

Amalgamation of Moorside Infant School and Moorside Junior School in Ripon to create a single 3-11 primary school on the Moorside Junior School site, and expansion of Mowbray School onto an additional site and an increase in the number of places in the special school, using the Moorside Infant School site

Part 3 - Mowbray School – Expansion onto an additional site and an increase in the number of places in the special school

Statutory proposals for Prescribed Alterations – Expansion onto an Additional Site and an increase in the number of places

Contact details

Proposal published by North Yorkshire County Council, County Hall, Northallerton, DL7 8AE, to make prescribed alterations to Mowbray School, Masham Road, Bedale North Yorkshire, DL8 2SD from 1 September 2019.

Implementation

It is proposed to expand Mowbray School onto an additional site from 1 September 2019.

Description of alteration

The proposal is to expand Mowbray School through the creation of Specialist satellite provision on the Moorside Infant School site in Ripon with effect from 1 September 2019. The satellite school is initially proposed to have up to 30 places in 2019/20. This will then rise up to 60 places by 2021/22. This proposal is related to the proposals for the closure of Moorside Infant School and the change of age range and enlargement of Moorside Junior School from 29 April 2019.

The reasons for the expansion

The County Council's Strategic Plan for SEND Education Provision 2018 – 2023 includes proposals to create new special school provision through exploring the establishment of satellite specialist provision in the Ripon area during 2018/19. It is proposed to use the Moorside Infant school to provide satellite specialist provision from Mowbray School. Demand for this type of provision is increasing in North Yorkshire and it is expected that this will continue into the future in line with local and national trends. Mapping of the current cohort of children and young people attending Mowbray School shows a number live in the Ripon area and potentially could benefit from this provision in addition to those requiring this type of provision into the future.

This would also reduce costs associated with transport.

Pressure on current capacity across specialist provision in North Yorkshire is a significant contributory factor to the projected overspend on the High Needs Block budget. Developing a satellite provision on the Moorside site would create additional special school capacity and in turn create more local provision for children and families in line with the Strategic Plan for SEND Education Provision 2018-2023.

Effect on other schools, academies and educational institutions

There is not expected to be an effect on other schools, academies and educational institutions.

Project costs and indication of how these will be met, including how long term value for money will be achieved.

It is expected that the satellite provision place costs will be comparable to that of Mowbray School. The proposed provision will deliver a more efficient use of resources both in terms of place costs and transport in comparison to provision being sought from the independent sector.

Mowbray School is well-established and in its most recent Ofsted inspection was judged to be good. The school has a stable budget and is over-subscribed on commissioned places. The Head Teacher of Mowbray School, in partnership with the Local Authority, has produced a detailed budget forecast demonstrating a surplus budget is possible and sustainable from year 3 based on current funding models for special schools.

It is proposed to use some of the Special Provision Capital Funding for works to create the specialist satellite provision. Works will be required to adapt Moorside Infant School for specialist provision and associated access works. A planning application will be submitted to the County Council's planning department for these works.

Admission and curriculum arrangements

It is proposed to use the Moorside Infant School to provide satellite specialist provision from Mowbray School. Mowbray is a special school at Bedale making provision for a wide range of complex SEN. It serves a large catchment area from Stockton-on-Tees to Harrogate. The School accommodates children aged 3-16 who all have an Education Health Care Plan.

The initial proposal is to establish up to 30 places in 2019/20 for pupils aged 2-11. This will then rise to up to 60 places by 2021/22. Demand for this type of provision is increasing in North Yorkshire and it is expected that this will continue into the future in line with local and national trends. Mapping of the current cohort of children and young people attending Mowbray School shows a number live in the Ripon area and potentially could benefit from this provision in addition to those requiring this type of provision into the future. This would also reduce cost associated with transport.

Admission arrangements would be in line with current national guidance and local processes. Children would only access the provision following a statutory assessment of their SEND resulting in issuance of an Education and Health Care Plan and formal consultation between the LA and School regarding the schools ability to meet individual needs.

