings were completed across the Borough. This is the highest level of the Plan period (since 2011/12) and is the third successive year of the plan period whereby the Council has delivered more than its per annum requirement (450 dwellings per annum). The cumulative delivery of the Local Plan period is now 2,819 dwellings. Through the Local Plan examination process, the Inspector agreed with the Council's Objective Assessment of Housing Need and the requirement of 450 dwellings per annum throughout the Plan period. This results in a revised undersupply to date of 781 dwellings. Factoring this into the requirement and including a 5% buffer means the Council's five year requirement is 3,183 dwellings. As is demonstrated in the housing trajectory, the Council has identified sufficient land that could deliver 3,837 dwellings. This will again be reviewed through further iterations of this document and the Council's Strategic Housing and Employment Land Availability Assessment.

Transport

4.54 Transport and access to jobs, education, shopping, leisure facilities and services have a direct impact on people's quality of life. A safe, efficient and integrated transport system is important in supporting a strong and prosperous economy within Scarborough. This can contribute towards the council's overall vision of ensuring the town is thriving, inclusive, healthy and sustainable.

4.55 The Local Plan seeks to improve connectivity, minimise the distance and length of the journey, make best use of existing public transport and the highways network while delivering sustainable transport choices.

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4.56 North Yorkshire County Council, as the Highway Authority, are currently responsible for the monitoring of the existing public transport and the highways network.

Monitoring Indicators - Transport and Infrastructure

Policy	Indicator	Target	Source	Responsibility for Delivery
INF1	Improvements to Seamer Railway Station	Deliver improvements by the end of the plan period	NYCC, Network Rail	SBC, NYCC, Network Rail
INF2	Delivery of Scheme (Dunslow Road to A64 left turn filter lane)	Deliver by 2032	NYCC, Highways England	SBC, NYCC, Highways England, Developers
INF3	Number of travel plans submitted as part of decision making process	Monitor	Development Management Records	SBC, NYCC, Developers
INF4 & INF5	Financial contributions negotiated/collected for by type (relating to Cinder Track, and Infrastructure Delivery)	Monitor	Development Management Records	SBC
INF6	Total of telecommunications notifications received by: a. new location; or b. on existing telecommunications locations.	Monitor	Development Management Records	SBC

Table 4.21 Monitoring Indicators - Transport and Infrastructure

4.57 The Council produce an annual Section 106 Monitoring Report. This includes information relating to the monitoring indicators for Policies INF 4 and INF 5. The latest such report is available via <https://www.scarborough.gov.uk/node/110> .

Travel Plans

4.58 In Local Plan Policy INF 3, the Local Plan Authority supports the preparation and implementation of Travel Plans, Travel Assessments and other schemes and agreements to promote the use of sustainable transport for the journey to work and to school. In 2018/19, there were two occasions whereby planning applications determined included the submission of travel plans or travel related supported information. Whilst other applications that have been supported by travel plans have been submitted they have not as yet been determined and will be reported in future years.

Retail

4.59 This section looks at progress in the borough in terms of retail development.

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Monitoring Indicators - Retail and Town Centres

Policy	Indicator	Target	Source	Responsibility for Delivery
All TC	Net floorspace developed for town centre uses per annum, by: a. town centre; b. edge of centre; c. out of centre location.	Increase the vitality of the town centres and reduce vacant premises.	Development Management Records	SBC, Developers
All TC	Number of vacant shops / premises in town centres	Increase the vitality of the town centres and reduce vacant premises	Development Management Records	SBC, Developers

Table 4.22 Monitoring Indicators - Retail and Town Centres

4.60 The following table summarises the amount of retail floorspace (Use Class A1) in the defined town centres of Scarborough, Whitby and Filey. It uses figures from GOAD plans (2010/11), which are detailed maps of retail areas showing the individual retail units. A conversion factor of 3.75% is used to calculate internal (net) floorspace. Other town centre uses are shown within the relevant sections of this chapter.

Area	Gross Floorspace (m ²)	Net floorspace (m ²)
Scarborough	69,960	67,336.5
Whitby	25,880	24,909.5
Filey	5,610	5,399.6

Table 4.23 Retail Floorspace (Use Class A1) in the Towns of Scarborough, Whitby and Filey

Amount of completed retail development

4.61 This indicator looks at the total amount of completed retail floorspace in the borough (a) and in town centres (b). The developments are shown in square metres and are gross (external) measurements.

Area	Year							
	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Gross completed floorspace	2,330	3,778.1	4,995	593.95	353	1,741.5	408.3	2260
Gross loss of floorspace	1,527.95	973.5	1,477.55	1,934.9	1,122.7	770.5	2,020	501.8

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Area	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Net gain / loss in floor space	802.05	2,804.6	3,517.45	-1,340.95	-769.7	971	-1,611.7	1758.2

Table 4.24 a) Amount of Completed Retail Floorspace in the borough

a) There has been a gain of retail floorspace during 2018/19. Much of this is accounted for with the completion of two large retail units at Whitby Business Park (Aldi plus another unit). Since the commencement of the Plan period, there has been a cumulative gain of 6,130.95m² of retail floorspace.

Area	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Gross completed floorspace	1,111	0	0	228	280	138	0	203
Gross loss of floorspace	387	226.1	356.6	756.8	601.3	359.5	144	0
Net gain in floorspace	724	-226.1	-356.6	-528.8	-321.3	-221.5	-144	203

Table 4.25 b) Amount of Completed Retail Development in Designated Town Centres

b) This year is the first year in seven consecutive reporting periods whereby a gain in floorspace has occurred within defined town centres.

What was the number of vacant units and percentage of vacant floorspace in defined town centres?

4.62 As of June 2019, there were 63 vacant units within the defined town centre of Scarborough. This represents 11.95% of the total number of units. There is no change in the number vacant units compared to the previous year.

4.63 In the defined town centre of Whitby, there were 12 vacant units (as of May 2019) which represents approximately 3.5% of the overall retail floorspace within the defined town centre of Whitby.

4.64 In the defined town centre of Filey, there were 2 vacant units (as of May 2019) which represents 2% of the overall retail floorspace within the defined town centre of Filey.

Leisure and Tourism

4.65 This section looks at leisure and tourism issues within the borough.

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Monitoring Indicators - Tourism

Policy	Indicator	Target	Source	Responsibility for Delivery
All TOU	Number of visitor and tourism related approvals by type	Increase and diversify the tourist attraction and visitor accommodation offer.	Development Management Records	SBC, Developers

Table 4.26 Monitoring Indicators - Tourism

Leisure

Amount of Completed Leisure/Tourism Development ⁽¹²⁾

4.66 This indicator looks at the total amount of completed leisure floorspace in the borough (a) and in town centres (b).

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
a) Gross Floorspace (m ²) - borough	4794.8 ⁽¹³⁾	360	707.7	13,098 ⁽¹⁴⁾	3375 ⁽¹⁵⁾	4512	6862	366
b) Gross Floor space (m ²) - town centre	0	0	0	0	0	0	675	0

Table 4.27 Amount of Completed Leisure Development (Overall and Town Centre)

4.67 The total land developed for leisure and tourism in the borough in this reporting period has been 360sqm.

4.68 During the year 2018/19, 0 sqm of leisure and tourism floorspace was lost.

Scarborough Borough Green Space Audit and Playing Pitch Strategy

4.69 Scarborough Borough Council has produced a Green Space Audit (May 2014) and a Playing Pitch Strategy (October 2013) as a means of determining what green space, sports and recreation provision is required. These documents fed into the production of the Green Space Supplementary Planning Document (SPD), which aims to ensure that new housing developments deliver accessible, high quality green spaces that meet the demand generated by new residents and, where relevant, to improve the quality of nearby existing green spaces. The Green Space SPD was adopted in November 2014.

¹² Note: This Indicator also relates to employment and retail developments respectively.

¹⁵ in addition to this, there are a further 4ha of completed leisure/tourism development

¹⁴ in addition to this, there are a further 3.79ha of completed leisure/tourism development

¹³ in addition to this, there are a further 35.9ha of completed leisure/tourism development

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Tourism

4.70 Tourism is fundamental to the borough's economy. Over 7 million visitors are attracted to the borough annually, spending upwards of £520 million. The contribution to the economy is estimated to support approximately 12,600 Full-Time Equivalent Jobs in the borough; a 4% increase compared to 2013.⁽¹⁶⁾ The nature of the tourism industry means much of the expenditure has a strong seasonal influence and the Local Plan seeks to support the vitality of a year-round tourism economy.

