Equality impact assessment (EIA) form: evidencing paying due regard to protected characteristics
(Form updated May 2015)

Capital Plan – Special Provision Capital Fund
December 2018

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Equality Impact Assessments (EIAs) are public documents. EIAs accompanying reports going to County Councillors for decisions are published with the committee papers on our website and are available in hard copy at the relevant meeting. To help people to find completed EIAs we also publish them in the Equality and Diversity section of our website. This will help people to see for themselves how we have paid due regard in order to meet statutory requirements.

<table>
<thead>
<tr>
<th>Name of Directorate and Service Area</th>
<th>Children and Young People’s Service – NYCC Inclusion Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lead Officer and contact details</td>
<td>Jane Le Sage - Assistant Director – Inclusion</td>
</tr>
<tr>
<td>Names and roles of other people involved in carrying out the EIA</td>
<td>Jane Harvey - Strategic Planning &amp; Development Officer (SEND) Sarah Whorlton – 2020 Project Manager</td>
</tr>
</tbody>
</table>
How will you pay due regard? e.g. working group, individual officer

This project has been governed through a strategic Programme Board and monitored through Children and Young People’s Leadership Team.

All changes are going through the formal public consultation process, as per requirements for the Special Provision Capital Fund.

Following this the plan for the Special Provision Capital Funding will be considered for sign off by The Executive on 12th March 2019.

This EIA will be reviewed and finalised depending on the outcome of the consultation.

When did the due regard process start?

Project started August 2018.
Public consultation commenced 7th January 2019.

Section 1. Please describe briefly what this EIA is about. (E.g. are you starting a new service, changing how you do something, stopping doing something?)

Local authorities must ensure there are sufficient good school places for all pupils, including those with SEND. The Government has committed £265 million of special provision capital funding (SPCF) to help local authorities develop provision for children and young people with SEND, in consultation with parents and providers.

Local authorities can invest their share of the SPCF in:

- Creating new (additional) places at good or outstanding provision
- Improving facilities or developing new facilities.

The funding is for a range of provision types where this benefits children and young people with education, health and care plans (EHCPs) between 0 and 25.

North Yorkshire County Council (NYCC) has been allocated at total of £616 279 SPCF funding over a 3 year period.

Local authorities must publish a short plan that sets out how they intend to invest their SPCF allocation, which is visible to parents, carers and other local groups. The plan for local authorities’ SPCF allocations should sit coherently with their wider strategic plan. North Yorkshire published its plan for year 1 of the SPCF in timescales by 14th March 2018. This can be seen at https://www.northyorks.gov.uk/send-specialist-support-and-provision. The plan must now be reviewed and updated to show what they have spent so far and to show updates to the plan. This must be done by 29th March 2019.

This EIA considers the impact of the proposed allocation of years 2 and 3 of SPCF funding which is set out in the NYCC SPCF Plan.

The changes proposed which NYCC is intending to go out to public consultation on, are in relation to:

- Works to improve special school facilities and increase capacity at Brooklands School, Skipton.
● Development of a satellite site for Mowbray School on the Moorside Infant School site, alongside the amalgamation of Moorside Infant and Junior School (school organisation process underway.)

The local authority has also developed an overarching strategic plan for SEND education provision, which was approved by The Executive on 4th September 2018. The plan can be seen at [www.northyorks.gov.uk/sendplan](http://www.northyorks.gov.uk/sendplan). There has been significant informal and formal consultation undertaken with parents, carers, and professionals to shape the final Strategic Plan, which includes increasing provision within special schools.

Although consultation about the SPCF has and will take place at different times to consultation on the Strategic Plan for SEND education provision (the Strategic Plan), the two pieces of work are closely linked, and the SPCF is included in the Strategic Plan proposals. Phase 1 of the Strategic Plan includes the implementation of year 1 SPCF work and consultation on years 2 and 3. Phase 2 of the Strategic Plan includes implementing years 2 and 3 of SPCF work.

The overall strategic plan will include action to explore additional opportunities for securing capital funding to further develop different kinds of SEND education provision across the county.

**Section 2. Why is this being proposed? What are the aims? What does the authority hope to achieve by it? (e.g. to save money, meet increased demand, do things in a better way.)**

The proposals put forward are to ensure that the local authority can receive the allocated £616 279 SPCF and ensure this is effectively used to improve facilities and create additional special school places for children and young people with SEND in North Yorkshire.

The changes in years 2 and 3 aim to:
- Increase the number of special school places by at least 66 places for young people with SEND within North Yorkshire;
- Improve facilities at Brooklands special school.
- Support the development of a satellite site for Mowbray Special School.

The authority hopes to achieve:
- Receipt of years 2 and 3 of SPCF from the Department for Education, to implement the above changes;
- An increase in special school places to allow more children and young people with SEND to be educated in North Yorkshire.

**Section 3. What will change? What will be different for customers and/or staff?**

Increased places for SEND provision in special schools will enable more young people with SEND to be educated in their local area and/or in North Yorkshire.