Pressure on current capacity across specialist provision in North Yorkshire is a significant contributory factor to the projected overspend on the High Needs Block budget. Developing a satellite provision on the Moorside site would create additional capacity and in turn reduce the need for higher cost Independent and Non-Maintained provision.

Governance and administration

As an extension of Mowbray School the satellite provision will be managed under the same Senior Leadership and Governing Body structures already in existence. Any new staff employed would therefore be contracted under Mowbray School and deployed across the school and satellite at the discretion of the Head Teacher of the school.

Physical characteristics of the school

It is intended that the provision in Ripon will serve the local community and extend the provision Mowbray School offers to wider geographical area, meeting expected increased future demand. Although a standalone provision, it is possible that some young people could access activities on either site should it be determined that this would meet individual needs.

Consultation

The decision to consult on enlargement of Mowbray School through the use of Specialist satellite provision on the Moorside Infant School site was taken by the Executive Member for Schools on 11 September 2018. A consultation paper setting out the proposal was sent to parents of pupils on roll, staff at the school as well as other interested parties and individuals. A copy of the consultation paper is attached as Appendix 1. A list of the consultees is attached as Appendix 2. The consultation period ran from 21 September 2018 to 9 November 2018. A public meeting was held at the school on 8 October 2018, a note of that meeting is attached as Appendix 3. There have been 3 consultation responses received (Appendix 4).

Related Proposals

This proposal is related to proposals for the closure of Moorside Infant School and the change of age range and enlargement of Moorside Junior School from 29 April 2019.

Procedure for making representations (objections and comments)

Within four weeks from the date of publication of this proposal, any person may object

to or make comments on the proposal by sending them to Corporate Director-Children and Young People's Service, North Yorkshire County Council, County Hall, Northallerton, DL7 8AE, by 8 February 2019.

Appendix 1c: Consultation Paper

Appendix 2c: List of the Consultees

Appendix 3c: Notes of the Public Meeting

Appendix 4c: Consultation Responses



Consultation Document

**Proposal to create satellite specialist provision from
Mowbray School on the Moorside Infant School site
in Ripon
from 1 September 2019**

Mowbray School

September 2018

This paper sets out proposals to create satellite specialist provision, for ages 4-11, from Mowbray School on the Moorside Infant School site in Ripon.

This proposal is linked to proposals set out in another consultation document to amalgamate Moorside Infant School and Moorside Junior School in Ripon. This would create a single 3-11 primary school on the Junior School site (to be known as Moorside Primary School & Nursery). (The Moorside consultation document can be obtained from the school or on www.northyorks.gov.uk/consultations).

This paper gives the background to the proposal for satellite specialist provision. There will be public meetings on:

Wednesday 3 October 2018 at 6.30 pm

**at Moorside Infant School, Harrogate Road, Ripon
North Yorkshire HG4 1SU**

Monday 8 October 2018 at 7 pm

**at Mowbray School, Masham Road, Bedale
North Yorkshire DL8 2SD**

The Current Position

The County Council's Strategic Plan for SEND Education Provision 2018 – 2023 includes proposals to create new special school provision through exploring the establishment of satellite specialist provision in the Ripon area during 2018/19.

It is proposed to use the Moorside Infant school to provide satellite specialist provision from Mowbray School. Mowbray is a special school at Bedale making provision for a wide range of complex SEN. It serves a large catchment area from Stockton-on-Tees to Harrogate. The School accommodates children aged 3-16 who all have an Education Health Care Plan.

Local Authority officers will work with the Head Teacher of Mowbray School to develop a provision specification and agree initial commissioned places.

The initial proposal is to establish up to 30 places in 2019/20. This will then rise to up

to 60 places by 2021/22. Demand for this type of provision is increasing in North Yorkshire and it is expected that this will continue into the future in line with local and national trends. Mapping of the current cohort of children and young people attending Mowbray School shows a number live in the Ripon area and potentially could benefit from this provision in addition to those requiring this type of provision into the future. This would also reduce costs associated with transport.

