





Minerals and Waste Joint Plan

# Demographic and Economic Evidence Paper

# May 2017

City of York Council North York Moors National Park Authority North Yorkshire County Council

# Contents

| 1.  | Introduction   | 3  |
|---|--|--|
| 2.  | Characteristics of the County  | 5  |
| 3.  | Demographics   | 7  |
| 3.1<br>3.2<br>3.3<br>3.4<br>3.5<br>3.6<br>3.7<br>3.8                | Population<br>Population Projections<br>An Ageing Population<br>Population Density and Distribution<br>Population Migration<br>Ethnic Minorities<br>Life Expectancy<br>Health          | 7<br>7<br>9<br>10<br>10<br>11<br>12<br>12                      |
| 4.  | Economy  | 14   |
| 4.1<br>4.2<br>4.3<br>4.4<br>4.5<br>4.6<br>4.7<br>4.8<br>4.9<br>4.10 | Business Activity<br>Industry Sectors<br>Visitor Economy<br>Economically Active<br>Earnings<br>Unemployment<br>Deprivation<br>Education<br>The Minerals Industry<br>The Waste Industry | 15<br>16<br>18<br>21<br>23<br>25<br>27<br>27<br>27<br>28<br>30 |
| 5.  | Settlements  | 31   |
| 5.1<br>5.2<br>5.3   | Settlement Descriptions<br>Local Planning Policy<br>Adjoining Minerals and Waste Planning Authorities  | 31<br>36<br>39   |

# 1. Introduction

As minerals and waste planning authorities, North Yorkshire County Council, the City of York Council and the North York Moors National Park Authority are producing a Minerals and Waste Joint Plan which will set out the planning policies for minerals and waste developments up until 2030. The Joint Plan area is shown on Figure 1 below.



Figure 1: Minerals and Waste Joint Plan area

This Paper forms part of the Evidence Base which will support the preparation of the Minerals and Waste Joint Plan. The full list of evidence papers is available at <u>www.northyorks.gov.uk/mwjointplan</u> and, alongside this paper, includes an Environmental Evidence Paper, a Cross Cutting Issues Paper, minerals and waste technical papers for each of the three authorities and Topic Papers relating to different minerals and waste types.

The National Planning Policy Framework (NPPF), which was published in March 2012 and replaces a wide range of national planning policy, requires Local Plans to be justified and 'based on proportionate evidence'<sup>1</sup>. In addition the NPPF also requires Local Plans to be based on 'adequate, up-to-date and relevant evidence'<sup>2</sup>. Therefore, the key aim of this report is to present evidence which is;

- Proportionate
- Adequate
- Up-to-date, and
- Relevant to the Joint Plan area

<sup>&</sup>lt;sup>1</sup> National Planning Policy Framework (DCLG, 2012) (para 182)

<sup>&</sup>lt;sup>2</sup> Ibid (para 158)

Please note that data relating to the Plan area only is not readily available. Data in this report commonly relates to either North Yorkshire county (including both the North York Moors and Yorkshire Dales National Parks in the County) or to the North Yorkshire sub-region (i.e. North Yorkshire (as above) and York). Part of the western boundary of the Plan area is defined by the eastern boundary of the Yorkshire Dales National Park, whilst the north eastern boundary of the Plan area follows that of the North York Moors National Park. However, these boundaries do not follow ward boundaries, which are often the lowest spatial level of data, especially economic, provided by the Office of National Statistics. Similarly the National Park boundaries do not tie in with district, borough or county boundaries, which are also frequently used for data reporting. As most of the North York Moors National Park is covered under 'North Yorkshire' data it has not been considered appropriate to add in Redcar and Cleveland data in relation to most topics as only a small part of the Park is within this borough. The geographical coverage of data is specified throughout the report where it is not immediately clear.

The content of this report is derived primarily from factual sources, and is an 'evolving document' which will be updated as more contemporary evidence and legislation emerges.

This Paper is intended to highlight the main demographic and economic factors that may need to be taken into account in developing the Joint Plan, along with a summary of settlements within the Plan area and relevant planning policy of District/Borough Councils in North Yorkshire and adjoining minerals and waste planning authorities.

Although in many cases common data is used, the Paper is distinctly different to the 'baseline' which underpins the Sustainability Appraisal. The baseline specifically identifies the sustainability issues which have informed the development of sustainability objectives and will set the basis for the identification of sustainability indicators. This Paper considers data and policies in terms of what issues the Plan itself will need to consider. There are clear interrelationships between the two, but for the purposes of presenting evidence it is considered preferential to distinguish between the two.

Please note that with effect from 22<sup>nd</sup> February 2013 the Government formally revoked the Regional Strategy for the Yorkshire and Humber Region (RSS), with the exception of Green Belt policies relevant to York. From the 22<sup>nd</sup> February 2013 development plans across the former government office region, with the exception of York, will comprise the relevant local plan, and where they exist, neighbourhood plans. In York, the development plan will continue to include the Regional Strategy's Green Belt policies.

# 2. Characteristics of the Joint Plan area

The Minerals and Waste Joint Plan (MWJP) area comprises the three Minerals and Waste Planning Authorities of North Yorkshire County Council (which is the area of the county outside of the North York Moors National Park and Yorkshire Dales National Park), the North York Moors National Park Authority and the City of York Council. The total size of the area is 6,718 square kilometres.

There are 7 district planning authorities within the boundary of North Yorkshire County Council, as shown in Figure 2 below:

- Craven District Council
- Hambleton District Council
- Harrogate Borough Council
- Richmondshire District Council
- Ryedale District Council
- Scarborough Borough
- Selby District Council

The North York Moors National Park Authority and the City of York Council are unitary planning authorities.

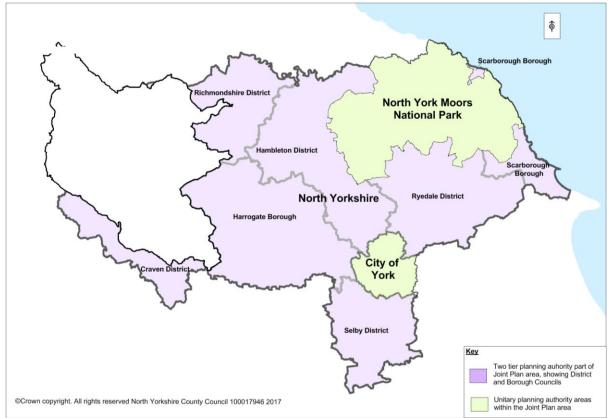


Figure 2: District and Borough Councils in the Joint Plan area

The Joint Plan area is bordered by the county of Lancashire and the Yorkshire Dales National Park to the west and County Durham and the unitary authorities of Darlington, Stockton on Tees, Middlesbrough and Redcar & Cleveland to the north. The City Councils of Bradford and Leeds lie to the south west. To the south and east are the metropolitan areas of Wakefield and Doncaster, together with the East Riding of Yorkshire. The North Sea borders the Plan area to the north east. The three authorities cover distinctly different areas and therefore there is a diverse character to the Plan area. North Yorkshire (outside the National Parks) is a largely rural county containing a number of small market towns plus the larger towns of Harrogate and Scarborough, along with two Areas of Outstanding Natural Beauty (and parts of two others). The A1 and A1(M) run north-south through the centre of the area. The City of York area is mostly urban, focused upon the historic city of York itself. The North York Moors National Park was designated due to its 'intrinsic merits as an area of beautiful and unspoilt country and magnificent coast with a wealth of architectural interest'. It is largely rural, and the settlements in the Park are comparatively small.

# 3. Demographics

#### 3.1 **Population**

The Joint Plan area's population currently stands at 789,486<sup>3</sup>, Table 1 below shows the split between the three areas and the changes in population between 2001 and 2011, and the estimated 2015 population. Table 2 shows the split of population amongst the districts and boroughs within the county of North Yorkshire.

|                                     | 2001    | 2011    | 2001 11<br>% change | 2015<br>Estimated<br>Population |
|-------------------------------------|---------|---------|---------------------|---------------------------------|
| North Yorkshire county <sup>4</sup> | 569,660 | 598,400 | +5%                 | 602,277                         |
| City of York                        | 181,094 | 198,100 | +9.4%               | 206,856                         |
| North York Moors<br>National Park   | 23,939  | 23,380  | -2.3%               | 23,226*                         |

Table 1: Population change 2001-2011, 2015 (ONS)

\*Annual Small Area Population Estimates for National Parks, Mid-year estimate 2015

|               | Year    |         |         |         |         |         |
|---------------|---------|---------|---------|---------|---------|---------|
|               | 2010    | 2011    | 2012    | 2013    | 2014    | 2015    |
| Craven        | 55,400  | 55,400  | 55,500  | 55,500  | 55,700  | 55,800  |
| Hambleton     | 87,600  | 89,100  | 89,700  | 89,900  | 89,800  | 90,000  |
| Harrogate     | 158,700 | 157,900 | 158,600 | 158,200 | 157,300 | 157,000 |
| Richmondshire | 53,000  | 52,000  | 53,900  | 53,900  | 52,700  | 52,500  |
| Ryedale       | 53,600  | 51,800  | 52,100  | 52,200  | 52,700  | 53,000  |
| Scarborough   | 108,600 | 108,800 | 108,600 | 108,200 | 108,000 | 107,900 |
| Selby         | 82,900  | 83,400  | 84,100  | 84,700  | 85,400  | 86,000  |

Table 2: Population change in the boroughs and districts of North Yorkshire 2010-1015 (ONS)

The population is expected to grow and to age with levels of health expected to improve through improving socio-economic conditions and health improvement plans and programmes.

#### 3.2 **Population Projections**

It is projected that the Joint Plan area population will increase by approximately 6% over the period 2014 to 2030 to 838,502. Over the same period North Yorkshire's population is expected to rise by 3.5% to 622,300 and the City of York's population is projected to increase by 12% to 228,900. The total population growth for both North Yorkshire county and York up to 2030 is projected to be 45,300.

<sup>&</sup>lt;sup>3</sup> ONS, 2015 Mid-Year Population Estimate. This is the sum of the population of North Yorkshire County Council and City of York with the deduction of Yorkshire Dales National Park

<sup>&</sup>lt;sup>4</sup> This is data for the whole County including both National Parks. Data for the County without the National Parks is not available for 2001

#### Demographic and Economic Evidence Paper

| Year | Joint Plan area* | North Yorkshire<br>county | City of York |
|------|------------------|---------------------------|--------------|
| 2014 | 790,821          | 601,500                   | 204,400      |
| 2015 | 793,788          | 602,100                   | 206,800      |
| 2016 | 796,668          | 603,000                   | 208,700      |
| 2017 | 799,836          | 604,100                   | 210,500      |
| 2018 | 803,003          | 605,400                   | 212,100      |
| 2019 | 806,052          | 606,800                   | 213,400      |
| 2020 | 808,933          | 608,300                   | 214,700      |
| 2021 | 811,982          | 609,800                   | 215,900      |
| 2022 | 815,231          | 611,400                   | 217,100      |
| 2023 | 818,381          | 613,000                   | 218,600      |
| 2024 | 821,430          | 614,500                   | 220,000      |
| 2025 | 824,692          | 615,900                   | 221,600      |
| 2026 | 827,460          | 617,300                   | 223,100      |
| 2027 | 830,523          | 618,600                   | 224,700      |
| 2028 | 833,372          | 619,800                   | 226,100      |
| 2029 | 835,753          | 621,000                   | 227,500      |
| 2030 | 838,502          | 622,300                   | 228,900      |

Table 3: Population Projections for North Yorkshire and City of York, 2014 – 2030 (2014 based)<sup>5</sup> \*The Joint Plan area projections are based upon the 2011 Census

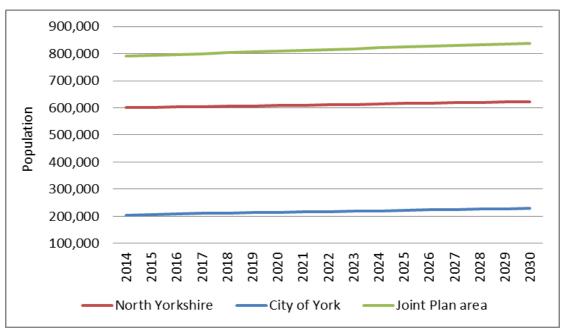


Figure 3: Population Projections for the Joint Plan area, North Yorkshire and City of York, 2014 - 2030 (Mid-year estimates based upon 2014)<sup>6</sup>. The Joint Plan area projections are based upon the 2011 Census

<sup>&</sup>lt;sup>5</sup> ONS, 2014 based Subnational Population Projections (May 2016)

<sup>&</sup>lt;sup>6</sup> ONS, 2014 Based Subnational Population Projections (2016)

Table 3 above demonstrates the trend of projected population growth over the period 2014 - 2030. This may have an impact upon the Joint Plan because population growth and the distribution of new development to meet this growth, may impact upon opportunities and constraints to the location of new minerals development and waste management facilities, as well as on requirements for minerals and the location of waste arisings.