4.71 The Borough Council has adopted a Visitor Economy Strategy (2014-2024) which aims to strengthen the tourism offer through four strategic priorities; target existing and new markets with growth potential, develop a year round product that meets market demand, ensure a high quality environment and improve visitor management, and invest in people and business networks. The Local Plan seeks to assist in meeting these objectives.

4.72 It remains essential that the borough has an adequate range of visitor accommodation that is able to meet current and future aspirations of the tourism market. There is continued pressure to convert visitor accommodation to other uses, particularly from guest houses to residential uses. This must be carefully monitored as the appeal of the borough as a tourism destination could be threatened with a shortage of quality and range of accommodation types.

4.73 This current local indicator concentrates on holiday accommodation which falls under the category of hotels and guest houses, but all forms of holiday accommodation are recorded by the council.

Hotels and Guest Houses - gains and losses within the borough

4.74 Previous iterations of the AMR considered the loss of hotels and guest houses overall across the Borough and within Prime Holiday Areas which had been defined in the 1999 Scarborough Borough Local Plan. As the new Local Plan has now been adopted and policy relating to visitor accommodation has evolved, it is considered a more practical method for monitoring the effectiveness of Policies is to differentiate between the various types of visitor accommodation as shown below. During the year 2018/19, the following additions to the visitor accommodation stock occurred:

Accommodation Type	Additional Stock	Bedspaces ⁽¹⁷⁾
Caravan Pitches / Lodges / Pods	6	-
New Guest Houses / Hotels	1	6
Existing Guest Houses / Hotels (extended)	-	21
Self-Contained Units / Cottages	10	37 373gggggsdgs

Table 4.28 Additional Visitor Accommodation Provided 2017/18

16 'The Economic Impact of Tourism on Scarborough District 2014' by Tourism South East Research

17 Where this is not known, an estimate has been made

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4.75 During the year 2018/19, 5 guest houses / hotels were lost resulting in the loss of 176 bedspaces.

Health and Community Facilities

4.76 This section currently looks at health service provision, but may be expanded to consider other areas of community facility in the future. For information, primary care facilities focus on the treatment of minor injuries and illnesses, deal with minor surgery and the ongoing management of chronic conditions and preventative care. It is the first point of contact for most people and is delivered by family doctors (GPs), nurses, dentists, pharmacists and opticians. Secondary care covers more complex medical care that cannot be undertaken in the primary care sector, and includes care services delivered by organisations such as hospital trusts, mental health trusts. The two often work in conjunction.

Monitoring Indicators - Health and Community Facilities

Policy	Indicator	Target	Source	Responsibility for Delivery
HC8 & HC9	New community facilities delivered	To meet identified demand	Development Management Records	SBC
HC10 & HC11	New health and educational facilities delivered	Monitor	Development Management Records	SBC
HC12	Delivery of a GP Surgery (at Former Rugby Club Site, Scalby Road)	Delivery of a GP Surgery by the end of the plan period	Development Management Records	SBC, Local Surgeries, Clinical Commissioning Group, Developers
HC13	Delivery of new or expanded health facilities or GP Surgery (at Station Approach, Filey)	Delivery of expanded GP Surgery or health facility by the end of the plan period	Development Management Records	SBC, Local Surgery, Clinical Commissioning Group, Developers

Table 4.29 Monitoring Indicators - Health and Community Facilities

Community Facilities

4.77 In this monitoring period, no new community facilities were delivered during 2018/19.

Provision of Health Care Facilities

4.78 In this monitoring period, a new dental surgery was delivered in Scarborough. With regards the delivery of a GP Surgery at the Former Rugby Club Site, Scalby Road in relation to Policy HC12, permission remains extant on the full site with the wider scheme for the extra-care almost complete. No progress has been made in relation to the delivery of new or expanded health facilities or GP Surgery at Station Approach, Filey.

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Provision of Educational Facilities

4.79 In this monitoring period, no new educational facilities were delivered through planning consents.

Built Environment and Heritage

4.80 This section looks at the built and historic environment.

Monitoring Indicators - Built and Historic Environment

Policy	Indicator	Target	Source	Responsibility for Delivery
DEC5	Number of applications approved contrary to Historic England advice	No applications granted contrary to Historic England advice.	Development Management Records	SBC, Developers
DEC5	Number of designated heritage assets on the Historic England "Heritage At Risk" Register	No increase attributable to planning consents	Historic England	SBC, Historic England
DEC6	Number of applications approved contrary to Historic England advice (relating to archaeology)	No applications granted contrary to Historic England advice.	Development Management Records	SBC, Developers

Table 4.30 Monitoring Indicators - Built and Historic Environment

4.81 In line with Policy DEC 5, during the year 2017/18, there were two occasions whereby applications were approved with an objection from Historic England outstanding. With specific regard to archaeology, there were no occasions during 2017/18 whereby applications were approved contrary to Historic England advice.

Historic England's "Heritage At Risk" Register

4.82 As of March 2019, there were a total of 20 designated heritage assets considered to be 'at risk'. These are shown in the following table. The 20 designated heritage assets on Historic England's Risk Register in the Scarborough Borough Local Plan area comprise 2 buildings, 1 registered park and garden, 5 Conservation Areas, and 12 Scheduled Monuments.

Designated Heritage Asset	Location	Grading	Condition
Church of St Martin	Main Street, Seamer	Grade I Listed Building	Poor
Church of St Stephen	High Street, Snainton	Grade II Listed Building	Poor
Valley Gardens and South Cliff Gardens	Scarborough	Grade II Registered Park and Garden	Generally satisfactory but with significant localised problems.
Scarborough Conservation Area	Scarborough	Conservation Area	Poor

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Designated Heritage Asset	Location	Grading	Condition
Cayton Conservation Area	Cayton	Conservation Area	Poor
Falsgrave Conservation Area	Falsgrave, Scarborough	Conservation Area	Fair
Flixton Conservation Area	Flixton	Conservation Area	Poor
Dean Road / Manor Road Cemetary Conservation Area	Scarborough	Conservation Area	Very Bad
Round barrow 460m south of Oliver's Mount Farm	Scarborough	Scheduled Monument	Extensive significant problems
Section of linear earthwork on Seamer Moor Hill	Seamer	Scheduled Monument	Generally satisfactory but with significant localised problems
Three barrows at Seamer Beacon and the ruins of Baron Albert's Tower	Scarborough	Scheduled Monument	Generally satisfactory but with significant localised problems
Round barrow on Flotmanby Brow	Folkton	Scheduled Monument	Unknown
Bowl barrow 920m north of Betton Farm	East Ayton	Scheduled Monument	Extensive significant problems
Roman Signal Station	Carr Naze, Filey	Scheduled Monument	Extensive significant problems
Round barrow south of Long Plantation	Folkton	Scheduled Monument	Extensive significant problems
Round barrow on Flixton Wold	Folkton	Scheduled Monument	Extensive significant problems
Round barrow south of Grange Farm	Hunmanby	Scheduled Monument	Extensive significant problems
Bowl barrow 800m north west of Moor House Farm	Seamer	Scheduled Monument	Extensive significant problems
Star Carr Early Mesolithic Settlement Site	960m NNW of Woodhouse Farm, Seamer	Scheduled Monument	Extensive significant problems
Prehistoric linear boundary and associated features including a medieval monastic grange	North, east and south east of Moorsome Farm, Snainton / Brompton (partially within North York Moors National Park)	Scheduled Monument	Generally satisfactory but with significant localised problems

Table 4.31 Historic England's "Heritage at Risk" Register

4 Monitoring Framework and Monitoring Results

Number of Conservation Areas designated which have adopted Character Appraisals

4.83 There are 28 designated Conservation Areas in the local authority planning area. No Conservation Area Appraisals/Updates have been completed in this monitoring period.

4.84 At present, 15 of the Local Authority's designated Conservation Areas have an adopted Character Appraisal. These are Scalby, Weaponness, Seamer, Falsgrave, Snainton, Dean Road / Manor Road Cemeteries, Cloughton, Sandsend, Brompton, Filey, Wykeham and Ruston, East and West Ayton, and Whitby.