Pressure on current capacity across specialist provision in North Yorkshire is a significant contributory factor to the projected overspend on the High Needs Block budget. Developing a satellite provision on the Moorside site would create additional special school capacity and in turn create more local provision for children and families in line with the Strategic Plan for SEND Education Provision 2018-2023.

It is expected that the satellite provision place costs will be comparable to that of Mowbray School. The proposed provision

will deliver a more efficient use of resources both in terms of place costs and transport in comparison to provision being sought from the independent sector.

It is proposed to use the Moorside Infant site for this satellite provision. Moorside Infant School currently accommodates children aged 3-7. It is proposed to amalgamate Moorside Infant School with Moorside Junior School. This would create a single 3-11 primary school on the Junior School site through the technical closure of Moorside Infant School as a separate entity and the enlargement and change of age range of Moorside Junior School.

Pupil Numbers

The initial proposal is to establish up to 30 places in 2019/20. This will then rise to up to 60 places by 2021/22.

The Financial Position

Mowbray School is well-established and in its most recent Ofsted inspection was judged to be good. The school has a stable budget and is over-subscribed on commissioned places.

The Head Teacher of Mowbray School, in partnership with the Local Authority, has produced a detailed budget forecast demonstrating a surplus budget is possible and sustainable from year 3 based on current funding models for special schools.

It is proposed to use some of the Special Provision Capital Funding for works to create the specialist satellite provision.

The Proposal

For the reasons above it is proposed to create a specialist satellite provision of Mowbray School on the Moorside Infant site in Ripon.

The Buildings

Works will be required to adapt the Infant School for a specialist provision, to adapt

the Junior School building for a 3-11 school, and associated access works.

A planning application will be submitted to the County Council's planning department for these works.

What Happens Next?

Your views about this proposal are welcomed. You can either complete and return the attached response sheet, or submit an online response

Paper responses should be returned to North Yorkshire County Council at the address below:

FREEPOST RTKE-RKAY-CUJS
Mowbray School
Strategic Planning
North Yorkshire County Council
County Hall
NORTHALLERTON
DL7 8AE

Online responses may be submitted by following this link:

<https://consult.northyorks.gov.uk/snap/webhost/s.asp?k=153451895459>

The closing date for responses is 9 November 2018

All responses to the consultation received by this date will be considered by the County Council's Executive on 27 November 2018.

If the County Council's Executive decides to proceed with the closure proposal, then statutory notices would be published in the local press on 11 January 2019. These notices provide a further four weeks for representations to be made. A final decision would then be made by North Yorkshire County Council's Executive on 19 February 2019. If agreed the schools would amalgamate from 29 April 2019.

Anticipated Key Dates

All dates are subject to approvals at each stage.

Consultation opens	21 September 2018
Public meetings	3 October 2018 at 6:30pm at Moorside Infant School 8 October 2018 at 7pm at Mowbray School
Consultation closes	9 November 2018
County Council's Executive considers consultation response	27 November 2018
Statutory Notices published (4 weeks for representations to be made)	11 January 2019 – 8 February 2019
Final decision by County Council's Executive	19 February 2019
Opening of specialist satellite provision	1 September 2019

The proposal to amalgamate Moorside Infant and Junior Schools will follow the same timescales apart from the date of amalgamation, which is proposed from 29 April 2019.

Mowbray School
A consultation on whether to create satellite specialist provision
from Mowbray School on the Moorside Infant site in Ripon

Observations and/or suggestions:

Interest/Status

e.g. Parent/Governor/Teacher/Community

Name of School

Signed

Date:

Name (Block Capitals)

Address:

.....

.....

Postcode:

To help us assess whether we have provided clear information, please let us know whether you found this consultation easy to understand? YES/NO

Do you have any suggestions for improvement?