#### 3.3 An Ageing Population

In the 2011 Census it was revealed that North Yorkshire had a higher than average national population age and it is projected that this will increase over the next 10 years. The average age of North Yorkshire residents is 43 whilst the regional and national average is 39. The average age of North York Moors National Park residents is 50<sup>7</sup>. The average age of residents in York is closer to the regional and national averages. In addition to this, the percentage of the population over 65 in North Yorkshire is 22% compared to 18% at a regional level and 17% in England as a whole<sup>8</sup>.

|                                | Average Age of Residents |
|--------------------------------|--------------------------|
| North Yorkshire county         | 43                       |
| City of York                   | 40                       |
| North York Moors National Park | 50                       |
| Craven                         | 45                       |
| Hambleton                      | 44                       |
| Harrogate                      | 42                       |
| Richmondshire                  | 40                       |
| Ryedale                        | 45                       |
| Scarborough                    | 44                       |
| Selby                          | 41                       |
| Yorkshire & Humber             | 39                       |
| England                        | 39                       |

Table 4: The Average Age of North Yorkshire Residents in 2011<sup>9</sup>

Whilst the average age of all North Yorkshire county residents is approximately 4 years above the national and regional average, this is even more significant in Ryedale, Craven, Scarborough and Hambleton Districts which have an average age approximately 5-6 years above the national average.

North Yorkshire, York and North York Moors National Park have a higher proportion of people aged 75 or over than regionally and nationally. It is predicted that this age group of the County's population will increase over the period to 2021.

<sup>&</sup>lt;sup>7</sup> ONS, 2011, Characterisation of National Parks

<sup>&</sup>lt;sup>8</sup> ONS, 2011 Census Based Subnational Population Projections (2015)

<sup>&</sup>lt;sup>9</sup> Ibid

#### Demographic and Economic Evidence Paper

|                           | 2011  | 2015   | % Change |
|---------------------------|-------|--------|----------|
| North Yorkshire<br>county | 9.7 % | 10.6 % | + 0.9 %  |
| City of York              | 8.4 % | 8.5 %  | + 0.1 %  |
| North York Moors          | 9.1 % | 12.0 % | + 2.9 %  |
| Yorkshire & Humber        | 7.8 % | 8.2 %  | + 0.4 %  |
| England                   | 7.8 % | 8.1 %  | + 0.3 %  |

Table 5: Population aged 75+ as a percentage of the whole population, 2011 and 2015<sup>10</sup>

The population age profile of North Yorkshire and York is predicted to change in the coming years. North Yorkshire is expecting to see a fall in the number of young people, whilst both North Yorkshire and York are expecting a rise in the number of older age groups, over the period to 2021. The Joint Plan will not directly impact on population demographics.

#### 3.4 **Population Density and Distribution**

With a population of 789,486 across 6,718 km<sup>2</sup>, equating to approximately 118 persons per km<sup>2</sup>, the Joint Plan area is largely sparsely populated. This varies considerably throughout the Plan area however with the City of York area having the largest concentration of people whilst the North York Moors National Park has around 16 people per km<sup>2</sup>.

Across the county of North Yorkshire there are also wide variations in the distribution and density of the population. Approximately 44% of the North Yorkshire population live within the two Borough Councils of Scarborough and Harrogate. In comparison only 18% live within the District Councils of Richmondshire and Ryedale, more closely reflecting population densities in the National Parks.

#### 3.5 **Population Migration**

The net internal migration of residents demonstrates the numbers of people moving into and out of the area from within England and Wales.

|                 | Inflow Total | Outflow Total | Net Migration |
|-----------------|--------------|---------------|---------------|
| North Yorkshire | 24,054       | 22,430        | + 1,624       |
| City of York    | 13,195       | 12,558        | + 637         |
| Craven          | 2,789        | 2,578         | + 211         |
| Hambleton       | 4,093        | 3,860         | + 233         |
| Harrogate       | 6,755        | 6,477         | + 278         |
| Richmondshire   | 2,933        | 2,889         | + 44          |
| Ryedale         | 2,789        | 2,290         | + 499         |
| Scarborough     | 4,358        | 4,233         | + 125         |

<sup>10</sup> ONS, 2011 Census Based and 2015 Mid-year Population Estimates (2015)

#### Demographic and Economic Evidence Paper

| Selby                   | 4,263   | 4,029   | + 234   |
|-------------------------|---------|---------|---------|
| Yorkshire and<br>Humber | 104,994 | 107,256 | - 2,262 |
| England                 | 98,455  | 106,891 | - 8,436 |

Table 6: Inflow, Outflow and Net Internal Migration of residents, June 2014 – June 2015<sup>11</sup>

Table 6 shows that North Yorkshire and York had a positive net migration of 1,624 and 637 respectively, showing that, in addition to births and deaths, migration was also contributing to the general increase in the population. This is in contrast to the regional figure for Yorkshire & Humber which saw a negative net internal migration of 2,262 people.

Net internal migration is a contributing factor to the overall growth in North Yorkshire's population and the impact this may have upon the Joint Plan has been discussed previously.

#### 3.6 Ethnic Minorities

The proportion of black and minority ethnic groups in the area is summarised in the following table.

|                           | Total Population | Black and Minority<br>Ethnic Groups<br>Population | Percentage (%) |
|---------------------------|------------------|---|----------------|
| North Yorkshire<br>county | 598,400          | 33,300  | 5.6 %          |
| City of York              | 198,100          | 19,400  | 9.8 %          |
| Craven                    | 55,400           | 2,600   | 4.6 %          |
| Hambleton                 | 89,100           | 3,300   | 3.7 %          |
| Harrogate                 | 157,900          | 13,200  | 8.3 %          |
| Richmondshire             | 52,000           | 3,400   | 6.6 %          |
| Ryedale                   | 51,800           | 1,900   | 3.8 %          |
| Scarborough               | 108,800          | 5,200   | 4.8 %          |
| Selby                     | 83,400           | 3,700   | 4.5 %          |
| Yorkshire and<br>Humber   | 5,283,700        | 752,600   | 14.2 %         |

Table 7: Black and minority ethnic groups populations, 2011<sup>12</sup>

The proportion of black and ethnic minority groups in both North Yorkshire and York is considerably lower than the regional figure, and in the North York Moors National Park is lower still at around 3%. This characteristic of the Joint Plan area is likely to have no impact upon the Minerals and Waste Joint Plan.

<sup>&</sup>lt;sup>11</sup> ONS, Internal Migration by Local Authorities in England and Wales June 2014 - June 2015

<sup>&</sup>lt;sup>12</sup> ONS, 2011 Census (2012). For the purposes of this data 'Black and Minority Ethnic Groups' is defined as all non-white British ethnic groups. Figures have been rounded to the nearest 100, so may not sum

#### 3.7 Life Expectancy

Life expectancy at birth in North Yorkshire is higher than the regional and national averages, as set out in Table 8 below. This varies across the area and is higher in Craven, Hambleton and Ryedale than in those districts and boroughs with more urban areas, with life expectancy in Scarborough falling slightly below the national average.

|                        | Male | Female |
|------------------------|------|--------|
| North Yorkshire county | 80.3 | 84.0   |
| City of York           | 80.1 | 83.5   |
| Craven                 | 81.0 | 84.6   |
| Hambleton              | 81.3 | 85.2   |
| Harrogate              | 81.1 | 84.3   |
| Richmondshire          | 81.4 | 83.5   |
| Ryedale                | 80.0 | 83.4   |
| Scarborough            | 78.2 | 83.0   |
| Selby                  | 79.7 | 83.7   |
| Yorkshire & Humber     | 78.7 | 82.4   |
| England                | 79.5 | 83.2   |

Table 8: Life Expectancy (Years) at Birth for Males and Females, 2012-2014<sup>13</sup>

The Minerals and Waste Joint Plan has no direct impact on life expectancy, however by providing opportunities for minerals site reclamation for recreational and amenity use it may positively impact on health.

#### 3.8 Health

Table 9 below presents the mortality rate of residents within North Yorkshire for all deaths. The Yorkshire and Humber Region and England are included for comparison purposes.

|                        | All deaths, per 1,000 population |
|------------------------|----------------------------------|
| North Yorkshire county | 9.9                              |
| York                   | 9.1                              |
| Craven                 | 11.3                             |
| Hambleton              | 9.4                              |
| Harrogate              | 9.6                              |
| Richmondshire          | 8.2                              |
| Ryedale                | 10.2                             |

<sup>&</sup>lt;sup>13</sup> ONS, Life expectancy at birth and at age 65, England and Wales, 2012-2014 (2015)

#### Demographic and Economic Evidence Paper

| Scarborough        | 8   |
|--------------------|-----|
| Selby              | 8.5 |
| Yorkshire & Humber | 9.2 |
| England            | 8.9 |

Table 9: Mortality rates per 1,000 of the population in 2009<sup>14</sup>

As can be seen from Table 9, North Yorkshire has a higher mortality rate, per 1,000 of the population, than both the regional and national average. However, health in the County is generally good with above regional and national rates for the amount of people suggesting they are in good or very good health (82%) and below average for the amount of people suggesting they are in bad or very bad health (4%). The notable exception is the Scarborough Borough which has converse results to the County as a whole when compared to national and regional averages<sup>15</sup>.

<sup>&</sup>lt;sup>14</sup> ONS, Deaths by cause of death - All deaths (rate per 100,000 people) (2012)

<sup>&</sup>lt;sup>15</sup> ONS, 2011 Census (2012)

# 4. Economy

The economy of the Joint Plan area is closely linked into developments at the global, national and local scale. Interdependencies exist both within and beyond the Yorkshire and Humber Region. The Region has a significant number of medium sized and large employers, many of whom face international not just national competition. Both the local policy context and macro-economic considerations will influence choices and investments made by businesses in the Joint Plan area.

Economic growth in the Joint Plan area has been affected by the international economic crisis of 2008/09 and the resultant UK recession. This hit the minerals industry significantly with sales falling by a quarter in some mineral types during 2009<sup>16</sup>. This is explained in part by the close links the minerals industry has with the construction industry which has been similarly hit, resulting in a fall in demand for construction products.

Waste arisings appear to have been similarly affected, with a 29% reduction in national Commercial and Industrial waste arisings between 2002/3 and 2009, at least in part being attributed to the prevailing economic conditions at the time of the 2009 Defra survey<sup>17</sup>.

UK economic growth has recovered since the recession with Gross Domestic Product (GDP) in 2016 1.8% higher than in 2015, and 8.6% higher than its pre-financial crisis peak in 2008. Forecasts by the Office for Budget Responsibility (OBR) suggest that this growth will continue.<sup>18</sup> Based upon historical trends this is likely to lead to a return to stronger demand for minerals within the Joint Plan area, and potentially arisings of waste.

As a result of the Government's reductions in the capital spending of departments, such as Department for Communities and Local Government and Department for Transport, demand from the public sector for minerals products is likely to reduce. However, with positive economic prospects projected this is likely to ultimately lead to a greater demand for mineral products from within the Joint Plan area, as sectors such as the construction industry grow.

The general uncertainty with regard to demand from the public and private sectors suggests that the Joint Plan needs to provide a level of flexibility to ensure minerals can be supplied at differing rates and there is available capacity for waste to be managed at appropriate facilities dependent on the prevailing demand for minerals and the production of waste.