Natural Environment

The Natural Environment

Monitoring Indicators - The Natural Environment

Policy	Indicator	Target	Source	Responsibility for Delivery
ENV3	Number of proposals granted consent contrary to Environment Agency advice on flooding	No applications granted contrary to EA advice on flooding	Development Management Records	SBC
ENV3	Number of Air Quality Management Areas in the Plan area	Zero	DEFRA	DEFRA
ENV3	Number of proposals granted for development (excluding domestic extensions, minor operations and change of use) within the 20 year, 50 year and 100 year coastal erosion zones	Limit to those where shown to be essential in that location	Development Management Records	SBC
ENV4	Number of proposals granted permission in SPZ1 contrary to Environment Agency advice on the grounds of impact on the drinking water supply	No applications granted contrary to EA advice on the water resource	Development Management Records, Environment Agency	SBC
ENV5	Number of proposals granted permission contrary to Natural England advice on the grounds of impact on locally, regionally, or nationally designated sites	No applications granted contrary to Natural England advice	Development Management Records, Natural England	SBC
ENV8	Creation of new green infrastructure assets	Monitor	Development Management Records	SBC, Natural England, Developers

Table 4.32 Monitoring Indicators - The Natural Environment

Change in areas of biodiversity importance

4.85 To show losses or additions to biodiversity habitats. Biodiversity habitat areas can include:

- Areas of biodiversity importance including sites of international, national, regional, sub-regional or local significance

Monitoring Framework and Monitoring Results 4

- Local biodiversity (proportion of local sites where positive conservation management has been, or is being implemented)

4.86 The Borough Council, as a member of the Scarborough Biodiversity Action Group, has produced and adopted the Scarborough Biodiversity Action Plan (BAP). This resulted in 12 priority habitats and 11 new priority species being adopted for the borough. The council is not aware that there have been any losses in either priority habitats or species during the period 2017/18.

4.87 There has been no change in the number of designated International or National Sites in the borough.

Biodiversity Action Plan

4.88 The Borough Council adopted its Biodiversity Action Plan in April 2005. This BAP had a lifespan of five years and is currently under review although as this is outside the control of the Local Planning Authority it is unclear as to any timescale.

Number of planning permissions granted contrary to Natural England advice on the grounds of impact on locally, regionally, or nationally designated sites

4.89 During the year 2018/19, no applications were approved contrary to Natural England advice in relation to locally, regionally or nationally designated sites.

Landscape Character Assessments

4.90 A Landscape Character Assessment and Sensitivity Study for the borough area was completed in February 2013.

Flood Protection and Water Quality

4.91 This section relates to the current situation within the borough relating to flood protection and water quality. Information is provided by the Environment Agency to the local planning authority with reference to planning applications where flood protection and/or water quality may be an issue. This indicator analyses if the comments and advice of the Environment Agency are taken into consideration.

Number of planning permissions granted contrary to Environment Agency advice on flooding and/or water quality grounds

4.92 During the year 2018/19, no applications were approved contrary to Environment Agency advice in relation to flooding. Additionally, no applications were approved contrary to Environment Agency advice regarding the impact of development on the drinking water supply within Source Protection Zone 1.

4 Monitoring Framework and Monitoring Results

Has your Authority undertaken a Strategic Flood Risk Assessment (SFRA), and is it compliant with the NPPF?

4.93 To inform the Local Plan, a SFRA was undertaken (jointly with Ryedale DC, NYMNPA and English Heritage) in 2005. This was updated during 2009/10. The SFRA is compliant with the NPPF. A further update to the SFRA is planned as part of the Local Plan review.

4.94 The NPPF sets out Government policy on meeting the challenge of climate change, flooding and coastal change. The aims of this document are to ensure that flood risk is taken into account at all stages in the planning process to avoid inappropriate development in areas at risk of flooding, and to direct development away from areas of highest risk.

Air Quality

4.95 Air quality in the borough as a whole is very good, possibly due to the predominately rural nature of the borough and the lack of any severely congested roads. There is no Air Quality Management Area (AQMA) in the local plan area.

Green Infrastructure

4.96 During the year 2018/19, no new green infrastructure assets were created.

Renewable Energy and Energy Efficiency

4.97 To address climate change, local authorities are advised to approach energy use within the context of the energy hierarchy, addressing sustainable construction and design as well as considering less polluting methods of energy generation. New renewable energy schemes, which have no adverse impacts on the existing landscape are encouraged by the authority to reduce the emission of greenhouse gases.

4.98 The Borough Council along with North Yorkshire County Council and the other North Yorkshire District Councils commissioned a Renewable Energy Study for North Yorkshire which was completed in late 2005. The study identifies and assesses potential for renewable energy production to assist preparation of policies in the Local Plan and consideration of planning applications.

4.99 Aecom was commissioned by North Yorkshire and York (NY&Y), via Local Government Yorkshire and Humber (LGYH), to develop a sensitivity framework and an appraisal methodology for using landscape sensitivity as a tool for policy development and decision making in relation to renewable and low carbon energy (RLCE) development within the sub-region (North Yorkshire and York) which was completed in February 2012.

Monitoring Framework and Monitoring Results 4

Monitoring Indicators - Renewable Energy and Energy Efficiency

Policy	Indicator	Target	Source	Responsibility for Delivery
DEC2	Number of publicly available electric vehicle charging points	Increase provision in the Borough	Development Management Records	SBC
ENV1 & ENV2	Renewable energy generating developments delivered	Increase provision	Development Management Records	SBC, Developers
ENV1 & ENV2	Amount of installed grid-connected energy capacity (MW) by renewable sources	Increase in MW of electricity	Development Management Records	Developers

Table 4.33 Monitoring Indicators - Renewable Energy and Energy Efficiency

Electric Vehicle Charging Points

4.100 In the year 2018/19, no new publicly available charging points were provided. No further public charging points have been approved during this reporting year across three different schemes.

Renewable Energy Generation

4.101 During the year 2018/19, no additional commercial renewable energy generating developments have been completed (not including developments covered by householder or permitted development rights).

Appeal Decisions

Question 1

Monitoring Indicators - Appeal Decisions

Policy	Indicator	Target	Source	Responsibility for Delivery
All Policies	Number of decisions overturned through the appeal process	Fewer decisions overturned than the national average	Planning Inspectorate	SBC

Table 4.34 Monitoring Indicators - Appeal Decisions

4.102 In the year 2018/19, nineteen appeals were submitted, five were allowed.

4 Monitoring Framework and Monitoring Results

Graphs, Charts and Tables [A](#)

A Graphs, Charts and Tables

Appendix A Graphs, Charts and Tables

Demographic Structure

Population

	1991 Population	2001 Population	1991-2001 (% Change)	2011 Population	2001-2011 (%Change)
Scarborough Borough	108,743	106,243	-2.3%	108,800	2.41%
North Yorkshire	541,760	569,660	5.15%	598,400	5.05%
Yorkshire & Humber	4,936,133	4,964,833	0.58%	5,283,700	6.42%
England & Wales	50,748,016	52,041,916	2.55%	56,075,900	7.75%

Table A.1 Population Change 1991-2011

Source: 2011 Census (National Statistics Web site www.ons.gov.uk)

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	Population (2001 Census)	Population (2011 Census)	% Change
Borough	106,243	108,793	2.4%
Scarborough ⁽¹⁸⁾	50,120	52,846	5.4%
Whitby ⁽¹⁹⁾	13,580	13,213	-2.7%
Filey	6,820	6,530	-4.3%
Rest of borough	36,030	36,204	0.5%