.....

Under the provisions of the Freedom of Information Act 2000, responses to the consultation may be published on the County Council's website where it may be accessed by members of the public. Your personal details will not be published.

Please send this response sheet to the following "FREEPOST" address. You do not need to use a postage stamp.

FREEPOST RTKE-RKAY-CUJS

Mowbray School

Strategic Planning

North Yorkshire County Council

County Hall

NORTHALLERTON

DL7 8AE

Or go to:

<https://consult.northyorks.gov.uk/snapwebhost/s.asp?k=153451895459>

and submit your response there

To be received by no later than 9 November 2018

We are collecting this information for the purpose of gathering views on the proposal. Your personal data will not be published or passed to any other organisation unless a legal obligation compels us to do so. We may contact you to discuss your views further. For more information about how your personal data is handled at North Yorkshire County Council please visit: www.northyorks.gov.uk/privacy

List of Consultees

Parents of pupils of Mowbray

Staff of Mowbray

Local Authority – North Yorkshire County Council

Unions and Professional Associations

Any Interest / user groups nominated by the school

Local County Councillors

District Councillors

Local District: Hambleton District Council

Parish Council

Local MP: Rishi Sunak

RSC

Secretary of State

Other LA's with pupils at Mowbray School

Moorside and Mowbray Public Consultation
Record of public meeting on 8th October 2018

7:00pm at Mowbray School

Present

NYCC Officers – John Lee (JL) (Strategic Planning Officer), Matt George (Strategic Planning Officer), Chris Reynolds (CHR) (SEND Placement Officer, Inclusion),

School representatives – Claire Rowett (CR) (Acting Headteacher at Moorside Infant & Junior School), Jonathan Tearle (JT) (Headteacher at Mowbray); Robert Dunning (Chair of Governors, Mowbray); Simon Holden (Vice-Chair of Governors, Mowbray).

There were 2 other people present.

Opening and Introduction by John Lee

JL explained that this was the second of two consultation meetings being carried out to discuss the two linked proposals to amalgamate Moorside Infant and Junior School and establish a satellite of Mowbray School on the former Infant School Site.

Presentation by John Lee

JL outlined the purpose of the meeting and the consultation process, the detail and rationale of the proposals.

It is proposed that Moorside School would operate as a single 3-11 primary school on the Moorside Junior School site. It is proposed that the buildings on this site would be refurbished to provide new classrooms, cloaks and toilets for nursery and infant pupils, additional staff facilities, and extended car parking. The Moorside Infant School site would be adapted for use as a satellite specialist provision.

Admissions to reception would be unaffected, other than there will be a reduction of the school's published admission number from 36 to 30. There would no longer be a requirement for parents to apply for places in Year 3.

JL informed that change was being proposed for the following reasons:

- Existing shared Leadership at Moorside Infant and Junior Schools – long-standing ambition of both schools. Since September 2016, the schools have been led by an Executive leadership. Since September 2017, the Governing Boards have had the same members, although there remain two separate boards.
- Moorside Infant School Directive Academy Order – Issued by Regional Schools Commissioner following Ofsted inspected which judged the overall effectiveness to be inadequate. Since then, though, no academy sponsor for Moorside Infant School has come forward. Following discussion with the Regional Schools Commissioner, it is now proposed to consult on the amalgamation of Moorside Infant and Junior School through the closure of Moorside Infant School and the expansion of Moorside Junior School.
- Need for financial efficiencies – across the county, an increasing number of schools are facing cost pressures. School funding is driven by pupil numbers. Pupil numbers at Moorside Schools have fallen. The amalgamation on a single site will enable the school to operate more efficiently, with only one set of premises costs for heating, lighting etc.
- NYCC SEND Strategic Plan – Mowbray – The County Council's Strategic Plan for SEND Education Provision includes proposals to create new special school provision. This includes exploring establishing satellite specialist provision in Ripon.