The Joint Plan area has key transport and employment linkages with the developing "City Regions" of Leeds and Tees to the south and north respectively. The Leeds City Region comprises the districts of Bradford, Calderdale, Kirklees, Leeds and Wakefield in West Yorkshire, the whole of Barnsley in South Yorkshire, and in the Joint Plan area, the unitary authority of York and Selby and the southern parts of Craven and Harrogate Districts. The Government has committed to rebalancing growth across the regions and nations of the UK and is committed to developing the Northern Powerhouse.<sup>19</sup> Leeds City Region will be critical in terms of improving economic performance, whilst spreading prosperity and improving quality of life. The Joint Plan area is an important supplier of minerals into the Leeds City Region, as well as the adjacent North East Region.

One of the key alterations by the Coalition Government, with specific reference to economic growth, was the creation of Local Enterprise Partnerships (LEPs). These non-statutory

<sup>&</sup>lt;sup>16</sup> BGS, United Kingdom Minerals Yearbook 2009, 2010

<sup>&</sup>lt;sup>17</sup> Defra, Waste Data Overview (June 2011)

<sup>&</sup>lt;sup>18</sup> HM Treasury, 2015 Budget

<sup>&</sup>lt;sup>19</sup> Ibid

bodies set the economic priorities of their local area. LEPs have been designed locally to meet local needs, but they share the common goal of tackling local barriers in order to grow the local economy. They are the focus for Government's local growth drive and as part of their role they can provide a strategic local vision<sup>20</sup>.

There are three LEPs covering different parts of the Joint Plan area:

- York, North Yorkshire and East Riding LEP covers all of the Plan area with the exception of the part of the North York Moors National Park in Redcar and Cleveland;
- Tees Valley LEP (Tees Valley Unlimited) covers the part of the North York Moors National Park in Redcar and Cleveland;
- Leeds City Region LEP covers Selby district, City of York Council and the southern parts of Craven and Harrogate districts;

The York, North Yorkshire and East Riding Local Enterprise Partnership was recognised by the Government on the 10th February 2011. Below are the six priorities identified in the LEP's Strategic Economic Plan (2016 Update):

- Profitable and ambitious small and micro businesses;
- A global leader in food manufacturing, agri-tech and biorenewables;
- Inspired people;
- Successful and distinctive places; and
- A well-connected economy.

and five ambitions:

- 20,000 new jobs;
- £3 billion growth;
- Double house building;
- Narrow the gap between the area's median wages and national average; and
- Narrow the gap between the area's productivity and national average.

#### 4.1 Business Activity

An active enterprise is defined as a business which has recorded activity at any point in the year<sup>21</sup>. This measure provides an indication of the economic activity within the Joint Plan area, by calculating the number of existing enterprises, deducting enterprises which are no longer trading and adding newly created businesses.

|                           | Year |      |      |  |
|---------------------------|------|------|------|--|
|                           | 2014 | 2015 | 2016 |  |
| North Yorkshire<br>county | 491  | 519  | 529  |  |
| City of York              | 305  | 322  | 332  |  |
| Craven                    | 575  | 604  | 614  |  |
| Hambleton                 | 547  | 577  | 591  |  |
| Harrogate                 | 532  | 562  | 572  |  |
| Richmondshire             | 488  | 514  | 520  |  |

<sup>&</sup>lt;sup>20</sup> DCLG, Supporting Local Growth, December 2011

<sup>&</sup>lt;sup>21</sup> ONS, Business Demography – 2010 Statistical Bulletin (Dec 2011)

| Ryedale            | 645 | 666 | 669 |
|--------------------|-----|-----|-----|
| Scarborough        | 356 | 382 | 385 |
| Selby              | 381 | 410 | 427 |
| Yorkshire & Humber | 292 | 319 | 330 |

Table 10: Active Enterprises per 10,000 of the population, 2014 - 2016<sup>22</sup>

As can be seen from the table above, North Yorkshire has a far higher number of active enterprises per 10,000 of the population than the region as a whole, whilst the City of York is just above the regional average. The Craven, Harrogate and Ryedale areas have a particularly high rate of active enterprises and all District/Borough Council areas have a higher figure than the regional rate. The minerals and waste industries do have a positive impact upon the number of active enterprises within the Joint Plan area and the Joint Plan will look to support these industries in appropriate locations.

#### 4.2 Industry Sectors

An important element of the Joint Plan area is the mixture of employment sectors which, when combined, contribute to its overall economy. Table 11 illustrates the number and percentage of employees within North Yorkshire, City of York and for comparative purposes in Yorkshire & Humber, by sector for 2015.

|  | North Yorkshire<br>county |               | City o  | City of York  |           | Yorkshire &<br>Humber |  |
|--|---------------------------|---------------|---------|---------------|-----------|-----------------------|--|
|  | Number                    | % of<br>Total | Number  | % of<br>Total | Number    | % of<br>Total         |  |
| Total Employees  | 263,000                   |               | 102,000 |               | 2,755,000 |                       |  |
| Full Time  | 166,000                   | 63.1          | 64,000  | 67.8          |           |                       |  |
| Part Time  | 96,000                    | 36.5          | 39,000  | 38.2          |           |                       |  |
| Mining and quarrying   | 800                       | 0.3           | 0       | 0             | 3,000     | 0.1                   |  |
| Manufacturing  | 31,000                    | 11.8          | 4,500   | 4.4           | 294,000   | 10.7                  |  |
| Electricity, gas, steam<br>and air conditioning<br>supply                      | 1,500                     | 0.6           | 150     | 0.1           | 13,000    | 0.5                   |  |
| Water supply;<br>sewerage, waste<br>management and<br>remediation activities   | 1,500                     | 0.6           | 250     | 0.2           | 19,000    | 0.7                   |  |
|  |                           |               |         |               |           |                       |  |
| Construction<br>Wholesale and retail<br>trade; repair of motor<br>vehicles and | 12,000                    | 4.6           | 4,000   | 3.9           | 182,000   | 6.6                   |  |
| motorcycles  | 41,000                    | 15.6          | 17,000  | 16.7          | 395,000   | 14.3                  |  |
| Transportation and storage   | 11,000                    | 4.2           | 4,500   | 4.4           | 139,000   | 5                     |  |
| Accommodation and food service activities                                      | 29,000                    | 11            | 10,000  | 9.8           | 172,000   | 6.2                   |  |

<sup>22</sup> ONS, Count of Active Enterprises 2014 – 2016 (2017)

#### Demographic and Economic Evidence Paper

| Information and          |        |      |        |      |         |      |
|--------------------------|--------|------|--------|------|---------|------|
| communication            | 4,500  | 1.7  | 2,500  | 2.5  | 67,000  | 2.4  |
| Financial and            |        |      |        |      |         |      |
| insurance activities     | 7,000  | 2.7  | 4,500  | 4.4  | 81,000  | 2.9  |
|                          |        |      |        |      |         |      |
| Real estate activities   | 4,000  | 1.5  | 1,750  | 1.7  | 37,000  | 1.3  |
| Professional, scientific |        |      |        |      |         |      |
| and technical activities | 18,000 | 6.8  | 8,000  | 7.8  | 191,000 | 6.9  |
| Administrative and       |        |      |        |      |         |      |
| support service          |        |      |        |      |         |      |
| activities               | 22,000 | 8.4  | 8,000  | 7.8  | 257,000 | 9.3  |
| Public administration    |        |      |        |      |         |      |
| and defence;             |        |      |        |      |         |      |
| compulsory social        |        |      |        |      |         |      |
| security                 | 9,000  | 3.4  | 5,000  | 4.9  | 115,000 | 4.2  |
|                          | 04.000 |      | 40.000 | 44.0 | 070.000 | 10.1 |
| Education                | 24,000 | 9.1  | 12,000 | 11.8 | 278,000 | 10.1 |
| Human health and         |        |      |        |      |         |      |
| social work activities   | 33,000 | 12.5 | 16,000 | 15.7 | 348,000 | 12.3 |
| Arts, entertainment      |        |      |        |      |         |      |
| and recreation           | 9,000  | 3.4  | 3,000  | 2.9  | 76,000  | 2.8  |
| Other service activities | 3,500  | 1.3  | 2,250  | 2.2  | 61,000  | 2.2  |

Table 11: Number and Percentage of North Yorkshire, City of York and Yorkshire & Humber Employees within Employment sectors, 2015<sup>23</sup>

In 2015 the percentage of employees within the mining and quarrying sector in North Yorkshire was higher than the regional proportion. However, when taken in the context of the overall economy of the Joint Plan area this is relatively low, only accounting for 0.3% in North Yorkshire in 2015. Those employed in waste management fall into the wider sector of 'Water supply; sewerage, waste management and remediation activities' which in total employed approximately 1,750 people in the Joint Plan area in 2015.

The Wholesale and Retail sector is the largest employer in North Yorkshire accounting for 15.6% of employees in 2015. The Manufacturing, Health and the Education sectors are also important employers within the County. The proportion of North Yorkshire employees within the Accommodation & Food Services sectors is significantly higher than the regional average. This provides a useful insight into the characteristics of the North Yorkshire economy and where the strengths currently lie.

In the City of York the Wholesale and Retail sector is also the largest sector accounting for 16.7% of employees in 2015, closely followed by Health and Education Sectors.

In the North York Moors National Park, although detailed data such as that contained in Table 11 is not available, in 2008 40% of businesses are in the agriculture, forestry and fishing sector, with 10.6% in the wholesale and retail trade and 9.6% in accommodation and food services.<sup>24</sup>

Implementation of the Minerals and Waste Joint Plan could have an impact on employment as there is likely to be a relationship between levels of minerals extraction, waste management activity within the Joint Plan area and employment in the relevant sectors.

<sup>&</sup>lt;sup>23</sup> ONS, Business Register and Employment Survey 2015 (2016)

<sup>&</sup>lt;sup>24</sup> Inter-Departmental Business Register, 2008 – quoted in North York Moors Economic Profile (DEFRA, 2010)

#### 4.3 Visitor Economy

North Yorkshire is England's largest county with an area of 8,288km<sup>2</sup>. Protected landscapes make up around half of the county, with two National Parks (one of which includes a Heritage Coast) and four AONBs, numerous Sites of Special Scientific Interest, vibrant market towns, a world heritage site at Fountains Abbey, stately homes and more than 12,000 listed buildings. As such the landscape of North Yorkshire is a huge draw for both national and international holiday makers.

Tourism plays an important element in both National Parks Management Plans with ambitions to promote the National Parks as leading tourism destinations through increasing their tourism economy, increasing employment in this sector and to increase tourist visits outside of the peak seasons whilst respecting the special qualities of the National Park.

The appeal of North Yorkshire's high quality landscapes translates into a tourism industry worth £1.2bn<sup>25</sup> annually for the two National Parks, and £6.1bn<sup>26</sup> for Yorkshire and the Humber. Information published by Visit England indicates that for the years 2012, 2013 and 2014, Ryedale and Scarborough combined received over 12 million domestic visitors, spending £811m each year. This is equivalent to approximately 6.75% of North Yorkshire's annual GVA.

It is the single largest element of the local economy and is vitally important to the subregional economy, playing a major role in the fortunes of many of the area's villages, market towns and communities. On average, across the eight Districts and Boroughs within North Yorkshire, including York, the average percentage of people employed in tourism amounts to 14.8% of all industries<sup>27</sup>. Scarborough provides the highest percentage with tourism employment amounting to 20.7% and Selby the lowest at 7.9%.

It is also a growing industry as STEAM data indicates that the value and volume of visitors to both National Parks is increasing. The North York Moors and Yorkshire Dales are two of Visit England's "Attract Brands" and are amongst England's best known destinations recognised by visitors.

An emerging focus in North Yorkshire is the massive development and growth in cycling and cycle tourism. The impact of success at the Olympics, the Yorkshire Grand Départ for the 2014 Tour de France and legacy race, Tour de Yorkshire, combined with previous infrastructure developments, especially at Dalby Forest and Sutton Bank, together with support to other elements of the cycling experience, has positioned North Yorkshire as one of the country's finest locations for cycling and cycle tourism. With future investments such as the Swale Trail, the long term vision is to make North Yorkshire the best place in the UK to cycle.

In recent years both National Park Authorities, working with the AONBs (Nidderdale and The Howardian Hills) and businesses engaged in the visitor economy, have invested to facilitate research, commission workshops and develop tools for businesses. This has resulted in the creation of two Tourism Networks covering all four protected landscapes which now represent over 1,000 business members. Although this work targets the visitor economy of the four protected areas, it is considered that the benefits are more far-reaching, enhancing the wider 'North Yorkshire brand'.

