

North Yorkshire Local Plan Authority Monitoring Report for the period 1st April 2023 to 31st March 2024

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1. Introduction

- 1.1 Monitoring is an essential part of the plan-making process. It gives authorities a better understanding of the important social, economic and environmental factors influencing the district, and allows them to measure the effects that policies in an adopted Local Plan are having, both positive and negative. Local authorities are required to continually monitor development and change within their area and publish this information in an annual Authority Monitoring Report (AMR) for the Local Plan.
- 1.2 On 1st April 2023, North Yorkshire Council became the local planning authority for the area previously covered by the eight local planning authorities of Craven, Harrogate, Hambleton, Scarborough, Selby, Richmondshire, Ryedale, and North Yorkshire. North Yorkshire Council Planning Policy team is working to produce a new Local Plan, which will guide development across the whole of the new local authority area.
- 1.3 Until this new Local Plan is adopted, the existing Local Plans of the legacy authorities will remain in use as part of the statutory development plan. Therefore, the Council must produce an AMR which monitors work undertaken to progress on the new North Yorkshire Local Plan and continues to report on the implementation of the legacy authority Local Plans.
- 1.4 Regulation 34 of the Town and Country Planning (Local Planning) (England) Regulations 2012 states that an authority's monitoring report must:
1. Report the progress of the Planning Policy Team in preparing and adopting the Local Plan and any supplementary planning documents over the monitoring year, and measure this progress against the milestones set out in the Local Development Scheme (LDS).
 2. Provide details of neighbourhood plans and neighbourhood development orders that have been made.
 3. Provide details of any activities or actions related to the Statutory Duty to Cooperate.

4. Provide information relating to the operation of a Community Infrastructure Levy.
5. Monitor the performance of policies in the Local Plan:
 - Review development and changes within the district over the monitoring period to assess the extent to which policies in the Local Plan are being implemented; and,
 - Report any Local Plan policies that are not being implemented along with the reasons for non-implementation and any measures to enable implementations.

The AMR has been divided into sections to cover each requirement in turn. In addition, this AMR will report on Self-Build and Custom Housebuilding in North Yorkshire.

- 1.5 The information provided to meet parts 1 to 4 of the Regulations and the self-build and custom housebuilding will relate to the preparation of the new North Yorkshire Local Plan and the work carried out by the North Yorkshire Planning Policy Team across the wider county area. Part 5 will report on the policies within the legacy authority Local Plans, updating the indicators within the individual AMRs of each former local authority area.
- 1.6 The monitoring period runs from 1st April to 31st March each year. This AMR will cover the period 1st April 2023 to 31st March 2024, and is therefore the first AMR to cover the work undertaken by the new North Yorkshire Council since its formation.
- 1.7 The final AMR will be published on the [North Yorkshire Council website](#).

2. Report the progress of the Planning Policy Team in preparing and adopting the Local Plan and any supplementary planning documents over the monitoring year and measure this progress against the milestones set out in the Local Development Scheme

2.1 The North Yorkshire Local Plan: Local Development Scheme (February 2024) identifies the preparation of the following local plans and development plan documents (DPDs):

- North Yorkshire Local Plan
- New Settlement (Maltkiln) DPD
- Selby District Local Plan
- North Yorkshire Minerals Local Plan

2.2 The Local Development Scheme (timetable for the preparation of the above planning documents) can be found [here](#). An update on the progress of the plans referred to above is provided in the following paragraphs.

2.3 North Yorkshire Local Plan (NYLP)

Progress on the NYLP was delayed as a result of the release of the draft National Planning Policy Framework (NPPF) in July 2024. The NPPF significantly altered the potential housing numbers for North Yorkshire following the introduction of a revised standard method calculation.

2.4 The consultation on the Issues and Options stage of the NYLP is now proposed for Q2 (April/May) 2025. With the release of the final version of the updated NPPF in late December and the confirmation of the revised standard method there is an immediate need to update the timetable for the preparation of the NYLP and this will be published in Q1 of 2025.

2.5 New Settlement (Maltkiln) DPD

The Examination in Public was held in Q3 of 2024 and it is expected that the 6-week consultation into the Main Modifications will be held in Q1 2025. The Inspector's Report is expected to be published later in 2025.

- 2.6 Subject to the outcome of the report, the New Settlement DPD will be adopted in Q2/Q3 of 2025 and become part of the development plan in the determination of planning applications in that part of North Yorkshire.