Table A.2 Local Population Change 2001-2011

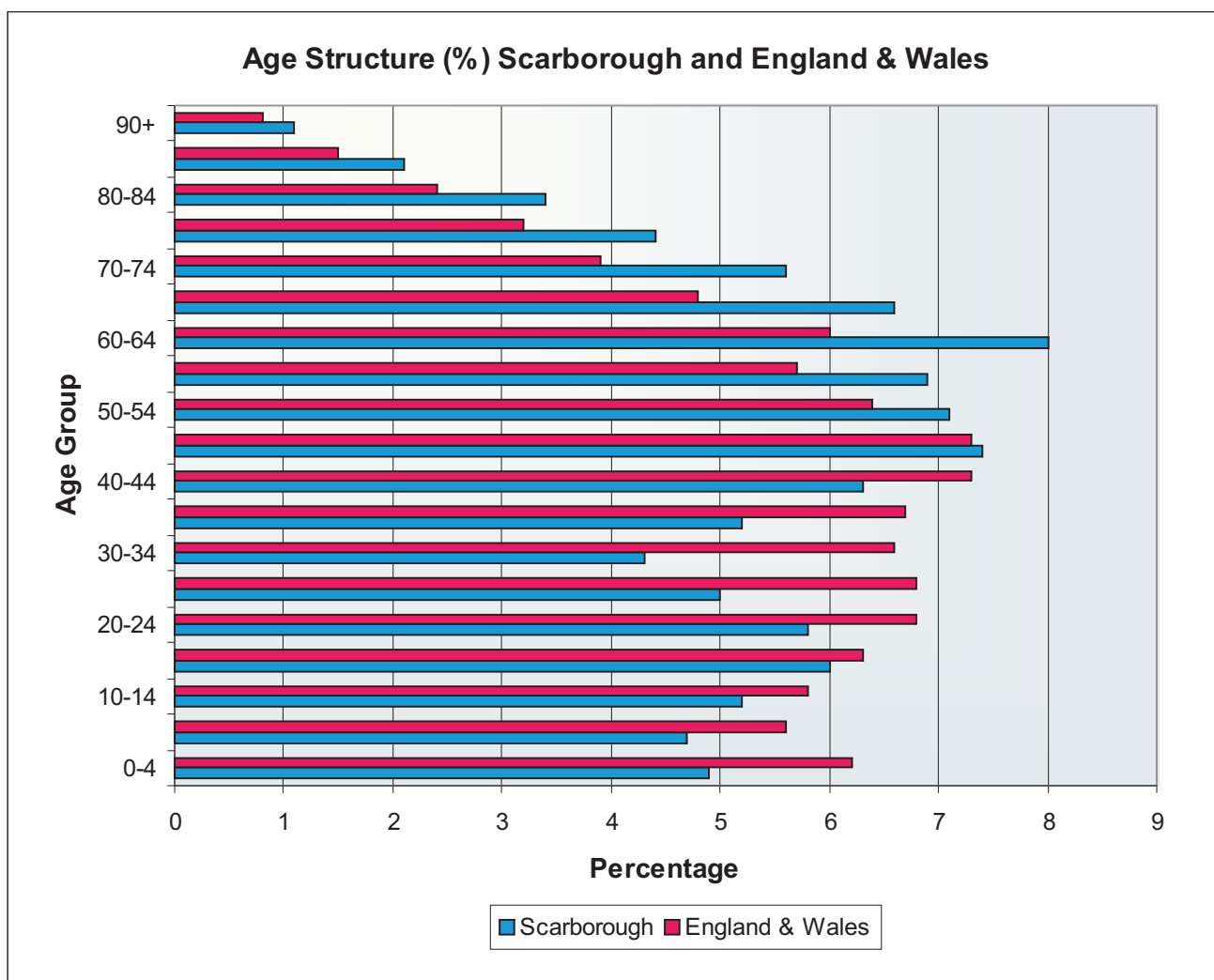
Source: 2011 Census (National Statistics Web site www.ons.gov.uk)

18 Scarborough consists of Castle, Central, Eastfield, Falsgrave Park, Newby, North Bay, Northstead, Ramshill Stepney, Weaponness and Woodlands wards

19 Whitby consists of Mayfield, Streonshalh and Whitby West Cliff wards

Graphs, Charts and Tables A

Age Structure



Picture A.1 Age Groups of Scarborough Borough and England Wales 2011

Scarborough	2001		2011		% Change
	No	%	No	%	
Totals	160,243	100%	108,800	100%	2.22%
0 - 4	5,057	4.8%	5,300	4.9%	4.81%
5 - 9	5,965	5.6%	5,100	4.7%	-14.50%
10 - 14	7,010	6.6%	5,700	5.2%	-18.69%
15 - 19	6,102	5.7%	6,500	6.0%	6.52%
20 - 24	4,782	4.5%	6,300	5.8%	31.74%
25 - 29	5,188	4.9%	5,400	5.0%	4.09%
30 - 34	6,228	5.9%	4,700	4.3%	-24.53%
35 - 39	7,129	6.7%	5,700	5.2%	-20.04%

A Graphs, Charts and Tables

Scarborough	2001		2011		% Change
	No	%	No	%	
40 - 44	7,145	6.7%	6,900	6.3%	-3.43%
45 - 49	6,807	6.4%	8,000	7.4%	17.53%
50 - 54	8,534	8.0%	7,700	7.1%	-9.77%
55 - 59	7,042	6.6%	7,500	6.9%	6.50%
60 - 64	6,503	6.1%	8,700	8.0%	33.78%
65 - 69	5,890	5.5%	7,200	6.6%	22.24%
70 - 74	5,549	5.2%	6,100	5.6%	9.93%
75 - 79	4,896	4.6%	4,800	4.4%	-1.96%
80 - 84	3,294	3.1%	3,700	3.4%	12.33%
85 - 89	2,029	1.9%	2,300	2.1%	13.36%
90+	1,090	1.0%	1,200	1.1%	10.09%

Table A.3 Scarborough Borough - Population by Age Groups

Source: Census 2011 (National Statistics Web site: www.ons.gov.uk)

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Household Types

Household Type	Scarborough Borough	England and Wales Average
One person households as a % of all households	34.3	30.2
One person pensioner households as a % of all households	16.5	12.4
One person non-pensioner households as a % of all households	17.8	17.9
Households with dependent children as a % of all households	23.1	29.0

Table A.4 Households by Type (Census 2011)

Source: Census 2011 (National Statistics web site: www.ons.gov.uk)

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Ethnic Groups

Ethnic Group	Scarborough Borough	North Yorkshire	Yorkshire & Humber	England
White	97.5	97.3	88.8	85.4

Graphs, Charts and Tables A

Ethnic Group	Scarborough Borough	North Yorkshire	Yorkshire & Humber	England
Mixed	0.8	0.8	1.6	2.3
Asian or Asian British	1.2	1.2	7.3	7.8
Black or Black British	0.2	0.4	1.5	3.5
Chinese or other Ethnic Group	0.2	0.2	0.8	1.0

Table A.5 Ethnic Groups in % (Census 2011)

Source: Census 2011 (Nomis)

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Housing Type

Accommodation Type	Scarborough Borough	Yorkshire & Humber	England
Detached	22%	20.5%	22%
Semi-Detached	30%	36.5%	31%
Terraced	22%	28%	24.5%
Flats, Apartments or Maisonettes	27%	15%	22%
Caravan or other mobile or temporary structure	0.3%	0.2%	0.4%

Table A.6 Household Spaces and Accommodation Type (%)

Source: Census 2011 (Nomis). Crown Copyright material is reproduced with the permission of the Controller of HMSO

Tenure

Tenure Type	Scarborough Borough	North Yorkshire	England
Owned: Owned outright	39%	38%	31%
Owned: Owned with mortgage or loan	27%	31%	33%
Social rented: Rented from Council (LA)	2%	4%	9%
Social rented: Other	10%	7%	8%
Private rented: Private Landlord or Letting Agency	18%	14%	15%
Private rented: Other	2%	2%	1%

Table A.7 Housing Tenure by Type (%)

A Graphs, Charts and Tables

Source: Census 2011 (Nomis). Crown Copyright Material is reproduced with the permission of the Controller of HMSO.

Economy

Employment

	04/11-03/12	04/12-03/13	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17	7/17-6/18
Scarborough Borough	80.9	80.2	73.0	76.6	77.1	85	79.8
Yorkshire & Humber	75.0	77	76.8	76.9	77	76.6	77.2
Great Britain	76.5	77.1	77.5	77.5	77.8	78	78.4

Table A.8 Economically Active Population as a % of Working Age Population

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk

	04/11 - 03/12		04/12 - 03/13		07/13-06/14		07/14-06/15	
	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job
Scarborough Borough	4.5	94.5	39.2	60.8	25.7	74.3	#	75.8
Yorkshire & Humber	22.7	77.3	24.8	75.2	23.6	76.4	23.7	76.3
Great Britain	23.9	76.1	24.8	75.2	24.9	75.1	24.2	75.8
	04/15-03/16		04/16-03/17		07/17-06/18			
	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a job	Does not want a job		
Scarborough Borough	40	60	#	68.2	39.8	60.2		
Yorkshire & Humber	26.2	73.8	23.8	76.2	22.6	77.4		
Great Britain	24.6	75.4	23.8	76.2	22.0	78.0		

Table A.9 Economically Inactive Population as a % of Working Age Population

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk (Note: Numbers are for those aged 16-64)

Sample size too small for reliable estimate.