Presentation by Chris Reynolds

CR provided a background to this proposal from an SEND perspective. The proposal comes forward in the context of the SEND strategic plan, during the formation of which there had been informal and formal consultation. This strategic plan had then been approved by

members. This plan included making provision for additional forecast pupil numbers. Mowbray is operating at capacity and this site provides an option for additional specialist provision. He explained that the strategic plan was available for attendees to access and that it was seen as an ambitious strategy to provide universal, targeted and specialist provision across the county.

Presentation by Claire Rowett

CR provided an update on how Moorside Infant and Junior schools currently operate and the benefits of the proposed amalgamation. Since 2016 the school has been progressing with improved pupil outcomes at the end of Reception and KS1 results in July 2018. CR informed that Moorside children currently enter the Infant school in Nursery then need to apply to attend and transition into Reception followed by KS1, parents then need to apply for a place at Moorside Junior school for KS2. It was highlighted the process of the transition in supporting pupils can be stressful for both pupils and parents and requires a huge amount of work. A benefit of amalgamation would allow pupils to remain in the same setting and environment. The Junior school playgrounds, fields and Forest School will be retained, there will be a new outdoor area for Foundation and KS1, and 3 out of the 4 entrances will be retained. The Junior site works will dramatically improve and upgrade the facilities and space. There will also be a parent meeting room, a nurture room, group working areas and offices for the school to run efficiently.

There are many benefits of amalgamating such as improving outcomes for all pupils, shared leadership and expectations, improved and consistent learning environments, modern school fit for purpose, continuous curriculum and efficient use of funding and resources.

CR closed by saying that she saw these proposals as a wonderful opportunity for all parties.

Presentation by Jonathan Tearle

Overview of current Mowbray School which educates pupils aged between 3 and 16 years with a variety of Special Educational Needs and Disabilities. JT provided background of Mowbray School and how their provision and facilities have expanded due to increased need from 125 to 215. The proposal is to set up a satellite provision on the site of Moorside Infant School, Ripon, to educate primary aged pupils with an Education Health Care Plan for special educational needs.

Increased level of pupil requests from Harrogate and Ripon and this need is increasing. Long waiting list.

This will be for pupils with learning needs, who predominantly have difficulties with communication and interaction. It will not be for pupils who have severe or more profound learning difficulties. It is proposed to start with approximately 30 pupils and over the course of the following two years increase this to 60 pupils. It is anticipated that the number of staff will start at around 16 and rise to approximately 30 staff. It is expected that some of the current staff will work in the Ripon site and additional staff will need to be recruited in advance of the provision opening. It will be a satellite of the main site and this will have the same policies as the main school. The new provision will simply be an extension to Mowbray School. Pupils will not be moved from Mowbray School to the satellite provision in Ripon, unless requested by parents.

There will not be an automatic transition from Primary to Secondary provision as there is a need for increased secondary provision as well as this primary expansion.

Questions and Answer Session chaired by JT

Question/Comment	Response by	Response
Does it have same access and shared parking?	HTs	There is shared access but it is proposed to create separate parking facilities and a bus turning area for the satellite provision.
<p>CoG at Mowbray said that the bottom line for Governors is that whatever happens must not affect the provision for pupils at Mowbray. He said that there would need to be financial support from the LA and that it could be the third year before the new provision was sustainable.</p> <p>He said that there was clearly a secondary need as well. He asked what the timescale is for secondary provision to be provided.</p> <p>He asked how the SEND capital funding is being allocated?</p>	CHR	<p>Conversations are ongoing about supporting reasonable up front costs.</p> <p>Current costings are that a surplus would be generated by the third year of operation.</p> <p>CHR had said that there had been discussion around possibly not admitting to the highest two years of the primary provision to create a 2 year lag before that secondary need came through. He also explained that there was a free school bid for a special school for the Selby area which should take some pressure out of the Harrogate area special schools but that at present there was no further news on that. There is a recognition that further secondary provision is needed.</p> <p>CHR said that there was currently £600k of SEN Capital funding to increase capacity and improve facilities. Proportions of this will be allocated to schemes across the county including this scheme.</p>
JT asked is it still projected that 400 additional SEN places will need to be provided across the County?	CHR	<p>Forecasting is difficult and having had only 3 years of data for need following the new code of practice this is even more challenging. At present the increase appears exponential but it is expected to plateau. Forecasts are being reviewed every six months with a variety of data types being used including requests for assessment as well as demographic changes.</p> <p>It is not expected that all 400 places will be provided within Specialist provision as the strategy is also designed to increase the capacity at the Universal and Targeted level. This capacity should reduce some of the demand for specialist places.</p>
<p>“When is crunch time?” in terms of places being required urgently.</p> <p>What needs to be done to impress</p>	CHR	The need is already here. He explained that £7.5million is currently spent on independent places in North Yorkshire