2.7 Selby District Local Plan

The emerging Selby Local Plan (eSLP) was scheduled to be submitted to the Planning Inspectorate in late 2024. The submission was paused due to the need to assess the large number of responses to the Regulation 19 consultation earlier in 2024 and the subsequent release of the draft and now published NPPF.

- 2.8 The implications of the NPPF and the requirement for further evidence resulted in a recommendation to cease work on the eSLP and focus work on the NYLP. The formal decision to discontinue the progression of the Selby Local Plan was made at a meeting of the Full Council on 26th February 2025. The reasons behind the decision are set out in the Executive Report to the committee on the Council's website at: [Selby Local Plan | North Yorkshire Council](#).

2.9 North Yorkshire Minerals and Waste Plan

The existing Minerals and Waste Plan was prepared jointly with the City of York Council and the North York Moors National Park Authority was adopted in February 2022.

- 2.10 Work is scheduled to commence on the scoping of the review of the plan in Q2 of 2025 alongside the establishment of future working arrangements with the City of York Council and North York Moors National Park Authority.

3. Provide details of Neighbourhood Plans and Neighbourhood Development Orders that have been made

- 3.1 The Localism Act 2011 introduced a range of provisions that enable local communities to have a greater say in decisions affecting their local area. The neighbourhood planning provisions allow communities to prepare neighbourhood development plans (neighbourhood plans) and neighbourhood development orders.
- 3.2 Neighbourhood planning activity begins with the formal designation of a neighbourhood area by the local planning authority, following an application by a

qualifying body. In areas where they exist, parish level councils are qualifying bodies. In areas without a parish level council specially designated groups called neighbourhood forums are qualifying bodies. To create a neighbourhood forum the community needs to formally constitute a group and apply to North Yorkshire Council for formal designation as a neighbourhood forum.

- 3.3 This section of the Authority Monitoring Report (AMR) reports on neighbourhood planning activity in North Yorkshire over the 2023/24 monitoring period and beyond, up to the time of publication. The table below identifies whether any new neighbourhood plans or neighbourhood development orders have been made i.e. come into force, as well as summarising current neighbourhood planning activity in relation to project milestones.

TABLE 1: Neighbourhood Planning Activity in North Yorkshire over 2023/24

Neighbourhood Area	Milestone Reached	Date
Bradleys Both	Made	9/22/2023
Malton and Norton	Made	11/13/2024
Pannal and Burn Bridge	Made	11/13/2024
Bulmer	Area designated	9/7/2023
Carlton	Area designated	6/6/2024
Hovingham	Area designated	7/5/2024
Sherburn in Elmet	Area designated	6/6/2024
Sheriff Hutton	Area designated	9/2/2024
Terrington	Area designated	5/18/2023

4. Provide details of any activities or actions related to the Statutory Duty to Cooperate

- 4.1 The Localism Act 2011 (Section 110) introduced the duty to co-operate and is further developed in the National Planning Policy Framework (NPPF). The duty requires North Yorkshire Council to engage constructively, actively and on an on-going basis with neighbouring planning authorities and other prescribed bodies on strategic matters during the preparation of its Development Plan Documents. It is

both a legal test and forms part of the soundness test for Local Plans as they go through independent examination.

- 4.2 During the monitoring period, North Yorkshire Council met its duty by taking a proactive and constructive approach to engagement by maintaining regular involvement with key duty to co-operate partners as part of early work on the new North Yorkshire Local Plan evidence gathering. These include, but are not limited to, neighbouring Local Planning Authorities, including the National Parks; the Environment Agency; Historic England; Integrated Care Boards; Utilities' Companies; National Highways; and Natural England.
- 4.3 This has been undertaken through workshops and meetings with officers from adjoining local planning authorities and subject-specific meetings with appropriate bodies such as Integrated Care Boards on health, National Highways concerning traffic modelling and the Environment Agency on strategic flood risk assessment.
- 4.4 In addition, the Council has been involved in the preparation of neighbouring authorities' local plan documents by sharing data, attending meetings, and has provided written comments on key stages and evidence base work, for example North York Moors National Park Dark Skies Supplementary Planning Document (DPD) and East Riding of Yorkshire Council Sustainable Transport SPD.
- 4.5 A key part of the duty to co-operate work undertaken during the monitoring period has been in connection with the emerging Selby Local Plan and its evidence base. North Yorkshire Council co-operated with neighbouring authorities and other bodies in preparing the revised pre-submission Selby Local Plan as demonstrated in the [Duty to Cooperate Statement, March 2024](#) that logs the collaborative working and outcomes on strategic matters.
- 4.6 Throughout the preparation of the New Settlement (Maltkiln) DPD, the Council has undertaken ongoing engagement with neighbouring authorities and prescribed bodies on identified strategic issues which is set out in the [Duty to Cooperate Paper](#). The outcomes of this engagement have shaped and informed the development of the DPD. To assist in the examination of the DPD, North Yorkshire Council signed Statements of Common Ground with neighbouring authorities Leeds City Council and City of York Council, setting out agreement on key strategic matters.