<sup>&</sup>lt;sup>25</sup> Growing the Visitor Economy of the Protected Landscapes, Prospectus

<sup>&</sup>lt;sup>26</sup> VisitEngland, The Value of Tourism in England Report, 2015

<sup>&</sup>lt;sup>27</sup> Based on 2012 figures from VisitEngland Tourism employment breakdown

The data in the table below relates to the National Parks and their "influence area" (where tourism has an influence in the economy of the Park and vice-versa) and therefore relates to a wider area well beyond the National Park boundaries, for example encompassing the two neighbouring AONB's and various gateway market towns.

| North York Moors                    | 2011   | 2012   | 2013   | 2014   | 2015   |
|-------------------------------------|--------|--------|--------|--------|--------|
| Visitor days (million)              | 10.79  | 10.64  | 10.82  | 11.27  | 11.74  |
| Visitor numbers (million)           | 6.756  | 6.731  | 6.927  | 7.290  | 7.613  |
| Economic impact (£m) - historic     | 517.51 | 520.61 | 543.05 | 581.58 | 608.48 |
| Economic impact (£m) - index linked | 577.19 | 558.69 | 564.26 | 588.03 | 608.48 |
| Direct employment (FTEs)            | 10,025 | 10,052 | 10,284 | 10,478 | 10,642 |
| Yorkshire Dales                     |        |        |        |        |        |
| Visitor days (million)              | 12.597 | 12.034 | 12.414 | 13.091 | 12.428 |
| Visitor numbers (million)           | 9.422  | 8.973  | 9.384  | 9.879  | 9.298  |
| Economic impact (£m) - historic     | 527.88 | 530.78 | 565.76 | 618.11 | 604.58 |
| Economic impact (£m) - index linked | 588.75 | 569.60 | 587.85 | 624.96 | 604.58 |
| Direct employment (FTEs)            | 7,735  | 7,616  | 7,863  | 8,180  | 7,803  |

Table 12: North York Moors and Yorkshire Dales National Parks visitor contribution to North Yorkshire, 2011-2015<sup>28</sup>

In addition to the STEAM data, a survey of over 500 visitors to the Yorkshire Dales National Park was carried out in 2013 to profile the characteristics of visitors. The top five special qualities associated with the Yorkshire Dales National Park mentioned were:

- 1. 78% natural beauty/scenery and views
- 2. 37% open space/freedom and remoteness
- 3. 29% peaceful/tranquil
- 4. 26% walks and walking
- 5. 17% hills/dales and valleys

A similar survey of 649 visitors to the North York Moors National Park was undertaken during summer 2016. Initial results indicate that the top five unprompted special qualities associated with the North York Moors were:

- 1. 58% natural beauty/scenery/views
- 2. 38% walks and walking/outdoor activities
- 3. 35% open space/freedom/remoteness
- 4. 34% peaceful/tranquil
- 5. 34% diversity of landscape/dramatic contrasts associated with this

These two surveys provide an accurate and up-to-date picture across much of North Yorkshire and illustrate that two of the reasons consistently given for visiting are:

- Landscape quality the variety of landscape is a key attractor.
- Peace and tranquillity linked with an element of solitude, lack of extraneous sound and movement, a feeling of space and clean air.

<sup>&</sup>lt;sup>28</sup> Source: www.visitengland.com/biz/resources/insights-and-statistics

The area has a strong reliance on staying visitors. Like national trends, there is a shift to shorter breaks, and self-catering providers now offering long weekend and mid-week options, with two changeover days more evident (usually Mondays and Fridays), which may influence traffic levels at key destinations such as Whitby. Visitors to the area are also incredibly loyal, with repeat visitors accounting for 82% of visits in the National Park and 74% for Yorkshire. The Regional Visitor Survey also shows the importance of local knowledge, previous experience and word of mouth recommendations, together influencing 86% of visitors before they arrive.

Visit England's 'Most Visited' Local Authority areas in England<sup>29</sup> data shows that Scarborough, York and Harrogate are amongst the country's top 20 most visited Local Authority Areas. And according to Visit England's "The value of tourism in England" report<sup>30</sup> 3 of the top 20 free attractions and 11 of the top 20 paid attractions, fall within rural North Yorkshire and York.

Information is also available on the number of visitors to specific attractions in the North Yorkshire area. These are shown in the table below and it provides an indication of the relative importance of certain locations in terms of their significance to the local visitor economy, although some key attractions, such as the North Yorkshire Moors Railway, do not report their visitor numbers.

| Attraction                       | District    | Category                | 2015<br>visitors |
|----------------------------------|-------------|-------------------------|------------------|
| Flamingo Land Theme Park and Zoo | Ryedale     | Leisure / Theme Parks   | 1,470,828        |
| National Railway Museum          | York        | Museums & Art Galleries | 733,618          |
| RHS Garden Harlow Carr           | Harrogate   | Gardens                 | 378,936          |
| Fountains Abbey                  | Harrogate   | Historic Properties     | 376,100 (E)      |
| JORVIK Viking Centre             | York        | Museums & Art Galleries | 330,261          |
| Lightwater Valley Theme Park     | Harrogate   | Leisure / Theme Parks   | 315,000          |
| Castle Howard                    | Ryedale     | Historic Properties     | 249,794          |
| York Castle Museum               | York        | Museums & Art Galleries | 246,973          |
| Dalby Forest Visitor Centre      | Ryedale     | Country Parks           | 181,385          |
| Whitby Abbey                     | Scarborough | Historic Properties     | 146,277          |
| Clifford's Tower                 | York        | Historic Properties     | 144,449          |
| Beningbrough Hall                | Hambleton   | Historic Properties     | 130,982          |
| Sutton Bank National Park Centre | Ryedale     | Visitor Centres         | 114,156          |
| The Moors National Park Centre   | Scarborough | Visitor Centres         | 103,390          |
| Yorkshire Dale NPA               | Skipton     | Visitor Centres         | 100,154          |
| Skipton Castle                   | Craven      | Historic Properties     | 97,721           |
| Yorkshire Museum                 | York        | Museums & Art Galleries | 88,997           |
| Black Sheep Brewery Tours        | Harrogate   | Workplace               | 80,000 (E)       |
| Scarborough Castle               | Scarborough | Historic Properties     | 75,588           |
| Nunnington Hall                  | Ryedale     | Historic Properties     | 66,177           |
| York City Art Gallery            | York        | Museums & Art Galleries | 60,788           |
| Treasurer's House                | York        | Historic Properties     | 50,122           |
| Rievaulx Abbey                   | Ryedale     | Historic Properties     | 44,293           |
| DIG                              | York        | Museums & Art Galleries | 44,214           |

<sup>&</sup>lt;sup>29</sup> VisitEngland, 'The Most Visited Towns' 2013-15

<sup>&</sup>lt;sup>30</sup> VisitEngland Survey of visits to visitor attractions in 2015

#### Demographic and Economic Evidence Paper

| Go Ape! High Wire Forest Adventure<br>- Dalby       | Ryedale       | Country Parks           | 43,429     |
|---|---------------|-------------------------|------------|
| Ripon Courthouse Museum                             | Harrogate     | Museums & Art Galleries | 35,180     |
| Rievaulx Terrace & Temples                          | Ryedale       | Gardens                 | 32,306     |
| Helmsley Castle                                     | Ryedale       | Historic Properties     | 31,259     |
| World of James Herriot                              | Hambleton     | Visitor Centres         | 29,200 (E) |
| Bolton Castle                                       | Richmondshire | Historic Properties     | 28,947     |
| Richard III Experience                              | York          | Museums & Art Galleries | 26,470     |
| Barley Hall   | York          | Historic Properties     | 26,260     |
| Goddards House and Garden                           | York          | Gardens                 | 24,082     |
| Captain Cook Memorial Museum,<br>Whitby             | Scarborough   | Museums & Art Galleries | 24,073     |
| Canal Holidays, Day Trips and<br>Guided Canal Trips | Craven        | Other                   | 22,000 (E) |
| Mount Grace Priory                                  | Hambleton     | Historic Properties     | 21,266     |
| Helmsley Walled Garden                              | Ryedale       | Gardens                 | 20,500     |

Table 13: Visitor numbers at attractions in North Yorkshire and York in 2015 (20,000 and above)<sup>31</sup>

The information above highlights the importance of the tourism industry in North Yorkshire. A lot of work has been carried out by the industry, local authorities and Welcome to Yorkshire to promote North Yorkshire as a 'brand'. While much of the information relates to evidence gathered by the National Parks, it is felt that this represents the wider area. Not only do the National Parks cover approximately half of the geographical area but visitors and users to North Yorkshire do not differentiate between the boundaries of the National Parks and the wider area.

#### 4.4 Economically Active

The definition of people who are considered to be 'economically active' includes people who are either employed or unemployed and are actively seeking work. Table 14 provides the percentage of residents of North Yorkshire, City of York, the Yorkshire & Humber region and England aged between 16-64, who are considered to fall into the category of 'economically active' as defined above.

|      | North Yorkshire | City of York | Yorkshire &<br>Humber | *England |
|------|-----------------|--------------|-----------------------|----------|
| 2009 | 78.5            | 77.5         | 75.3                  | 76.9     |
| 2010 | 78.8            | 75.2         | 75.1                  | 76.3     |
| 2011 | 79.0            | 79.2         | 74.8                  | 76.4     |
| 2012 | 80.2            | 82.5         | 76.1                  | 77.6     |
| 2013 | 80.3            | 76.5         | 76.7                  | 77.8     |
| 2014 | 79.4            | 75.9         | 76.3                  | 78.1     |
| 2015 | 81.9            | 79.8         | 77.2                  | 78.1     |
| 2016 | 84              | 81.3         | 76.8                  | 78.8     |

Table 14: Economically Active rate of 16-64 year olds (%) from 2009 - 2016<sup>32</sup> \*England May-July data

<sup>31</sup> Source: www.visitbritain.org/annual-survey-visits-visitor-attractions

<sup>32</sup> ONS, Annual Population Survey, 2009-16

From 2009 North Yorkshire has consistently had a higher proportion of working age residents economically active when compared to the regional and national average. This demonstrates that the Joint Plan area has a strong economic base and has good potential to grow its economy even further by utilising its existing workforce.

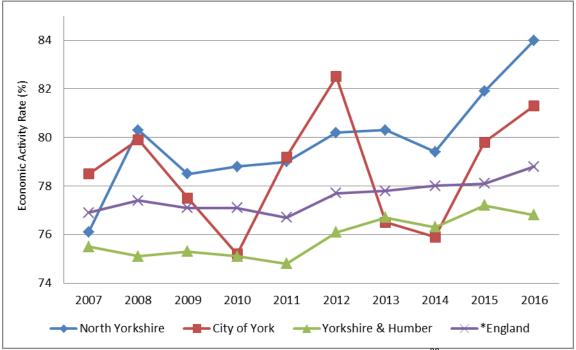


Figure 4: Economic Activity rate of 16-64 year olds (%) from 2007 - 2016<sup>33</sup>

The impact that the Minerals and Waste Joint Plan may have upon the number of people economically active is likely to be small in percentage terms.

The definition of people who are considered to be 'economically inactive' include people who are not in work, but who do not satisfy all the criteria for unemployment, such as those in retirement or in full-time education and those who are not actively seeking work<sup>34</sup>. Table 15 below provides the percentage of residents of North Yorkshire, City of York, the Yorkshire & Humber region and England aged between 16-64, who are considered to fall into the category of 'economically inactive' as defined above.

|      | North Yorkshire | City of York | Yorkshire &<br>Humber | *England |
|------|-----------------|--------------|-----------------------|----------|
| 2009 | 21.3            | 22.4         | 24.6                  | 23.1     |
| 2010 | 21.1            | 24.6         | 24.8                  | 23.7     |
| 2011 | 20.9            | 20.6         | 25.0                  | 23.6     |
| 2012 | 19.8            | 17.5         | 23.9                  | 23.1     |
| 2013 | 19.7            | 23.5         | 23.3                  | 22.6     |
| 2014 | 20.6            | 24.1         | 23.7                  | 22.6     |

<sup>&</sup>lt;sup>33</sup> ONS, Annual Population Survey, 2007-16

<sup>&</sup>lt;sup>34</sup> ONS, Economic Inactivity and the Labour Market, February 2002

| 2015 | 18.1 | 20.2 | 22.8 | 21.9 |
|------|------|------|------|------|
| 2016 | 16   | 18.7 | 23.2 | 21.2 |

 Table 15: Economically inactive rate of 16-64 year olds (%) from 2009 - 2016<sup>35</sup>

 \*England May-July data

The results from Table 15 above provide a converse position compared to the results from Table 14. From 2009 North Yorkshire has a consistently lower proportion of its working age residents economically inactive when compared to the regional and national figure.