Graphs, Charts and Tables A

Unemployment Rates

	Scarborough Borough					North Yorkshire				
	04/14 - 03/15	04/15 - 03/16	04/16 - 03/17	04/17 - 03/18	04/18 - 03/19	04/14 - 03/15	04/15 - 03/16	04/16 - 03/17	04/17 - 03/18	04/18 - 03/19
Unemployment Rate (Working Age) %	6.6	3.8	3.4	3.8	3.7	4.1	2.1	2.9	4.0	2.3

Table A.10 Unemployment Rates (Borough & County)

	Yorkshire & Humber					Great Britain				
	04/14 - 03/15	04/15 - 03/16	04/16 - 03/17	04/17 - 03/18	04/18 - 03/19	07/13 - 06/14	07/14 - 06/15	04/15 - 03/16	04/16 - 03/17	07/17 - 06/18
Unemployment Rate (Working Age) %	7.2	6.1	4.9	4.8	4.5	6.0	5.1	4.7	4.3	4.1

Table A.11 Unemployment Rates (Regional & National)

Note: Numbers are for those aged 16-64

Source: National Statistics - Official Labour Market Statistics (Nomis)

A Graphs, Charts and Tables

Industry	Scarborough Borough	North Yorkshire	Yorkshire & Humber	England
	2011	2011	2011	2011
Agriculture, forestry and fishing	7.5	3.6	0.9	0.8
Mining and quarrying	1.3	0.4	0.2	0.2
Manufacturing	9.3	8.9	11.2	8.8
Construction	8.4	7.8	8.0	7.7
Wholesale and retail trade	13.6	15.6	16.9	15.9
Transport and storage	3.4	3.6	4.9	5.0
Accommodation and food service activities	11.5	7.3	5.7	5.6
Information and communication	1.5	2.3	2.5	4.1
Financial and insurance activities	1.2	2.9	3.7	4.4
Professional, scientific and technical activities	4.7	6.1	5.0	6.7
Administrative and support service activities	3.7	4.0	4.6	4.9
Education	9.4	9.3	10.1	9.9
Human health and social work activities	12.8	12.4	13.4	12.4
Other	4.9	5.3	4.4	5.0

Table A.12 Nature of Employment (%)

Source: Census 2011 (Nomis)

Graphs, Charts and Tables A

Average Income

	Scarborough Borough	Yorkshire & Humber	Great Britain
2011/12	477.4	465.7	503.1
2012/13	443.7	465.2	508.0
2013/14	450.8	479.1	518.1
2014/15	467.9	480.5	529.6
2015/16	460.3	498.3	541.0
2016/17	480.1	502.3	552.7
2017/18	477.4	520.9	571.1

Table A.13 Gross Weekly Pay (Resident Population) in £

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk
ONS annual survey of hours and earnings - resident analysis

	Scarborough Borough	Yorkshire and Humber	Great Britain
2011/12	459.3	465.5	502.6
2012/13	432.2	464.7	507.6
2013/14	441.4	479.1	517.8
2014/15	445.4	486.4	529.0
2015/16	446.3	498.3	540.2
2016/17	462.9	502.5	552.3
2017/18	468.7	520.8	570.9

Table A.14 Gross Weekly Pay (Workplace Population) in £

Source: National Statistics - Official Labour Market Statistics: www.nomisweb.co.uk
ONS annual survey of hours and earnings - workplace analysis

A Graphs, Charts and Tables

Natural Environment

	Area		North Yorkshire and Cleveland Heritage Coast		Flamborough Headland Heritage Coast		Total Heritage Coast	
	Ha	%	Ha	%	Ha	%	Ha	%
Local Plan Area (% of the Borough)	29814 (36.5)	100	2554	8.6	550	1.8	3104	10.4
North York Moors National Park in Scarborough Borough (% in Borough)	51840 (63.5)	100	4582	8.8	-	-	4582	8.8
Scarborough Borough	81654	100	7136	8.7	550	0.7	7686	9.4

Table A.15 National Landscape Designations in Scarborough Borough

Source: SBC Local Plan Fact Sheet No.7 (1994)

Housing Requirement (Position Statement) B

B Housing Requirement (Position Statement)

Appendix B Housing Requirement (Position Statement)

Scarborough Five Year Housing Land Supply Position

(2 September 2019)



Picture B.1

Introduction

This report sets out the five year housing land supply assessment, for the period 1 April 2019 to 31 March 2024, when measured against the Local Plan Housing Target (450 dwellings per annum) which was derived using the Objective Assessment of Housing Need and confirmed through the Examination in Public of the Scarborough Borough Local Plan; adopted in July 2017. Paragraph 73 of the National Planning Policy Framework (NPPF) outlines that,

“Local planning authorities should identify and update annually a supply of specific deliverable sites sufficient to provide a minimum of five years’ worth of housing against their housing requirement set out in adopted strategic policies, or against their local housing need where the strategic policies are more than five years old. The supply of specific deliverable sites should in addition include a buffer (moved forward from later in the plan period) of:

- A. 5% to ensure choice and competition in the market for land; or

Housing Requirement (Position Statement) B

- B. 10% where the local planning authority wishes to demonstrate a five year supply of deliverable sites through an annual position statement or recently adopted plan, to account for any fluctuations in the market during that year; or
- C. 20% where there has been significant under delivery of housing over the previous three years, to improve the prospect of achieving the planned supply.”

Scarborough Borough Council Five Year Housing Requirement

Scarborough Borough Council has adopted its Local Plan in July 2017. National Planning Practice Guidance - Housing Supply and Delivery (para 005) outlines that in such circumstances where the plan has been adopted in the past 5 years the starting point for calculating the five year land supply will be the Local Plan Housing Target. I

The NPPF also requires an additional buffer be identified in the five year supply, dependent on local circumstances and previous housing delivery. Footnote 39 of the NPPF states that significant under delivery will be measured against the Housing Delivery Test, where this indicates that delivery was below 85% of the housing requirement. The latest results of the test were published by the Government in February 2019 and Scarborough Borough Council passed the test with a result of 241%. In view of this and the fact that the Local Plan Housing Target has been exceeded in each of the previous 3 years, the Council considers that the buffer applied to the five year supply should be 5%.

The housing requirement for the five year period (April 1st 2019 – 31st March 2024) is therefore 3031 (5 years x 450) + 781 (undersupply 2011-2019). The requirement of 3031 has then been increased by 5% to 3183 (3031 x 1.05 = 3183). This results in an annual requirement of 637 dwellings per annum as set out in the table below.

Ref		No of Dwellings
a	Housing Requirement 2019/20 to 2023/24	3031
b	NPPF 5% Buffer (b=5% of a)	152
c	Five year requirement 2019/20 to 2023/24 including 5% buffer (c=a+b)	3183
d	Annual requirement with 5% buffer	637

Table 1 Five year housing requirement

Five Year Housing Requirement

The main sources of housing land have been used to calculate the five year supply position:

- Deliverable sites with an extant planning consent (full permission);
- Deliverable Allocations and Sites with Outline Consent;
- Known Sources (including sites that are currently being considered through the planning process);
- Windfall.

The most recent updates to the NPPF updated the definition of deliverable to:

B Housing Requirement (Position Statement)

“Deliverable: To be considered deliverable, sites for housing should be available now, offer a suitable location for development now, and be achievable with a realistic prospect that housing will be delivered on the site within five years. In particular:

- A. sites which do not involve major development and have planning permission, and all sites with detailed planning permission, should be considered deliverable until permission expires, unless there is clear evidence that homes will not be delivered within five years (for example because they are no longer viable, there is no longer a demand for the type of units or sites have long term phasing plans).
- B. where a site has outline planning permission for major development, has been allocated in a development plan, has a grant of permission in principle, or is identified on a brownfield register, it should only be considered deliverable where there is clear evidence that housing completions will begin on site within five years.”

A planning judgement as to ‘deliverability’ can clearly be made in respect of sites which do not have permission now, but can reasonably be expected to receive it so as to enable housing to be built on them within the next five years. These would include sites that are allocated in the Local Plan, sites that the Local Planning Authority has been in discussions with developers (in many cases through the pre-application process) and sites that are currently submitted for planning but yet to be determined (where the common consensus is that the proposal meets policy requirements and is to be approved/recommended for approval). The sites which do not have permission in the five year supply have been assessed and are considered to be suitable, available and achievable. It is therefore with some confidence that the Council can defend a five year land supply position including a number of sites which do not yet have permission.

The projected number of dwellings to be delivered each year on sites of 10 or more dwellings has been assessed on a site by site basis and has been informed by:

- advice from house builders, landowners and site promoters;
- advice from the Council’s Development Management section;
- Council records on average build rates; and
- number of builders on site.

Table 2 below sets out the expected delivery in the next 5 years. Full details of each site and trajectory of delivery can be found in Table 4.