**Section 4. Involvement and consultation (What involvement and consultation has been done regarding the proposal and what are the results? What consultation will be needed and how will it be done?)**

Involvement and consultation has been undertaken through a phase of informal engagement, followed by a formal consultation process.
Informal engagement

- Site visits were undertaken with all North Yorkshire special schools to consider maximising use of space and potential capacity
- Initial discussion with Special School Headteachers took place on 11th September 2018 and further discussion 21st November 2018.
- Ongoing meetings/discussion about developing Mowbray Satellite alongside amalgamation of Moorside Infants and Junior School have taken place with LA and schools staff
- Conversation with the chair of NYPACT, North Yorkshire's parent/carer forum on 4th December 2018

Formal consultation

- A formal consultation took place from 18th May to 28th June 2018 on the Strategic Plan for SEND Education provision. This included consultation on the proposals to:
  - Increase the number of specialist day places in North Yorkshire special schools to ensure that children requiring specialist places can be educated locally
  - Explore establishing satellite specialist provision in the Ripon area
  - Implement the approved plan for year 1 of the SPCF
  - Consult on the proposals for using years 2 and 3 of the SPCF during phase 1 (of the Strategic Plan)
    These proposals were supported.

  - Formal school organisation processes including consultation are taking place in respect of the establishment of the Mowbray School satellite. Formal public consultation took place from 21 September 2018 and closed on 9 November 2018. In general, consultees were supportive of the proposed change. The Executive authorised the publication of proposals and statutory notices on 27th November 2018. Statutory proposals were published on 11th January 2019 for public comment. The Council’s Executive will make a final decision on these proposals on 19th February 2019.

  - The formal consultation on the plan for years 2 and 3 of the SPCF began on 7th January 2019 and will end on 15th February 2019.

Existing communication methods are being used to promote the consultation for example via the e-Red Bag to schools, Local Offer, NYPACT, NYCC website, media releases. We are ensuring that a clear message is delivered to ensure customers understand the context of this consultation – which is to receive the remaining SPCF from the DfE for years 2 and 3 (2019-2021), and how this supports proposals in the wider work of the strategic plan for SEND education provision.

Overview and Scrutiny Committee
The Overview and Scrutiny Committee of the Council was briefed on the proposals on 18th January 2019.

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Section 5. What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?

If the SPCF plan for years 2 and 3 is published by 29th March 2019, and approved by the DfE, NYCC will receive the remaining SPCF - £453,279, over years 2019/20 and 2020/21.

This funding will need to be spent according to the DfE guidelines.
<table>
<thead>
<tr>
<th>Section 6. How will this proposal affect people with protected characteristics?</th>
<th>No impact</th>
<th>Make things better</th>
<th>Make things worse</th>
<th>Why will it have this effect? Provide evidence from engagement, consultation and/or service user data or demographic information etc.</th>
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</thead>
<tbody>
<tr>
<td><strong>Age</strong></td>
<td>✔️</td>
<td>✔</td>
<td>✔</td>
<td><strong>Customer:</strong> For some young people of school age increased places and improved facilities for special education provision will provide more opportunity for children and young people to be educated in North Yorkshire/locally and improve outcomes. There may be a negative impact in that the proposals for the satellite provision of Mowbray School will be for primary pupils, which means that at present there will be no similar provision for secondary pupils in the Ripon area. This has also been raised as an issue during the consultation. This will be mitigated in due course as there is ongoing work as to how secondary pupils will be provided for. <strong>Staff:</strong> No identified impact.</td>
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<td><strong>Disability</strong></td>
<td>✔️</td>
<td>✔</td>
<td></td>
<td><strong>Customer:</strong> For some young people with a disability and special educational needs, increased places and/improved facilities for special education provision which will provide more opportunity for children and young people to be educated in North Yorkshire/locally and improve outcomes. This will particularly be the case in the Craven and Harrogate/Knaresborough Ripon areas. Provision in other areas of the County will not be changed therefore there will be no impact in those areas. There will be no changes to provision for children and young people with EHCPs in mainstream school therefore no impact is anticipated. <strong>Staff:</strong> No identified impact.</td>
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<tr>
<td><strong>Sex (Gender)</strong></td>
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<td>✔</td>
<td></td>
<td><strong>Customer:</strong></td>
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<tr>
<td>Category</td>
<td>Customer</td>
<td>Staff</td>
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<td>Whilst it is anticipated there will no negative impact, as the SEND population of young people with an EHCP plan is higher amongst boys, proportionately there may be an improvement for more boys than girls.</td>
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<td>Race</td>
<td>Customer: It is anticipated there would be no identifiable impact on specific ethnic groups as a result of the project.</td>
<td>No identified impact.</td>
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<td>Gender reassignment</td>
<td>Customer: It is anticipated there would be no identifiable impact in relation to gender reassignment as a result of the project.</td>
<td>No identified impact.</td>
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<td>Sexual orientation</td>
<td>Customer: It is anticipated there would be no identifiable impact in relation to sexual orientation as a result of the project.</td>
<td>No identified impact.</td>
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<tr>
<td>Religion or belief</td>
<td>Customer: It is anticipated there would be no identifiable impact on specific religious groups or beliefs as a result of the project.</td>
<td>No identified impact.</td>
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<tr>
<td>Pregnancy or maternity</td>
<td>Customer: It is anticipated there would be no identifiable impact as a result of the project.</td>
<td>No identified impact.</td>
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<tr>
<td>Marriage or civil partnership</td>
<td>Customer: It is anticipated there would be no identifiable impact as a result of the project.</td>
<td>No identified impact.</td>
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</table>
Section 7. How will this proposal affect people who...