Figure 5: Economic Inactivity rate of 16-64 year olds (%) from 2007 - 2016<sup>36</sup>

As previously stated the impact that the Minerals and Waste Joint Plan may have upon the number of people economically inactive is likely to be small in percentage terms.

#### 4.5 Earnings

Gross weekly earnings show how much money  $(\pounds)$  people who live and work within the Joint Plan area earn on a weekly basis, with regional and national figures provided for comparison purposes. However, Tables 16 and 17 provide a differentiation between those who live within the Joint Plan area and those who work within the Joint Plan area, this takes into account those who commute to work over the Joint Plan area boundary.

| Year | North Yorkshire | City of York | Yorkshire &<br>Humber | England |
|------|-----------------|--------------|-----------------------|---------|
| 2009 | 465             | 479          | 452                   | 495     |
| 2010 | 471             | 481          | 462                   | 506     |
| 2011 | 478             | 487          | 461                   | 504     |
| 2012 | 477             | 523          | 465                   | 513     |
| 2013 | 479             | 526          | 479                   | 520     |

<sup>&</sup>lt;sup>35</sup> ONS, Annual Population Survey, 2009-16

<sup>&</sup>lt;sup>36</sup> ONS, Annual Population Survey, 2007-16

#### Demographic and Economic Evidence Paper

| 2014 | 481 | 477 | 479 | 523 |
|------|-----|-----|-----|-----|
| 2015 | 489 | 496 | 481 | 532 |
| 2016 | 489 | 510 | 498 | 545 |

Table 16: Gross Median Weekly Earnings (£) of residents, 2009 - 2016<sup>37</sup>

| Year | North Yorkshire | City of York | Yorkshire &<br>Humber | England |
|------|-----------------|--------------|-----------------------|---------|
| 2009 | 442             | 475          | 450                   | 495     |
| 2010 | 444             | 477          | 460                   | 504     |
| 2011 | 454             | 477          | 460                   | 504     |
| 2012 | 445             | 506          | 464                   | 512     |
| 2013 | 454             | 526          | 479                   | 520     |
| 2014 | 464             | 485          | 479                   | 523     |
| 2015 | 462             | 495          | 486                   | 532     |
| 2016 | 475             | 505          | 498                   | 544     |

Table 17: Gross Median Weekly Earnings (£) of people who work within the area, 2009-2016<sup>38</sup>

The tables above illustrate that there is a significant difference between the gross median weekly earnings of those who live within North Yorkshire and those who work within North Yorkshire. For instance, for the majority of 2009 - 2016 gross median weekly earnings for those living within North Yorkshire was higher than the Yorkshire and Humber figure, whilst for those working within North Yorkshire it was consistently lower than the regional average. In terms of comparison against national earnings, in 2016 North Yorkshire gross median weekly earnings were £56 lower than the national average for those that live within the County and £69 lower for those that work within the County reinforcing the fact that throughout the period recorded North Yorkshire has consistently been lower than the national average.

Whilst being higher than regional averages for the majority of 2009 - 2016, earnings for residents and those who work in the City of York are slightly closer to the national average but are still lower, with the exception of one year.

<sup>&</sup>lt;sup>37</sup> ONS, Annual Survey of Hours and Earnings - Resident Analysis, 2009-16

<sup>&</sup>lt;sup>38</sup> ONS, Annual Survey of Hours and Earnings - Workplace Analysis, 2009-16

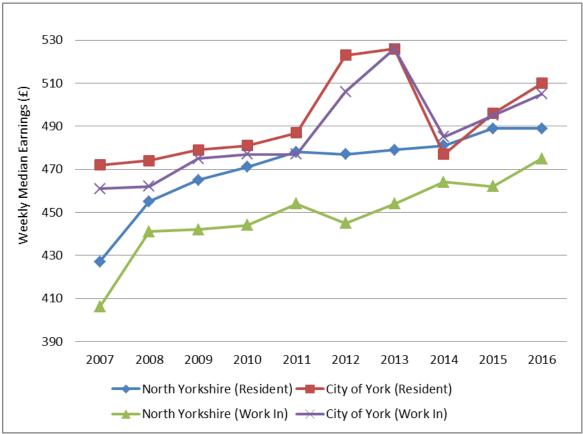


Figure 6: Gross Median Weekly Earnings for 'Residence within the area' and 'Work within the area', 2007 - 2016<sup>39</sup>

With regard to growth in gross median weekly earnings for those who are resident within the Joint Plan area, North Yorkshire grew by 16% from 2007-2016 whilst York grew by only 8%, compared to a regional and national figure of 17%. In comparison, growth in gross median weekly earnings for those who work within North Yorkshire grew by 17% and for those who work in the City of York grew by 10% from 2007-2016 whereas the figure for the Yorkshire & Humber region and England both grew by 18%. This demonstrates that earnings are growing at a similar rate to the regional and national average for those who live or work within North Yorkshire but are growing slower for those who live or work in the City of York. The impact this may have upon the development of the Minerals and Waste Joint Plan is minimal.

#### 4.6 Unemployment

Levels of unemployment, as depicted by Job Seekers Allowance (JSA) claimant rates, are a valuable economic indicator. Table 18 below sets out JSA claimant rates for North Yorkshire, City of York, Yorkshire and Humber and England as a whole. This provides useful comparator figures so as to judge the Joint Plan area on a regional and national level.

<sup>&</sup>lt;sup>39</sup> ONS, Annual Survey of Hours and Earnings, 2007-16

| Year | North Yorkshire | City of York | Yorkshire &<br>Humber | *England |
|------|-----------------|--------------|-----------------------|----------|
| 2009 | 2.5             | 3            | 4.6                   | 4.8      |
| 2010 | 2.3             | 2.7          | 4.2                   | 4.3      |
| 2011 | 2.4             | 2.6          | 4.6                   | 4.7      |
| 2012 | 2.4             | 2.4          | 4.8                   | 4.5      |
| 2013 | 1.9             | 1.8          | 4.3                   | 4        |
| 2014 | 1.1             | 1            | 3                     | 2.7      |
| 2015 | 0.8             | 0.5          | 2.2                   | 1.6      |
| 2016 | 0.6             | 0.4          | 1.6                   | 1.2      |

Table 18: Claimant Rates (% is a proportion of resident population aged 16-64) \*(% is a proportion of claimant count and workforce jobs total), 2009-2016 (all counts taken in August)<sup>40</sup>

The claimant rate in both North Yorkshire and York has followed the regional and national trends but is significantly lower than that in Yorkshire & Humber and in England.

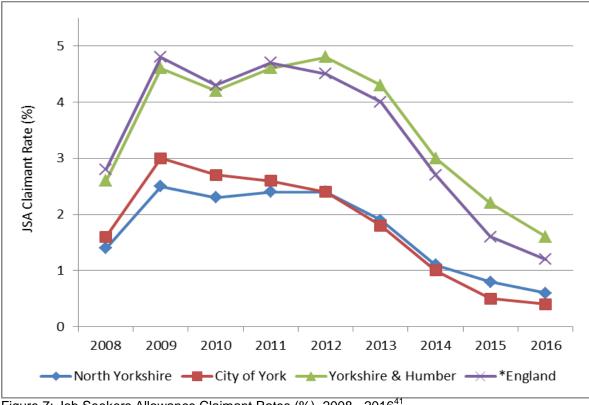


Figure 7: Job Seekers Allowance Claimant Rates (%), 2008 - 2016<sup>41</sup>

These positive results demonstrate once again the strong economic base in the Plan area both when comparing nationally and regionally.

<sup>&</sup>lt;sup>40</sup> ONS, Claimant Count with Rates and Proportion, 2009 - 2016

<sup>&</sup>lt;sup>41</sup> ONS, Claimant Count with Rates and Proportion, 2008 - 2016

#### 4.7 Deprivation

Deprivation, measured through indices of multiple deprivation, can provide an insight into the failings of a local economy and the quality of life of a localities residents. Table 19 below provides details of the relative deprivation of North Yorkshire and its constituent Districts/Boroughs when compared to other local authorities in the UK.

|                        | Ranking * |
|------------------------|-----------|
| North Yorkshire county | 125       |
| City of York           | 259       |
| Craven                 | 250       |
| Hambleton              | 245       |
| Harrogate              | 289       |
| Richmondshire          | 225       |
| Ryedale                | 184       |
| Scarborough            | 90        |
| Selby                  | 254       |

Table 19: Indices of Deprivation 2015<sup>42</sup>

\* districts/boroughs/York ranked out of 326, North Yorkshire ranking is out of 152 counties, unitary / metropolitan areas and London Boroughs. The lower the figure the higher level of deprivation

The results shown in Table 19 would appear to suggest that levels of deprivation vary considerably across the Joint Plan area, with areas such as Harrogate and York scoring favourably and Scarborough less so.

North Yorkshire is the 27<sup>th</sup> least deprived County in the UK and the City of York is within the least deprived fifth of authorities. This would suggest that deprivation is not as prevalent an issue within the majority of the Joint Plan area as it may be in other areas of the country. However, by encouraging developments at appropriate locations within the Joint Plan area the Minerals and Waste Joint Plan could positively impact on North Yorkshire's economic well-being and result in the creation of employment opportunities.

#### 4.8 Education

Table 20 provides a summary of educational attainment by measuring the percentage of 16 year olds achieving five or more A\*-C grades including English and Mathematics in North Yorkshire, York and Yorkshire & Humber, for comparison purposes.

| Year    | North Yorkshire | City of York | Yorkshire & Humber |
|---------|-----------------|--------------|--------------------|
| 2011/12 | 65.6            | 62.7         | 57.3               |
| 2012/13 | 65.4            | 67.4         | 59.5               |

<sup>&</sup>lt;sup>42</sup> DCLG, 2015 Indices of Deprivation (Sept 2015)

| 2013/14 | 61   | 62.3 | 53.9 |
|---------|------|------|------|
| 2014/15 | 62.4 | 63.7 | 55.1 |
| 2015/16 | 60.8 | 63.5 | 54.9 |

Table 20: Attainment at GCSE level - % of 16 year olds achieving 5+ A\*-C (and equivalent) including English and Mathematics,  $2011/12 - 2015/16^{43}$ 

The table above shows that North Yorkshire and York both perform relatively well with regard to educational attainment, when compared to the regional average. The Minerals and Waste Joint Plan is unlikely to have a direct impact on the qualifications of the population and vice versa.

#### 4.9 The Minerals Industry

Tables 21 and 22 below provide details of direct and total minerals related employment in North Yorkshire and the regional and national figures, for comparison purposes, over the years 2012 to 2014.

In 2014, the minerals industry in the Joint Plan area directly employed almost 1,000 people. It should be noted that the Yorkshire Dales National Park makes a significant contribution to the production of limestone and sandstone and correspondingly generate considerable employment within these sectors.

|                               | Joint Plan area |      | Yorkshire and<br>Humber |        |        | England |        |        |        |
|-------------------------------|-----------------|------|-------------------------|--------|--------|---------|--------|--------|--------|
|                               | 2012            | 2013 | 2014                    | 2012   | 2013   | 2014    | 2012   | 2013   | 2014   |
| Sand and gravel               | 73              | 62   | 71                      | 158    | 138    | 181     | 1,605  | 1,361  | 1,916  |
| Sandstone                     | 44              | 44   | 45                      | 206    | 219    | 188     | 627    | 487    | 528    |
| Limestone                     | 132             | 155  | 169                     | 160    | 182    | 195     | 1,757  | 1,792  | 2,425  |
| Dolomite                      | 10              | 29   | 3                       | 27     | 30     | 11      | 327    | 143    | 101    |
| Chalk                         | 0               | 0    | 0                       | 157    | 51     | 159     | 330    | 221    | 332    |
| Clay and shale                | 5               | 5    | 5                       | 39     | 40     | 128     | 371    | 313    | 399    |
| Coal <sup>44</sup>            | *695            | *695 | *695                    | *1,804 | *1,804 | *1,804  | *4,249 | *4,249 | *4,249 |
| Other<br>(includes<br>Potash) | 0               | 0    | 0                       | 0      | 0      | 0       | 1,432  | 479    | 1,793  |
| Total <sup>45</sup>           | 959             | 991  | 988                     | 2,600  | 2,469  | 2,668   | 11,601 | 9,909  | 12,542 |

Table 21: Direct employment in the minerals sector for the Plan area, Yorkshire & Humber Region and England, 2012 - 2014<sup>46</sup>. \*Estimated

Please note that due to changes in question format over recent years, time series analysis of the data is not recommended.