Year	2019/20	2020/21	2021/22	2022/23	2023/24
No of Dwellings	677	751	951	886	572

Table 2 Expected Delivery

The calculation of the deliverable supply of housing land is set out in table 3 below and shows that Scarborough can demonstrate a five year supply of deliverable sites. In addition to the five year supply there is a surplus of 648 dwellings. As the housing requirement is 637 dwellings per annum (for 5 years then returning to 450 dwellings per annum (plus buffer)) this surplus equates to an additional 1.37 years. Scarborough therefore has a 6.37 year supply of deliverable housing land.

Housing Requirement (Position Statement) B

Ref		No of Dwellings
A	Five year requirement 2019/20 to 2023/24 including NPPF 5% buffer	3183
B	Deliverable supply of five year period 2019/20 to 2023/24 (see Table 4)	3837
C	Deliverable supply over and above the five year requirement (c=b-a)	654
D	Deliverable supply expressed as a number of years (d=c/473⁽¹⁾ + 5 years)	6.38

Table 3 Deliverable Supply of Housing Land

1. 473 = Annual Requirement (450) + 5% buffer

It should also be noted that as of 2023 the Local Plan will be classed as out of date (if not replaced) and the Local Plan Housing Target will be replaced by the Local Housing Number (LHN). The LHN is currently set at circa 175 dwellings per annum. On that basis it could be suggested that the actual number of years supply is actually higher using the formula (this also factors in a 5% buffer and uses 184 dwellings per annum):

- Deliverable supply = (d=c/184) + 5 years.
- This would increase the number of years supply to 8.55 years.

B Housing Requirement (Position Statement)

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total Units (Years 1 to 5)	Comments
				2019/20	2020/21	2021/22	2022/23	2023/24		
HA1	Land off Springhill Lane, Scarborough	Allocated	40	0	0	0	0	0	0	This site is unlikely to make a contribution to the 5 year supply. The latest position as confirmed by Yorkshire Water (21/12/18) is that they still intend to re-locate the reservoir between 2020 and 2025. Once the site is de-commissioned it will become available for an alternative use.
HA2	Westwood Campus Site, Valley Bridge, Scarborough	Allocated	50	0	0	0	0	0	0	This site is available now and the building has been vacated. Whilst there has been some interest with contact to the Local Planning Authority there are no firm proposals as of now. As such this should not be included in the 5 year supply; though that could change as and when a firm proposal is submitted.
HA3	101 Prospect Mount Road, Scarborough	Allocated	30	0	0	0	0	0	30	The property has been vacated and is potentially available for redevelopment. However, as of an update from NYCC (12/8/19) the property is still within the ownership of Property Services and no formal decision has been made in respect of the future of the site.
HA4	Land at Yorkshire Coast College	Allocated. Planning Application submitted.	140	0	0	0	0	0	0	An application has been submitted for outline consent for circa 139 dwellings (est in Local Plan is 140). The applicant/landowner has confirmed (19/8/19) that an expression of interest exercise has taken place and can confirm that there were a number of developers who showed interest in purchasing the site for development of housing provision. They have not engaged further than testing the market with the EoI as would like to achieve the outline planning permission first. Once the outline planning permission is sorted

Housing Requirement (Position Statement) B

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20 to 2020/21					Total (Years 1 to 5)	Comments
				2019/20	2020/21	2021/22	2022/23	2023/24		
HA5	Land at Dean Road, Scarborough	Allocated	50	0	0	0	0	0	0	they state they will speak to developers and provide more information. At current time it is not included in 5 year supply. Part of this site has planning consent and is under construction. This is referred to later in table. The remainder of the site is available for development but there are no firm proposals to date. It is estimated that there is sufficient space for a further circa 50 dwellings over and above what is under construction.
HA6	Land off Lady Edith's Drive, Newby	Allocation and Full Planning Application Approved.	52	0	12	20	20	0	52	Planning consent granted for Yorkshire Housing for 52 affordable units.
HA7	Land to east of Lancaster Park, Scalby	Allocated	900	0	0	0	0	0	0	At the current time there is progress being made on the submission of an application for this site. Subject to further evidence being submitted and progress in the submission of an application this may make a contribution to the 5 year supply but is not included at this time.
HA8	Land to north of Middle Deepdale (east of Deep Dale Valley), Eastfield	Allocated. Application expected.	600	0	0	10	35	30	75	The site developer has confirmed that Phase 5 of the Middle Deepdale development (this site) is to be submitted in outline late this year or early next. This will be a hybrid type application with the first phase in full for circa 75 dwellings which means that delivery is proposed from 2020. This has been factored in from 2021/22 to allow for site preparation.
HA9	Land to west of Middle Deepdale, Eastfield	Allocated	100	0	0	0	0	0	0	The site is Council owned and part of the site has been permissioned for a construction skills village. The remainder of

B Housing Requirement (Position Statement)

Planning Ref (if applicable)	Site Name	Status	Total Units	2019/20					2020/21	Total (Years 1 to 5)					Comments
				2019/20	2020/21	2021/22	2022/23	2023/24		2021/22	2022/23	2023/24	2024/25		
HA10	Land to north of Middle Deepdale (west of Deep Dale Valley), Eastfield	Allocated	500	0	0	0	0	0	0	0	0	0	0	0	the site is being considered for release but there is insufficient progress to include in the 5 year supply at the current time
HA12	Land to west of Church Lane, Cayton	Allocated. Resolution to approve full planning consent	64	0	20	30	14	0	64	0	0	0	0	0	The site is Council owned but no progress to date as this site cannot be accessed until the link road is completed.
HA14	Land to the South of Cayton	Allocated. Hybrid application submitted.	2500	0	0	0	50	75	125	0	0	0	0	0	Persimmon has received a resolution from Committee to approve the application and is in the final matters with the s106 agreement. Confirmation from the agent representing Persimmon that they hope to be on site this year (2020).
HA15	Land at Rimington Way, Osgodby	Allocated	75	0	0	15	30	30	75	0	0	0	0	0	Persimmon has submitted an application (hybrid) for circa 1400 dwellings in outline and 344 in full. The latest statement from Persimmon's agent is that they are aiming for the first homes to be completed by 2020/21. Whilst this could be included from that date this is a substantial proposal and there is likely to be a significant lead in tie in respect of site preparation. The LPA does not want to over-estimate the contribution from this site in the 5 year supply and has therefore opted to include deliveries in from 2022/23. Subject to progress on the application this may be increased.
HA16	Land off Stakesby Road, Whitby	Allocated. Part Completed.	32	0	0	20	12	0	32	0	0	0	0	0	An application is expected by a national housebuilder by the end of 2019 and subject to consent expected to be on site later in 2020.

Housing Requirement (Position Statement) B

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20 to 2020/21					Total (Years 1 to 5)	Comments
				2019/20	2020/21	2021/22	2022/23	2023/24		
HA18	Land opposite Whitby Business Park, Whitby	Allocated	329	0	0	12	18	39	69	The site has made progress towards an application on the part of the site to the east (Keyland part). The agent does suggest that this will be delivered in part within the 5 year period and this forms part of their management plan for delivery of homes from 2021. The final figure could be greater as this just relates to western part of site.
HA19	Land adjacent Captain Cook Crescent, Whitby	Allocated	60	0	0	15	35	10	60	A full application is expected in September 2019. Subject to planning, the developer is looking to start on site in Q1/Q2 2020 with the first units available late 2020. The site should be completed Q2/Q3 2022 with the final units being sold by the end of that year.
HA20	Residential Care Home, Carpool Lane, Whitby	Allocated	20	0	0	0	0	0	0	The EPH to be replaced by extra care. For Larpool Lane this is 2021/22. It is anticipated that the land will be available from mid-2020 onwards to commence the development of a new extra care scheme and a decision will be made on the future use of Larpool at that time.
HA22	Land at Whitby Golf Club, Whitby	Allocated	60	0	0	0	0	0	0	This is a Council owned site. No progress on the sale of the land to date so currently not included in 5 year supply.
HA23	Land to north of Scarborough Road, Filey	Allocated and part full permission	130	0	0	70	0	0	70	This was shown as 60 dwellings in the Local Plan however permission has been granted (s106 to be signed and decision sent out) for a 70 bed extra care unit. This is deliverable in the first 5 years. The remainder has been estimated at circa 60 units. No details as yet so remainder beyond 5 years.