5. Provide information relating to the operation of a Community Infrastructure Levy

- 5.1 In addition to the AMR, the Council publishes an Infrastructure Funding Statement (IFS) annually. This document sets out the income, expenditure, allocated funds and amounts held, associated with planning obligations collected through S106 legal agreements and Community Infrastructure Levy (CIL). There are 4 former authority areas within North Yorkshire which have CIL charging scheduled in place: Harrogate, Hambleton, Ryedale and Selby. The former areas of Scarborough, Richmondshire and Craven obtain infrastructure money solely through planning obligations in S106 legal agreements.
- 5.2 The 23/24 IFS is currently being compiled and will be available here: [Authority monitoring reports | North Yorkshire Council](#) in the first quarter of 2025. The document will be accompanied by an emerging infrastructure funding list which begins to set out our intention for how the council will spend the CIL collected in the four charging areas.

6. North Yorkshire Council's Self-Build and Custom Housebuilding Register

- 6.1 North Yorkshire Council was established on the 1st April 2023 and a Self-build and Custom Housebuilding Register for North Yorkshire Council went 'live' in February 2024. The latest position recorded for the legacy areas is set out in the Self-build and Custom Housebuilding Report for 2024, which is available on the North Yorkshire Council website here: [Self-build and custom housebuilding | North Yorkshire Council](#). The data for Base Period 9 which closed on the 30th October 2024 will be published in due course.

7. Monitoring the performance of policies in the legacy authority

Local Plans

- 7.1 The policy monitoring and review of policy implementation for each legacy authority area had been done as a separate AMR for each Local Plan, which will be published as a series of appendices to this document. The legacy authority AMRs will report on the indicators put in place when the Local Plans were adopted, and will cover the requirements of the regulations in terms of:
- Reviewing development and changes within each district over the monitoring period to assess the extent to which policies in the Local Plan are being implemented. This includes identifying progress in the delivery of the housing targets set out in the Local Plan; and,
 - Reporting any Local Plan policies that are not being implemented along with the reasons for non-implementation and any measures to enable implementations. This section will also identify any significant effects of implementing policies in the Local Plan and whether they are as intended.
- 7.2 The indicators within the existing legacy authority AMRs have been reviewed with the aim of reducing the time taken to produce the AMRs and to bring the content of each more in line, to allow for comparison between legacy areas and collation of figures for the whole County. The production of seven separate AMRs is resource intensive and diverts staff from work on the North Yorkshire Local Plan, which must be adopted by April 2028 (as required by the Local Government (Structural Changes) (Transitional Arrangements) (No.2) Regulations 2008 (as amended)). This is a demanding timeframe.
- 7.3 When reviewing each indicator, the following questions have been considered:
- Is the information needed to report on the indicator already available, and have monitoring systems already been set up to record it?
 - Does the indicator provide information which is useful for the implementation of current Local Plan policies?

- Does the indicator provide information which is useful for the formation of new policies within the North Yorkshire Local Plan?
- Is the information reported by the indicator already publicly available from another source?

7.4 If an indicator is no longer thought to have significant value in light of the above considerations, it will no longer be included in the AMRs of the legacy Local Plans going forward. The AMRs will still include all the information necessary to comply with the regulations and national policy requirements.

7.5 The legacy authority AMRs have been produced as separate appendix documents to this North Yorkshire Local Plan AMR and published on the Council's website at: [Authority monitoring reports | North Yorkshire Council](#). The appendices that cover each former authority are as follows:

- Appendix A: AMR for the Craven Local Plan Area 2023/24
- Appendix B: AMR for the Hambleton Local Plan Area 2023/24
- Appendix C: AMR for the Harrogate Local Plan Area 2023/24
- Appendix D: AMR for the Richmondshire Local Plan Area 2023/24
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