<sup>&</sup>lt;sup>43</sup> DfE, Statistical Release, October 2016

<sup>&</sup>lt;sup>44</sup> The Coal figure is a peak employment figure

<sup>&</sup>lt;sup>45</sup> Totals for regional and national figures include employment in the extraction of minerals which are not mined in North Yorkshire and thus are not the sum of the figures shown here

<sup>&</sup>lt;sup>46</sup> Minerals Extraction in Great Britain, 2012, 2013 and 2014 (ONS). Coal figures from Coal Mining Production and Manpower statistics 2012, 2013 and 2014 Coal figure based upon a 2011 figure

|                               | Joint Plan area |       | Yorkshire and<br>Humber |        |        | England |        |        |        |
|-------------------------------|-----------------|-------|-------------------------|--------|--------|---------|--------|--------|--------|
|                               | 2012            | 2013  | 2014                    | 2012   | 2013   | 2014    | 2012   | 2013   | 2014   |
| Sand and gravel               | 306             | 1,141 | 433                     | 802    | 2,170  | 962     | 7,468  | 9,494  | 8,705  |
| Sandstone                     | 416             | 170   | 527                     | 696    | 381    | 833     | 1,575  | 1,210  | 1,839  |
| Limestone                     | 752             | 54    | 956                     | 847    | 1,750  | 1,026   | 5,600  | 12,898 | 7,129  |
| Dolomite                      | 14              | 1     | 6                       | 177    | 230    | 37      | 859    | 1,164  | 507    |
| Chalk                         | 0               | 0     | 0                       | 210    | 114    | 269     | 554    | 466    | 597    |
| Clay and shale                | 5               | 12    | 12                      | 62     | 58     | 211     | 614    | 607    | 693    |
| Coal <sup>47</sup>            | *695            | *695  | *695                    | *1,804 | *1,804 | *1,804  | *4,249 | *4,249 | *4,249 |
| Other<br>(includes<br>Potash) | 0               | 0     | 0                       | 0      | 0      | 0       | 2,206  | 1,515  | 2,694  |
| Total <sup>48</sup>           | 2,188           | 2,074 | 2,627                   | 4,604  | 6,530  | 5,148   | 25,305 | 33,372 | 24,572 |

#### Demographic and Economic Evidence Paper

Table 22: Total employment in minerals related sector for the Plan area, Yorkshire & Humber Region and England, 2012-2014<sup>49</sup>. \*Estimated. Please note that due to changes in question format over recent years, time series analysis of the data is not recommended.

Total employment in the minerals industry in the Plan area<sup>50</sup> in 2014 was 2,627, up from 2,074 in 2014. Although the publishers of the data warn that is should not be used for time series analysis, it provides an indication of the level of employment in the Joint Plan area compared to regional and national figures.

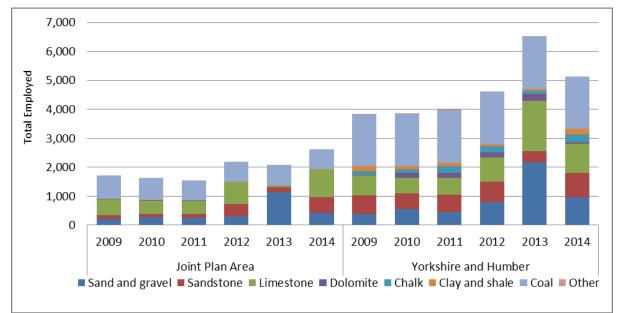


Figure 8: Total employment in minerals related sector for the Joint Plan area and Yorkshire & Humber Region by mineral type, 2009-2014<sup>51</sup>

<sup>&</sup>lt;sup>47</sup> The Coal figure is a peak employment figure

<sup>&</sup>lt;sup>48</sup> Totals for regional and national figures include employment in the extraction of minerals which are not mined in North Yorkshire and thus are not the sum of the figures shown here

 <sup>&</sup>lt;sup>49</sup> Minerals Extraction in Great Britain, 2012, 2013 and 2014 (ONS). Coal figures from Coal Mining Production and Manpower statistics 2012, 2013 and 2014 Coal figure based upon a 2011 figure
 <sup>50</sup> Plan area includes the Yorkshire Dales National Park and the whole of Cleveland. Most, if not all, of the

 <sup>&</sup>lt;sup>50</sup> Plan area includes the Yorkshire Dales National Park and the whole of Cleveland. Most, if not all, of the employees in Cleveland will be employed in Boulby Potash Mine in the North York Moors National Park.
 <sup>51</sup> Minerals Extraction in Great Britain, 2009, 2010, 2011, 2012, 2013 and 2014 (ONS). Coal figures from Coal Mining Production and Manpower statistics (2011), 2012, 2013 and 2014 Coal figure estimated.

Tables 21 and 22 demonstrate the impact minerals related developments and supporting sectors can have upon employment figures. Table 21 shows that with regard to direct employment coal, sand & gravel and limestone are the biggest sectors which all contribute significantly to the Joint Plan area. In 2014, of those directly employed in working limestone in North Yorkshire, these accounted for 87% of the people employed within this type of mineral extraction for the entire Yorkshire & Humber region. Table 22 demonstrates the total people employed in minerals related activities. This additional indirect form of employment, supported by the minerals sector, accounts for approximately two thirds of the total number of people employed in North Yorkshire in the minerals related sector in 2014.

Other minerals related employment in the Plan area is likely to arise through onshore gas development and the production of secondary and recycled aggregates but figures for these sectors are not currently available.

From 2008/09 onwards the minerals industry in the UK and beyond, like all other sectors, has been dominated by the global financial crisis and resultant recession. Reduction in the demand for aggregates has led to a trend of mothballing and closure of quarries. The Minerals Product Association has reported that nationally crushed rock and sand and gravel sales during 2009 fell by 25% and 23% respectively<sup>52</sup>. Future predictions for aggregate demand and the resultant activity within the minerals sector are currently unclear.

The Minerals and Waste Joint Plan can impact directly on employment levels in this sector, for example by resulting in the creation of employment opportunities in the minerals/aggregate recycling industry. In addition, enabling appropriate developments within the Joint Plan area, can positively impact on a locality's economic well-being.

#### 4.10 The Waste Industry

There is not comparable annual employment data for the waste management sector within North Yorkshire, such as a yearly record of employees within specific divisions of the sector. However, the 2015 Business Register and Employment Survey has recorded that 1,750 people are directly employed within in the 'Water Supply, Sewerage, Waste Management and Remediation Activities' sector within North Yorkshire and York<sup>53</sup>. This sector is not exclusive to the waste management industry but it does provide one of the most up-to-date and accurate estimations of employment data currently available.

The data indicates that the waste management sector provides a relatively small but important source of employment within the Plan area on a similar level to the minerals extraction sector.

As stated above the Minerals and Waste Joint Plan can impact directly on employment levels in the waste management sector. This can be as a result of the development of waste management facilities, such as material recycling facilities, leading to the creation of employment opportunities within the recycling industry and in addition, the creation of indirect jobs in other support sectors.

<sup>&</sup>lt;sup>52</sup> BGS, United Kingdom Minerals Yearbook 2009, 2010

<sup>&</sup>lt;sup>53</sup> ONS, Business Register and Employment Survey 2015

# 5. Settlements

The Joint Plan area is large and varied with hundreds of settlements. These settlements range from the City of York, to large towns such as Harrogate, to smaller market towns and small rural villages.

Outside of the main urban areas, the Joint Plan area is predominantly rural. Defra's 2005 Rural Classification Report found that around 56% of the Joint Plan area's population lives outside urban settlements. North Yorkshire is classified as 'predominantly rural' and York as 'other urban' (i.e. not major or large urban). Five of the seven districts (Craven, Hambleton, Richmondshire, Ryedale and Selby) are classified as Rural 80 (districts with at least 80% of their population in rural settlements and larger market towns). 'Significantly Rural' (SR) districts have more than 26% of their population in rural settlements and larger market towns.

|                        | Rural% (including Large<br>Market Town population) | Rural Classification |  |  |
|------------------------|--|----------------------|--|--|
| North Yorkshire county | 69   | Predominantly Rural  |  |  |
| York                   | 17.2   | Other Urban          |  |  |
| Craven                 | 86.46  | R80                  |  |  |
| Hambleton              | 100.00   | R80                  |  |  |
| Harrogate              | 43.74  | SR                   |  |  |
| Richmondshire          | 100.00   | R80                  |  |  |
| Ryedale                | 100.00   | R80                  |  |  |
| Scarborough            | 45.75  | SR                   |  |  |
| Selby                  | 100.00   | R80                  |  |  |
| Yorkshire & Humber     | 25.23  | -                    |  |  |

Table 23: The percentage of the population who are considered to be living in rural areas, 2009<sup>54</sup>

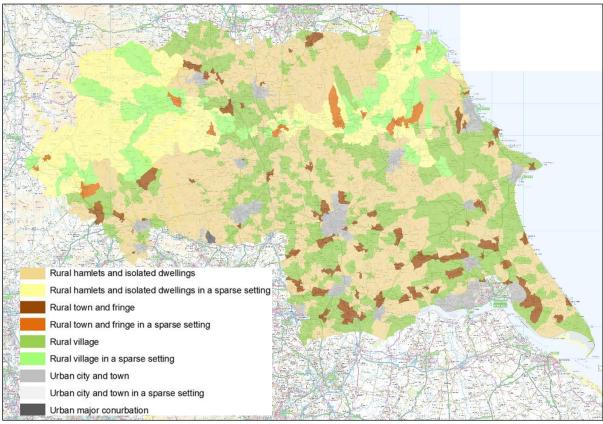
In addition to the urban settlements that lie within the Joint Plan area boundary, cities of Bradford and Leeds are in relatively close proximity to its southern boundary and the substantial towns of Darlington, Stockton and Middlesbrough lie to the north.

#### 5.1 Settlement Descriptions

Each of the main settlements is described below, including a summary of how they are envisaged to grow in the future. A more in-depth description of how this growth fits into the wider district/borough growth plans is continued further in the document. Following the revocation of the Regional Spatial Strategy there is no adopted classification system for the settlements and therefore the settlements have been grouped for the purpose of this report in terms of their relative population size.

The figure below illustrates the distribution and range of settlements within the North Yorkshire sub-region (and the East Riding of Yorkshire) in 2011.

<sup>&</sup>lt;sup>54</sup> Defra, Local Authority Classification Report, 2009



Crown Copyright and database rights 2014, Ordnance Survey Licence No. 100022861. Figure 9: York, North Yorkshire and East Riding of Yorkshire Rural/Urban Classification in 2011<sup>55</sup>

The figure above distinguishes between urban (settlements above 10,000 population) and rural areas whilst also providing a more detailed account of the types of settlement, ranging from urban cities and towns, such as Harrogate and Scarborough, to rural hamlets and isolated dwellings.

The figure emphasises the findings above that the County of North Yorkshire has concentrated pockets of urban areas but is predominantly rural whereas City of York is largely urban in character.

#### **5.1.1 Larger Settlements**

#### York

York is the centre of the City of York Local Authority area. The 2011 Census found that the population of the City was 153,455.

The City of York Draft Local Plan Preferred Sites Consultation, published in July 2016 proposes future housing growth for the City, and sets housing requirements as 841 new dwellings per annum between 2012 – 2032. Further work on housing requirements is being undertaken and it is anticipated that a revised housing figure will be published in a draft Plan in Summer 2017.