B Housing Requirement (Position Statement)

Planning Ref (if applicable)	Site Name	Status	Total Units	2019/20					2020/21	2021/22	2022/23	2023/24	Total (Years 1 to 5)	Comments
				2019/20	2020/21	2021/22	2022/23	2023/24						
HA25	Silver Birches, Filey	Allocated	80	0	0	0	0	0	0	0	0	0	Whilst there was some progress on this site there is no planning application and not sufficient evidence at this time that the site will be delivered within the next 5 years.	
HA26	Land at Brigg Road, Filey	Allocated	80	0	0	0	0	0	0	0	0	0	There is no planning application and not sufficient evidence at this time that the site will be delivered within the next 5 years.	
HA27	Land off Outgaits Lane, Hunmanby	Allocated	60	0	0	0	0	0	0	0	0	0	There is progress on this site (or the majority of it) and a national housebuilder is linked to the site. With a submission date and proposal for commencement this can be moved into the 5 year supply. This is awaited.	
HA28	Land off Sands Lane, Hunmanby	Allocated	78	0	0	20	28	0	0	0	48	The LPA has evidence of a firm commitment and an application expected late 2019 or early 2020. Part of the site will remain undeveloped and can come forward independently with the total being greater than the indicative 60 dwellings (estimated at 78).		
HA29	Land between Stonegate and Sheepdyke Lane, Hunmanby	Allocated	20	0	0	0	0	0	0	0	0	0	Confirmation from landowner (majority) that progress is being made and an agent has been appointed (June 2019). Outline planning application expected but insufficient evidence to include in 5 year supply.	
HA32	Land to south of Racecourse Road, East Ayton	Allocated and majority with outline consent.	40	0	0	0	0	0	0	0	0	0	An application is expected but until such time and a house builder is linked to the site it will not be included in the 5 year supply.	
HA33	Land to the west of The Grange, Burniston	Allocated	60	0	0	0	0	0	0	0	0	0	The site is being marketed by Savills. An application is expected in the next couple of months. At that time it may be appropriate to include in the 5 year supply.	

Housing Requirement (Position Statement) B

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20 to 2020/21					Total (Years 1 to 5)					Comments
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25		
HA35	Land to the south of Limestone Road, Burniston	Allocated	40	0	0	0	0	0	0	0	0	0	0	No progress on this site.
15/01219/FL	Former Scarborough Rugby Club	Approved	63	0	63	0	0	0	0	0	0	0	63	The building is under construction and the roof is on. Completion expected in or by 2020.
15/01219/FL	Former Scarborough Rugby Club (remainder of site)	Approved (Outline)	0	0	0	0	0	0	0	0	0	0	0	This is the remainder of the site which has consent for an unspecified number (circa 24) dwellings. Further information has been submitted which indicates that this is likely to be increased and an application is expected by the end of the year. See further down table
17/01241/FL	75 Burniston Road, Newby	Approved	30	30	0	0	0	0	0	0	0	0	30	The building is substantially complete and is being fitted out
08/00193/FL	St Thomas Hospital, Foreshore Road, Scarborough	Approved	12	0	0	0	0	0	0	0	0	0	0	Extant permission which is on the market recently
16/00922/RM*	Atlantis Site, Peasolm	Approved	53	0	0	0	0	0	53	0	0	0	53	The site has permission for 24 units as part of a mixed use site. The revised application is being considered in September 2019 with an expected opening date of 2 years as advertised by site developer. *This proposal has increased the number of apartments to 53 and this is shown in the table.
15/01079/FL	Salisbury Arcade, Scarborough	Approved	22	0	22	0	0	0	0	0	0	0	22	Work commenced and is ongoing on fitting etc.
15/01517/RG4	Land at Holbeck Hill, Scarborough	Approved	22	22	0	0	0	0	0	0	0	0	22	Nearing completion.

B Housing Requirement (Position Statement)

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total (Years 1 to 5)					Comments	
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25			
15/02659/FL	Bramcote School, Scarborough	Approved	54	54	0	0	0	0	0	0	54	0	0	0	Nearing completion.
17/01304/FL	84 Filey Road, Scarborough	Approved	17	0	17	0	0	0	0	0	17	0	0	0	Minor amendments being considered as part of an FLA application. Building has been demolished and is ready for replacement.
17/01905/FL	Land at Dean Road, Scarborough	Allocated site with planning consent.	46	46	0	0	0	0	0	0	46	0	0	0	Building is substantially complete.
18/01592/P30	Pavilion House, Scarborough	Approved	43	20	23	0	0	0	0	0	43	0	0	0	Site should be assumed to be deliverable in accordance with guidance unless evidence suggests otherwise.
19/00415/FL	14-16 Dean Road, Scarborough	Approved	11	11	0	0	0	0	0	0	11	0	0	0	Conditions discharged.
17/00293/FL*	The Breece, West Street, Scarborough	Approved	23	0	23	0	0	0	0	0	23	0	0	0	This has consent for 16 units. *Expected to increase through revision to 23 units. Currently on site building.
18/01587/FL	Land at 454 Scalby Road, Newby	Approved	10	0	10	0	0	0	0	0	10	0	0	0	
17/00474/OL	Land to east of Church Lane, Cayton	Allocated and approved (outline)	113	0	0	35	35	35	0	0	105	35	35	0	This has permission in outline for circa 80 units. Further information is available to the Council that suggests an increased yield and an application (RM/Full) is expected later this year.
Various	Middle Deepdale (Linden)	Approved	94	40	40	14	0	0	0	0	94	0	0	0	Development Ongoing
	Middle Deepdale (Kebbell)	Approved	35	35	0	0	0	0	0	0	35	0	0	0	Development Ongoing

Housing Requirement (Position Statement) B

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total (Years 1 to 5)					Comments
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25		
	Middle Deepdale (Kebbell Phase 4)	Pending (Oct 2019)	106	0	35	35	36	0	106	Confirmation from developer of taking Phase 4 forward. We have used previous delivery rates of circa 35 dwellings per annum.				
	Middle Deepdale (Engle)	Approved	132	30	30	30	30	12	132	Development Ongoing				
	Middle Deepdale (Hellawell)	Approved	13	13	0	0	0	0	13	Development Ongoing				
	Middle Deepdale West (Keepmoat)	Approved	485	50	50	50	50	50	250	Development ongoing. Average delivery rates to date of 54 dwellings per annum therefore using 50 dph.				
	Middle Deepdale (East - remaining outline)	Approved (Outline)	114	0	0	0	0	0	0					
17/02404/FL	Braeburn House, Eastfield	Approved	29	29	0	0	0	0	29	Nearing Completion				
17/00452/FL	Land to north of Beacon Road, Seamer	Allocated and Approved	241	30	50	55	55	51	241	Work has commenced on this site and a number of homes are already up to roof level. Linden Homes have been developing a number of sites across Scarborough and the delivery is based on their historic rates.				
16/01593/OL	Land south of Racecourse Road, East Ayton	Allocated and Approved (Outline)	40	0	0	0	0	0	0	As this is an outline consent it cannot be included in 5 year supply without further evidence. There is progress with a potential national house builder but as yet unconfirmed.				
19/00768/OL	Land south of Racecourse Road, East Ayton	Allocated and Approved (Outline)	60	0	0	0	0	0	0	As this is an outline consent it cannot be included in 5 year supply without further evidence. There is progress with a potential national house builder but as yet unconfirmed.				

B Housing Requirement (Position Statement)

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total (Years 1 to 5)					Comments	
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25			
09/02472/RM	Land off Highfield Road, Whitby	Approved	26	0	26	0	0	0	0	0	26	0	0	0	Site is part developed and work is ongoing.
Various	Sneaton Castle, Whitby	Approved.	130	50	50	30	0	0	0	0	130	0	0	0	Development Ongoing.
14/01376/OL*	Land at Sneaton Castle, Whitby	Approved. Further Decision (Oct 2019)	65	0	0	65	0	0	0	0	65	0	0	0	* This is a McCarthy & Stone proposal currently under consideration and to be going to October committee. Considering McC&S delivery rates in Filey, Newby and Scarborough this will be delivered in the 5 year period.
16/00426/FL	Argyle Garage, Whitby	Approved	14	14	0	0	0	0	0	0	14	0	0	0	Development Ongoing.
17/02706/FL	Land to east of The Nurseries, Whitby	Allocated and Approved.	10	10	0	0	0	0	0	0	10	0	0	0	Development Ongoing.
17/01248/FL	Land off Shackleton Close, Whitby	Allocated and Approved	72	15	35	22	0	0	0	0	72	0	0	0	Development Ongoing.
03/01230/RM	Former Bagdale Garage, Whitby	Approved	13	13	0	0	0	0	0	0	13	0	0	0	Nearing completion
17/02734/FL	Site at Church Cliff, Filey	59	0	0	59	0	0	0	0	0	59	0	0	0	This McCarthy & Stone scheme has commenced and a 24 month build period is considered appropriate.
10/01893/RM	Land to east of Muston Road, Filey	Approved	300	0	30	30	30	25	0	0	115	25	0	0	The scheme has been substantially completed with over 180 dwellings delivered to date. Following the merger of the RP the scheme was delayed but plans are now moving forward to complete the scheme. The delivery has been reduced by 2 units as a revised application is expected imminently with completions starting again from 2020.