that on everyone involved? Are some other schools not being helpful? Are the LA able to apply more pressure?		CHR said that part of the solution could be to bring special heads into decision making processes. If schools are not able to meet need they need to be involved in finding the solution.
A member of the public asked if this was about mainstream schools and special schools needing more support in order to meet need.	CHR	It is also about peer review. If a school says they cannot meet need there could be a peer review to see if practice elsewhere could be applied at that particular school to meet need. It is about people from across the professional specialisms being involved in the decision making.
Headteacher at Moorside said that she thought there was an issue with some parents and pupils being disillusioned with the process because they perceive that they need to fail in mainstream to get an EHCP and get access to special schools.	JT	JT said that more often parents feel there has been a struggle to get an EHCP and then they still can't get a place at their preferred school.
A member of public asked will schools be expected to provide any of their own funds towards these projects?	CHR JT	We asked schools to put forward projections of total cost and funding will be allocated on that basis. So any additional costs on top of that project would be need to be provided by the school. Where there is an increase in pupils numbers, schools should utilise some of the funding that is available once staff costs have been deducted to meet equipment and capital needs.
Do other schools need to be as proactive as Mowbray? Is pressure being brought by the LA to ensure that they are?	CHR JT	There is financial oversight of these schools and pressure is being felt by all schools equally. Schools need to review their staffing to make sure it is appropriate
CoG at Mowbray asked the Moorside HT if there were any difficulties perceived with Mowbray being in colocation with Moorside?	CR	The Moorside schools currently accommodate children with SEN needs. Moorside wants children to be tolerant of people with additional needs. The schools can only see the benefits which can be provided by having SEN provision in Ripon.

Close

JL thanked all attendees and panel members for their questions, comments and input. Attendees were encouraged to make their views known and reminded of how they could respond to the consultation and of the closing date of 9 November 2018.

The meeting closed at 20:00pm.

Mowbray Consultation Responses

	Observations and/or suggestions	Interest
1	This would be very welcome news and is great to see the county council thinking about these things rather than the usual sell for housing approaches. I have friends who send their children to Mowbray School and cannot imagine the logistical issues of getting their children there and settled. Having this provision will help those families and others so much.	Community
2	While recognising the very great need for SEN schooling in Ripon, has thought been given to the future. Due to planning pushed through for 80+ homes at the Old Choir school and 400+ homes on West Lane in Ripon, both within the catchment area for Moorside school, what provision is being given for the probability of hundreds of infant and junior pupils who will need school places in the future.	Community
3	Having previously had a child attending Moorside Schools I believe that this is an excellent idea. Moorside school has a high level of children with SEN and was overstretched financially due to its size. Hopefully with a smaller number of pupils and no need for mixed year group classes the school will improve. Also the school can be better managed when it's in one building. Additionally the school may benefit by having staff trained in dealing with children with SEN just next door. It is also my opinion that there be greater number of placements for children with SEN in a location such as Ripon.	Parent of pupil at Moorside