<sup>&</sup>lt;sup>55</sup> ONS, Defra, DCLG, 'LEP Detailed Rural Urban Maps', January 2014

#### Harrogate

The Spa Town of Harrogate, which lends its name to Harrogate Borough Council, the administrative authority for the area, is located approximately 8 km north of the boundary with Leeds City Council and 95 km west of the North Sea coast.

With regard to the planned growth of the town the Council's adopted Core Strategy sets out that over the next 10 years the amount of housing built will be approximately 188 new dwellings per year, accumulating to 1,880 new homes by 2023.

However, in October 2016 the Harrogate District Draft Local Plan was published which sets out the draft policies and site allocations for the area. The Strategic Housing Market Assessment Update Report (June 2016) concluded that the overall need for housing over the 2014-35 period was 557 homes per annum.

#### Scarborough

The coastal town of Scarborough lends its name to Scarborough Borough Council, the administrative authority for the area. Scarborough is a popular tourist destination as well as being home to around 50,000 people.

The Draft Local Plan for Scarborough Borough Council was submitted in May 2016 for Examination in Public and Proposed Main Modifications were published for consultation in September 2016. The modified Plan states that over the period 2011-32 provision will be made for a minimum of 9,450 net additional dwellings, 76% (7,182) of which will be located in the Scarborough urban area.

#### 5.1.2 Smaller towns and market towns

#### Knaresborough

The town of Knaresborough, which falls within the administrative boundary of Harrogate Borough Council, is located approximately 5 km to the east of Harrogate and approximately 14 km to the west of the boundary with City of York Council. The 2011 Census found that the population of the town was 15,538<sup>56</sup>.

Harrogate Borough Council's adopted Core Strategy sets out the growth strategy for the town with regard to housing apportionments. This states that over the next 10 years approximately 55 new dwellings will be added to the housing stock every year, equating to 550 new dwellings by 2023.

#### Skipton

The town of Skipton, which falls within the administrative boundary of Craven District Council, is located approximately 5 km to the north west of the Bradford Metropolitan District Council boundary and 8 km to the north east of the Lancashire County Council boundary. The 2011 Census found that the population of the town was 14,644<sup>57</sup>.

Craven District Council's emerging Local Plan sets out a preferred growth strategy for the

<sup>&</sup>lt;sup>56</sup> ONS, 2011 Census (2012)

<sup>57</sup> Ibid

entirety of the LPA area and it states that over the period 2012-32 a total of 128 net dwellings per annum will be added to the existing housing stock in and around Skipton

#### **Richmond/Catterick Garrison**

The town of Richmond and the closely located Catterick Garrison, which fall within the administrative boundary of Richmondshire District Council, are located approximately 11 km to the south of the boundary with both Durham County Council and Darlington Borough Council. The 2011 Census found that the population of Richmond was 8,423 and Catterick Garrison was 15,267<sup>58</sup>.

Catterick Garrison is a key base for the Ministry of Defence in the UK and hosts both military and civilian personnel.

Richmondshire District Council's adopted Local Plan 2012-2028 Core Strategy sets out the growth strategy for both the Catterick Garrison and the town of Richmond itself. This document states that Catterick Garrison and its surrounding villages will add approximately 126 new dwellings to its existing housing stock every year up until 2028, whereas Richmond will add 16 houses every year, totalling 1,900 and 250 new dwellings respectively over the next 15 years. In addition to this, provision is also made for the development of 300 - 500 homes for military service families' accommodation at the Catterick Garrison by 2028 if required in addition to the general housing requirement<sup>59</sup>.

#### Northallerton

The town of Northallerton, which falls within the administrative boundary of Hambleton District Council, is located approximately 16 km south of both Darlington Borough Council and Stockton Borough Council boundaries. The 2011 Census found that the population of the town was 18,887<sup>60</sup>.

Hambleton District Council's adopted Core Strategy, covering the part of the District outside the North York Moors National Park, sets out the growth strategy for the town and this states that over the next 8 years approximately 95 new dwellings will be added to the town's housing stock every year. This equates to 760 new dwellings by 2021.

#### Thirsk

The town of Thirsk, which falls within the administrative boundary of Hambleton District Council, is located approximately 29 km south of the boundary with Stockton Borough Council and 34 km north of the boundary with Leeds City Council. The 2011 Census found that the population of the town was 10,251<sup>61</sup>.

Hambleton District Council's adopted Core Strategy sets out the growth strategy for the town and this states that over the next 8 years approximately 77 new dwellings will be added to the existing housing stock every year, totalling 616 new dwellings by 2021.

#### Ripon

The Cathedral City of Ripon, which falls within the administrative boundary of Harrogate Borough Council, is located 26 km north of the boundary with Leeds City Council and 37 km

<sup>58</sup> Ibid

<sup>&</sup>lt;sup>59</sup> Richmondshire District Council, Local Plan 2012-2028 Core Strategy (December 2014)

<sup>&</sup>lt;sup>60</sup> ONS, 2011 Census (2012)

<sup>&</sup>lt;sup>61</sup> Ibid

south of the boundary with Darlington Borough Council. The 2011 Census found that the population of the town was 16,700<sup>62</sup>.

Harrogate Borough Council's adopted Core Strategy sets out the growth strategy for the town, with regard to housing apportionments. This states that provision will be made for approximately 31 new dwellings every year up until 2023, equating to a total of 310.

#### Malton

The Market Town of Malton, which falls within the administrative boundary of Ryedale District Council, is located approximately 13 km north of East Riding of Yorkshire boundary and 16 km north east of the City of York boundary. The 2011 Census found that the population of the town was 12,253<sup>63</sup>.

The adopted Ryedale Local Plan Strategy (September 2013) sets out the growth strategy for the town of Malton (including Norton), in which it states that approximately 100 new dwellings will added to the housing stock of the town every year up until 2027, totalling 1,500 new dwellings<sup>64</sup>.

#### Whitby

The historic coastal town of Whitby falls within the administrative boundary of Scarborough Borough Council, and is located 26 km north west of the town of Scarborough. The 2011 Census found that the population of the town was 13,203<sup>65</sup>.

The Draft Local Plan for Scarborough Borough Council sets out the proportion of dwellings allocated to the town of Whitby as 11% (1,040) of the 9,450 net additional dwellings to be delivered over the period 2011-32. An Area Action Plan for Whitby Business Park has been adopted jointly with the North York Moors National Park Authority. The Plan allocates 14ha of land at the Business Park to meet future employment needs for the town.

#### Helmsley

Helmsley is the main market town of the North York Moors National Park. The Helmsley Plan has been prepared jointly by Ryedale District Council and the North York Moors National Park. The Plan allocates land for 210 dwellings, a 60 unit extra care facility and 1.9ha of employment land.

#### Selby

The town of Selby, which lends its name to administrative authority of Selby District Council, is located 13 km to the east of Leeds City Council boundary and 8 km to the west of the East Riding of Yorkshire boundary. The 2011 Census found that the population of the town (including three adjoining villages) was 25,130<sup>66</sup> making it the largest Principal Town by population but still significantly lower than the Sub-regional Towns of Harrogate and Scarborough.

<sup>&</sup>lt;sup>62</sup> Ibid

<sup>&</sup>lt;sup>63</sup> *Ibid* 

<sup>&</sup>lt;sup>64</sup> Ryedale District Council, Local Plan Strategy (September 2013)

<sup>&</sup>lt;sup>65</sup> ONS, 2011 Census (2012)

<sup>&</sup>lt;sup>66</sup> ONS, 2011 Census (2012)

The adopted Selby District Council Core Strategy (September 2013), establishes that provision will be made for the delivery of a minimum of 2,500 dwellings in the period up to 2027.<sup>67</sup>

#### 5.1.3 Rural Villages

As stated above there are over 700 rural villages in North Yorkshire, each with its own specific characteristics. However, some generalisations can be made, including; a low population figure, low density of population, a wide range of economic and social characteristics ranging from the very wealthy to the most deprived.

The consideration of rural villages is important within the context of an evidence base supporting a Minerals and Waste Joint Plan because of the disproportionate effect mineral extraction sites can have upon rural areas, due to the fact that minerals can only be worked where they occur.

#### 5.2 Local Planning Policy

This section sets out information on the current progress that all District and Borough Councils in North Yorkshire have made with regard to their Local Plans and how these may impact upon minerals and waste related development within their local authority area. The importance of cooperating with the District/Borough Councils within North Yorkshire is emphasised in the National Planning Policy Framework where it advises that 'In two tier areas, county and district authorities should cooperate with each other on relevant issues. Local planning authorities should work collaboratively on strategic planning priorities to enable delivery of sustainable development'. This is relevant to the North Yorkshire minerals and waste planning authority area where a two-tier planning system operates. The City of York Council and the North York Moors National Park Authority are unitary planning authorities, and the relevant elements of their wider planning policies are also considered below.

The strategies for the District/Borough Councils are essentially based around the concentration of further development within existing service centres, thus continuing the existing settlement pattern for the Plan area.

#### 5.2.1 Craven District Council

Craven District Council, have consulted on the second draft of the Local Plan. The Councils' Local Development Scheme (Local Plan Timetable) sets a target date of December 17 for the adoption of the Local Plan. The Plan will cover the area of Craven District outside the Yorkshire Dales National Park.

Recent consultation into the growth strategy for the Craven District, with regard to the number of houses to be built, has been set out in the consultation of a Draft Local Plan: Preferred Sites for Housing (July 2016). This states that the average annual rate of provision in Craven will be 256 net additional dwellings per annum over the period 2012-2032 equating to 5,120 net dwellings in total<sup>68</sup>.

<sup>&</sup>lt;sup>67</sup> Selby District Council, Core Strategy (October 2013)

<sup>&</sup>lt;sup>68</sup> Craven District Council, Draft Local Plan: Preferred Sites for Housing, July 2016

#### 5.2.2 Hambleton District Council

Hambleton District Council, outside of the North York Moors National Park, has both an adopted Core Strategy and a Development Policies DPD.

The growth strategy for the Hambleton District, with regard to the scale of new housing, is a projected growth of 290 dwellings to be built per annum between 2011-2016 and 260 dwellings to be built per annum between 2016-2021. The location of this growth is primarily focused towards the Northallerton and Thirsk areas, with the Bedale, Easingwold and Stokesley areas accommodating the remaining growth<sup>69</sup>.

#### 5.2.3 Harrogate Borough Council

Harrogate Borough Council, outside of the Yorkshire Dales National Park, adopted their Core Strategy in February 2009. A Sites and Policies DPD was submitted to the Planning Inspectorate but withdrawn in June 2014 as a result of the Inspectors concerns. As a result of this the Council has decided to stop work on the Site and Policies DPD and begin preparing a Local Plan which is expected to be adopted in Autumn 2018.

The growth strategy for the Harrogate Borough is set out in their adopted Core Strategy. This states that the borough will make provision for 390 homes per annum between 2004-2023. Almost half of this settlement growth will be within the Harrogate area whilst just over one fifth will be in the villages and countryside of the Borough. The remaining growth will be focused towards Knaresborough and Ripon whilst Masham and Pateley Bridge will see settlement growth of between 2 and  $3.5\%^{70}$ .

The withdrawal of the Harrogate District Sites and Policies DPD was due to concerns raised by the Planning Inspector into the scale of housing provision proposed, which was in line with the Core Strategy detailed above. The Council will review the proposed housing provision in the emerging Local Plan<sup>71</sup>. The Strategic Housing Market Assessment Update Report (June 2016) concluded that the overall need for housing over the 2014-35 period was 557 homes per annum.

#### 5.2.4 Richmondshire District Council

Richmondshire District Council, outside of the Yorkshire Dales National Park, adopted their Local Plan 2012–2028 Core Strategy on 9<sup>th</sup> December 2014.

Richmondshire District Council's Local Plan Core Strategy sets out the growth strategy for the entire Plan area and states that an annual housing completion rate of 180 dwellings will be achieved up to 2028. This document states that 62% of this will be directed towards the Catterick Garrison, 8% towards the town of Richmond, 7% to Leyburn, 13% to Primary Service Villages, 5% to Secondary Service Villages and the remainder to elsewhere in the Plan area. As stated above an additional 300 - 500 dwellings may be provided at Catterick Garrison over the plan period if required but this will be dealt with separately and planned for flexibly to account for changing national priorities<sup>72</sup>.