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Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total (Years 1 to 5)					Comments
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25		
15/01632/FL	Land to west of Farside Road, West Ayton	Allocated and Approved	71	20	0	0	0	0	0	0	20	Scheme is nearing completion.		
18/02941/RM	Land to north west of Racecourse Road, East Ayton	Allocated and Approved	96	0	26	40	30	0	0	96	Work has started on this site. Completions from 2020.			
18/00505/OL	Land to north of Limestone Road, Burniston	Allocated and Approved (Outline).	40	0	0	0	0	0	0	0	0	Granted on appeal in outline. Currently no further information on RM or delivery so not in 5 year supply.		
17/01827/RM	Electricity Building, Filey Road, Gristhorpe	Approved	45	0	15	15	15	0	0	45	Work has commenced with the demolition of the factory buildings.			
18/00103/FL	Town Farm, Cloughton	Approved	22	22	0	0	0	0	0	22	Scheme is nearing completion.			
19/00640/FL	Former Filey Road Sports Centre, Scarborough	Pending	50	0	0	0	25	25	0	50	The application is now in and under consideration. The applicant is keen to deliver the housing and athletics track as soon as the application is resolved. Due to partial clearance of site completions are not expected to be delivered until the latter part of the 5 year period.			
18/01699/FL	Hylands, Filey Road, Scarborough	Pending	22	0	0	22	0	0	0	22	The application has been resolved for approval and awaiting a legal agreement. It is linked to a current application for 3 off-site affordable homes and the decision notices will be sent out concurrently, subject to the smaller scheme being approved.			
19/01519/FL	Manor Road Nursery, Scarborough	Pending	40	0	15	25	0	0	0	40	Application is under consideration (October Committee) for Full consent for Thompson Homes. Considering the performance of this company in the local area and delivery rates this will be completed in the next 5 years.			

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Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20					Total (Years 1 to 5)					Comments
				2019/20	2020/21	2021/22	2022/23	2023/24	2021/22	2022/23	2023/24	2024/25		
19/01237/FL	High Mill Farm, Scalby	Pending	151	0	15	40	40	40	0	0	0	135	Application is being considered for Keepmoat for 151 homes in Full and a wider hybrid for Phases 3 and 4. Site is already partly developed (Phase 1 complete) with infrastructure works on roads (up to Phase 2) and drainage (wider) being substantially complete.	
	Whitby Hospital Site, Whitby	Application Awaited	60	0	0	0	0	0	0	0	0	0	No progress to date. Beyond 5 years.	
	Pasture Lane, Seamer	Application Awaited	30	0	0	0	0	0	0	0	0	0	No progress to date. Beyond 5 years.	
	Burlyn Road, Hummanby	Application Awaited	12	0	0	0	0	0	0	0	0	0	No progress to date. Beyond 5 years.	
	Phase 2 Electricity Buildings, Gristhorpe	Application Awaited	40	0	0	0	0	0	0	0	0	0	No progress to date. Beyond 5 years.	
	Former Argos Building, Scarborough	Expected 2019	95	0	0	0	95	0	0	0	95	0	In depth description below *	
	Former Scarborough Rugby Club, Scalby Road, Newby	Approved (Outline) and Partly Completed. Further Application Expected 2019/2020	60	0	0	40	0	0	0	0	40	40	Outline consent is approved and part of the site has been substantially completed for extra care scheme. A further RM or FL is expected in the short term to deliver further units on site.	
18/01782/RM	69 Carr Hill Lane, Briggswath	Outline Approved. RM Pending	10	0	5	5	0	0	0	0	10	10	The resolution to approve is in place and the final touches are being applied to the S106 Agreement. Decision to be issued imminently.	

Housing Requirement (Position Statement) B

Planning Ref / Site Ref (if applicable)	Site Name	Status	Total Units	2019/20 to 2020/21					Total (Years 1 to 5)	Comments
				2019/20	2020/21	2021/22	2022/23	2023/24		
Various	All other schemes with Full Planning Consent (less than 10 units)	Approved	364 (net)	120	120	124	0	0	364	All sites should be assumed to be deliverable in accordance with guidance unless evidence suggests otherwise. Reduced by demolitions and change of use from dwelling to other use.
Various	All other schemes with Outline Consent (less than 10 units)	Approved	32	0	0	0	0	0	0	These are not included in 5 year supply at present. Further work may allow them to make a contribution if evidence is available to demonstrate deliverability.
Various	Schemes under 10 units currently under consideration (PP pending)	Pending	25	3	19	3	0	0	25	Once approved all of these small sites are for Full Permission and should therefore be assumed to be deliverable unless evidence suggests otherwise. (Some schemes for under 10 units have not been included where there is some uncertainty over their delivery).
Various	Windfall		300	0	0	0	150	150	300	
Totals				677	751	951	886	572	3837	

Table 4 List of Sites and Information on 5 Year Supply

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* NOTE 1: Former Argos Building

The Borough Council has resolved through Full Council to commission and fund the replacement of the building for a mixed use scheme which includes 195 units for the University of Coventry (150) and Scarborough Hospital (45). The Council is to deliver the development by September 2022 for that year's intake of students at the University. This is set out in the report to Full Council of 12 July 2019. In terms of how this translates to numbers this has been calculated by the initial proposal of:

- 22 individual self-contained units and 173 bedrooms with en-suite facilities.

On the basis of the 22 units being for the NHS the remainder equate to:

- 23 (NHS units) / 1.8 (taken from Para 11 of Housing Delivery Test Measurement Rule Book) = 13 units;
- 150 (University units) / 2.5 (taken from Para 10 of Housing Delivery Test Measurement Rule Book) = 60

Total equivalent units = 95 units.

This is the lowest case scenario and therefore considered appropriate at this stage. If the self-contained units were entirely for the University then the figure would increase slightly to 98.

** NOTE 2: Windfall

Para 70 of the NPPF does allow the inclusion of windfall in anticipated land supply calculation where there is evidence that has regard to the SHLAA, historic delivery trends and expected future trends.

In relation to windfall delivery it is important to set out the delivery of such sites over the previous 5 years.

The following table sets out the previous 5 years in terms of permissions granted for windfall split by new build, conversion and outline (this does not include such applications as amendments as this would result in double counting). Outline is shown for information only as such proposals would require either a reserved matters or fresh full application and this would result in some double-counting.

It then sets out completions split by new build and conversion.

	New Builds Granted (Units)	New Builds Completed (Units)	Conversions Granted (Units)	Conversions Completed (Units)	Total Granted (Units)	Total Completed (Units)	Outline Granted (Units)
2014/15	172	106	93	29	265	135	48
2015/16	175	56	108	88	283	144	49
2016/17	261	75	122	133	383	208	3

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	New Builds Granted (Units)	New Builds Completed (Units)	Conversions Granted (Units)	Conversions Completed (Units)	Total Granted (Units)	Total Completed (Units)	Outline Granted (Units)
2017/18	157	120	150	69	307	189	34
2018/19	110	158	130	142	240	300	14
Total	875	515	603	461	1478	976	148
Annual Average	175	103	121	92	296	195	30

Table 5 Windfall Delivery

This evidence clearly shows that windfall was and continues to be a significant source of housing delivery before and after the adoption of the Local Plan and the subsequent allocation of sites for development. There is still a healthy market for windfall and delivery has remained steady if not increased post-adoption. On this basis it is clear that an argument can be made to include an element of windfall in any land supply calculation. As with previous evidence at the time of the Local Plan such windfalls should not be included in the early years of the five year supply as windfall completions in those years would generally be (but not limited to) sites that already have a planning consent. It is however reasonable to allow an allowance for delivery of windfall sites in the latter years (years 4 to 5). Even being cautious it would be appropriate to factor in circa 150 dwellings a year for years 4 to 5.

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