<sup>&</sup>lt;sup>69</sup> Hambleton District Council, Core Strategy, April 2007

<sup>&</sup>lt;sup>70</sup> Harrogate Borough Council, Core Strategy, February 2009

<sup>&</sup>lt;sup>71</sup> Harrogate Borough Council, Sites and Policies DPD Withdrawal FAQS (June 2014)

<sup>&</sup>lt;sup>72</sup> Richmondshire District Council, Local Plan 2012-2028 Core Strategy (December 2014)

#### 5.2.5 Ryedale District Council

Ryedale District Council's Local Plan Strategy, covering the area of the District outside of the North York Moors National Park, was adopted in September 2013.

The Ryedale Local Plan Strategy establishes a level of house building of an average annual completion rate of 200 units, in order to deliver at least 3,000 (net) new homes over the period 2012 to 2027. Approximately 50% of the planned supply will be directed to Malton and Norton, with 25% to Pickering, 10% to Kirkbymoorside, 5% to Helmsley and 10% to the Service Villages<sup>73</sup>.

#### 5.2.6 Scarborough Borough Council

Scarborough Borough Council, outside of the North York Moors National Park, submitted a Draft Local Plan in May 2016 for Examination in Public.

Examination of the Plan is currently underway, however Proposed Main Modifications of the Plan were published for consultation in September 2016. The modified Plan states that over the period 2011-32 provision will be made for a minimum of 9,450 net additional dwellings.

This will be met through a combination of allocations set out in the Plan, completions from the period 2011/16 and existing commitments. The Draft Plan sets out the Spatial Distribution of Housing with the following proportions: Scarborough 76%; Whitby 11%; Filey 5%; Service Villages 6.5%; Smaller Villages 1.5%.

#### 5.2.7 Selby District Council

Selby Core Strategy was adopted in October 2013 and establishes that provision will be made for the delivery of a minimum of 450 dwellings per annum in the period up to March 2027. However, after taking account of housing planning permissions, housing land allocations will be required to provide for a target of 5,340 dwellings between 2011 and 2027. With regard to the location of dwellings (that are yet to gain planning permission) the document proposes that 2,500 new dwellings will be allocated to the town of Selby (does not include three adjoining villages) 700 dwellings in Sherburn-in-Elmet, 360 dwellings in Tadcaster and 1,780 dwellings in Designated Service Villages<sup>74</sup>.

#### 5.2.8 North York Moors National Park Authority

The North York Moors National Park Authority adopted its Core Strategy and Development Policies in 2008 containing, both strategic planning policies and development management policies. Reflecting National Park purposes and the accepted role of National Parks in meeting local housing needs only, the Core Strategy and Development Policies does not identify a housing target for the Park. Instead, the focus is on enabling housing for local needs and affordable housing to take place where it is needed. Based upon past completion rates, the Core Strategy envisages around 26 units to be completed per annum.

A new Local Plan for the National Park is currently being prepared and in line with the NPPF a Strategic Housing market Assessment has been carried out in order to provide the National Park with its housing figure, although the presumption for National Parks to meet its local housing need only remains. A 'First Steps' consultation document was carried out in September 2016 to help inform the early stages of the Plan and further liaison with Parish

<sup>&</sup>lt;sup>73</sup> Ryedale District Council, Local Plan Strategy (September 2013)

<sup>&</sup>lt;sup>74</sup> Selby District Council, Core Strategy (October 2013)

Councils and the publicising of submitted sites information is planned for June 2017 to feed into a Preferred Options consultation around February 2018. Publication consultation is planned for October 2018 with Submission in January 2019.

#### 5.2.9 City of York Council

The City of York LDF Core Strategy was submitted for examination in early 2012, but in light of the changes to the planning system at the national level the decision was taken to withdraw from examination and instead move forward with a Local Plan. However, following a motion agreed at a Full Council Meeting in October 2014, the publication draft of the York Local Plan was halted. A City of York Local Plan Preferred Sites document was published in July 2016. Following this, further updates of evidence base, in particular housing requirements, has taken place. It is anticipated that a Draft Plan containing Sites and Policies will be published in Summer 2017.

#### 5.3 Adjoining Minerals and Waste Planning Authorities

Due to the size and shape of the Joint Plan area, there are a large number of adjoining minerals and waste planning authorities. In total, 12 minerals and waste planning authorities directly adjoin the Joint Plan area:

- Leeds City Council
- Darlington Borough Council
- Stockton-on-Tees Borough Council
- Middlesbrough Council
- East Riding of Yorkshire Council
- Bradford Metropolitan District Council
- Durham County Council
- Wakefield Council
- Lancashire County Council
- Doncaster Metropolitan Borough Council
- Yorkshire Dales National Park Authority
- Redcar and Cleveland Borough Council

All the above planning authorities have a responsibility to produce minerals and waste planning policies which will form part of the 'development plan'. Those which are unitary authorities, together with lower tier district/borough authorities, also need to produce policies for non-minerals and waste related issues, such as housing and commercial developments, which may nevertheless have implications for minerals and waste planning.

It is important that relevant strategies and policies of adjacent authorities are taken into consideration when developing policies for the Plan area. The National Planning Policy Framework provides guidance on this issue: 'Public bodies have a duty to cooperate on planning issues that cross administrative boundaries, particularly those which relate to the strategic priorities set out in paragraph 156 [of the NPPF]. The Government expects joint working on areas of common interest to be diligently undertaken for the mutual benefit of neighbouring authorities.'<sup>75</sup>

As the position in terms of policy production is continually evolving, the relevant Council websites provide the most up-to-date picture. However, the current position of Local Planning Authorities with regard to the emerging and adopted documents which constitute

<sup>&</sup>lt;sup>75</sup> DCLG, National Planning Policy Framework, March 2012 (Para 178)

their development plans, and details of housing allocations for specific authority areas which may have a significant impact upon the Plan area, are summarised below.

#### 5.3.1 Leeds City Council

Leeds City Council adopted their Core Strategy in November 2014. The Plan states that between 2012 and 2028, 70,000 (net) new dwellings will need to be added to the housing stock of the City to meet forecasted demand. This will be accommodated with 3,660 dwellings per year between 2012/13 and 2016/17, totalling 18,300, but then increasing to 4,700 new dwellings per year between 2017/18 to the end of the plan period, totalling 51,700. It is also anticipated that 500 dwellings per year will be developed on small and unidentified sites, totalling 8,000 new dwellings over the plan period. This indicates that development pressure from housing will steadily grow throughout the plan period.

With regard to the Council's preferences for the location of new housing a sequential approach is preferred, starting with the city centre and the main urban area, moving to locations within major towns and so on until extensions to small settlements are considered. As a general principle it also stated that growth in the south of the Authority will be encouraged whereas growth in the north of the Authority will be managed. The Joint Plan area borders the Leeds City Council Authority to the north and east which suggests that development pressure on the northern border will not be as strongly felt as that on the eastern border.

Leeds City Council adopted their Natural Resources and Waste DPD on the 16<sup>th</sup> January 2013 and this now constitutes part of the Development Plan for the area.

#### 5.3.2 Tees Valley

The Tees Valley grouping referred to includes those authorities that adjoin the Joint Plan Area; Middlesbrough, Redcar & Cleveland, Stockton-on-Tees and Darlington.

All of these Authorities have adopted Core Strategies. Middlesbrough adopted its Core Strategy in 2008, which states that between 2011 and 2023 a net addition of 4,285 dwellings will be added to the housing stock of the area. The location of this housing is focused towards specific regeneration points, the majority of which are close to or within the urban area of Middlesbrough.

Redcar & Cleveland adopted their Core Strategy in 2007 and this states that 540 new dwellings need to be added to the housing stock of the authority between 2011 and 2021. The focus of this housing development will be the regeneration areas of Greater Eston, Redcar and East Cleveland.

Stockton-on-Tees adopted their Core Strategy in March of 2010 and this document states that 6,940 new dwellings will be added to the housing stock between 2011 and 2024. The majority of this development will be directed towards the Core Area, which includes the River Tees corridor from Bowesfield in the south to the boundary with Middlesbrough in the east, and Stockton itself.

Darlington adopted their Core Strategy in May 2011. This document sets out the housing growth for the area and states that approximately 5,800 new dwellings will be added to the housing stock of the area between 2011 and 2026. The distribution of this housing development will be directed primarily towards the Darlington Urban Area, the Town Centre Fringe and the North Western Urban Fringe.

The Joint Tees Valley Minerals and Waste Core Strategy Development Plan Document (DPD), which covers the five Tees Valley Local Authorities was adopted on the 15<sup>th</sup> September 2011. The DPD contains the long-term spatial vision and strategic policies needed to achieve the key objectives for minerals and waste developments in the Tees Valley. The Minerals and Waste Policies and Sites DPD, which was also adopted, identifies specific sites for future minerals and waste development, setting out a limited range of policies which will be used to assess minerals and waste planning applications<sup>76</sup>.

#### 5.3.3 East Riding of Yorkshire Council

The East Riding Local Plan Strategy Document (April 2016) and Allocations Document (July 2016) have both been adopted. These documents set out the overall planning policy for the area and allocate land for specific uses, including for housing, employment, retail, open space and transport.

A Joint Minerals DPD and Joint Waste DPD are being prepared with Hull City Council and these are both expected to be adopted late 2017.

#### 5.3.4 City of Bradford Metropolitan Borough Council

The City of Bradford Local Plan Core Strategy was submitted in December 2014 for Examination by an Inspector. Following Main Modifications proposed by an Inspector a Holding Direction was issued in October 2016 by DCLG, which was subsequently removed in March 2017.

Bradford Metropolitan Borough Council submitted the Waste Management DPD in May 2016 for public examination by an independent Planning Inspector. The Examination is currently postponed awaiting the removal of the Holding Direction, which was issued in March 2017.

#### 5.3.5 Durham County Council

On 25<sup>th</sup> April 2014 the County Durham Plan was submitted to the Secretary of State for examination by the Planning Inspectorate. The appointed Inspector produced an Interim Report into the soundness of the Plan on 18<sup>th</sup> February 2015 which raised a number of issues. The Council decided to pursue its concerns into the findings of the Inspector through a Judicial Review which resulted in the Planning Inspectors interim report being quashed. However, it was agreed that the Council would withdraw the Plan and move forward with the production of a new County Durham Plan, which reached 'Issues and Options' stage in June 2016. It is expected that the new Plan will be adopted by the end of 2018.

#### 5.3.6 Wakefield Council

Wakefield Council adopted its Core Strategy and Development Policies DPD on 15 April 2009. This was then followed on 9<sup>th</sup> December 2009 with the adoption of a Waste DPD.

#### 5.3.7 Lancashire County Council

Lancashire County Council adopted their Minerals and Waste Core Strategy in February 2009 which replaced the Lancashire Minerals and Waste Local Plan.

<sup>&</sup>lt;sup>76</sup> Tees Valley, Joint Minerals and Waste DPD, September 2011

#### 5.3.8 Doncaster Metropolitan Borough Council

Doncaster MBC, which borders the Plan area to the south, has prepared a Joint Waste Plan with Barnsley and Rotherham councils. This document was adopted in March 2012 and now constitutes as part of the Development Plan for the council areas.

#### 5.3.9 Yorkshire Dales National Park

The Yorkshire Dales Local Plan 2015-2030, was adopted in December 2016 following Examination by a Planning Inspector. The Yorkshire Dales Housing Development Plan was adopted in 2012 and this contains a number of updated policies to guide the location, type and tenure of housing development within the National Park.

# **Contact Details for the respective Planning Authorities**

#### North Yorkshire County Council

Minerals and Waste Policy, Planning Services, North Yorkshire County Council, County Hall, Northallerton, North Yorkshire, DL7 8BR Tel: 01609 780780 Email: <u>mwdf@northyorks.gov.uk</u>

#### City of York Council

Planning and Environmental Management, City of York Council, West Offices, Station Rise, York, YO1 6GA Tel: 01904 552255 Email: localplan@york.gov.uk

### North York Moors National Park Authority

Planning Policy, The Old Vicarage, Bondgate, Helmsley, York, YO62 5BP Tel: 01439 772700 Email: <u>policy@northyorkmoors.org.uk</u>

# **Contact us**

Minerals and Waste Joint Plan Team Planning Services, North Yorkshire County Council, County Hall, Northallerton, North Yorkshire, DL7 8AH

Tel: 01609 780780

Email: mwjointplan@northyorks.gov.uk