<table>
<thead>
<tr>
<th>No impact</th>
<th>Make things better</th>
<th>Make things worse</th>
<th>Why will it have this effect? Provide evidence from engagement, consultation and/or service user data or demographic information etc.</th>
</tr>
</thead>
<tbody>
<tr>
<td>...live in a rural area?</td>
<td>✓</td>
<td>✓</td>
<td>Customer: At this early stage it is not possible to identify specific impacts on people who use the services, carers or staff, as proposals are still being formulated. There may however be a beneficial impact on those living in rural areas if more local places are created. The matter of reduced transport for rural communities has been raised in consultation as a positive outcome.</td>
</tr>
<tr>
<td>...have a low income?</td>
<td>✓</td>
<td>✓</td>
<td>Customer: No identified impact.</td>
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Section 8. Will the proposal affect anyone more because of a combination of protected characteristics? (e.g. older women or young gay men) State what you think the effect may be and why, providing evidence from engagement, consultation and/or service user data or demographic information etc.

As above there may be an impact on pupils with a disability of secondary age given that the Mowbray satellite provision is for primary pupils. This will be mitigated in due course as there is ongoing work as to how secondary pupils will be provided for.

Section 9. Next steps to address the anticipated impact. Select one of the following options and explain why this has been chosen. (Remember: we have an anticipatory duty to make reasonable adjustments so that disabled people can access services and work for us)

<table>
<thead>
<tr>
<th>Tick option chosen</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. No adverse impact - no major change needed to the proposal. There is no potential for discrimination or adverse impact identified.</td>
</tr>
<tr>
<td>2. Adverse impact - adjust the proposal - The EIA identifies potential problems or missed opportunities. We will change our proposal to reduce or remove these adverse impacts, or we will achieve our aim in another way which will not make things worse for people.</td>
</tr>
<tr>
<td>3. Adverse impact - continue the proposal - The EIA identifies potential problems or missed opportunities. We cannot change our proposal to reduce or remove these adverse impacts, nor can we achieve our aim in another way which will not make things worse for people. (There must be compelling reasons for continuing with proposals which will have the most adverse impacts. Get advice from Legal Services)</td>
</tr>
</tbody>
</table>
4. Actual or potential unlawful discrimination - stop and remove the proposal – The EIA identifies actual or potential unlawful discrimination. It must be stopped.

Explanation of why option has been chosen. (Include any advice given by Legal Services.)

Option 2 has been chosen as the EIA has identified possible negative impact for secondary pupils with disabilities, given that the proposed satellite provision for Mowbray School is primary, however mitigation actions have been indicated.

Section 10. If the proposal is to be implemented how will you find out how it is really affecting people? (How will you monitor and review the changes?)

We will monitor the effectiveness of the proposals through the wider strategic plan for SEND education provision.

We will be able to evidence more children and young people with SEND have sustained places in local settings, schools and colleges that are judged good or outstanding by Ofsted.

An SEND Strategic Plan Programme Board meets on a monthly basis which provides a further forum to discuss issues and provide direction and resolution.

There will be monitoring via the proposed North Yorkshire Inclusion Partnership.

Section 11. Action plan. List any actions you need to take which have been identified in this EIA, including post implementation review to find out how the outcomes have been achieved in practice and what impacts there have actually been on people with protected characteristics.

<table>
<thead>
<tr>
<th>Action</th>
<th>Lead</th>
<th>By when</th>
<th>Progress</th>
<th>Monitoring arrangements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Formal consultation</td>
<td>Jane Le Sage</td>
<td>15th February 2019</td>
<td>In progress</td>
<td>Through the Programme Board</td>
</tr>
<tr>
<td>Publication of SPCF plan</td>
<td>Jane Le Sage</td>
<td>29th March 2019</td>
<td></td>
<td>Through the Programme Board</td>
</tr>
<tr>
<td>Review of the SPCF plan</td>
<td>Jane Le Sage</td>
<td>December 2019</td>
<td></td>
<td>Through the Programme Board</td>
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</tbody>
</table>

Section 12. Summary Summarise the findings of your EIA, including impacts, recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.

This EIA has identified that the proposals for the SPCF, if approved, would have a positive and negative impact for children and young people with SEND.

Negative impact relating to the protected characteristic of age has been identified in respect of the proposal for the Mowbray satellite provision. This will be mitigated in due course as there is ongoing work as to how secondary pupils will be provided for.
Positive impact has been identified in relation to increased places and improved facilities for special education provision providing more opportunity for children and young people to be educated in North Yorkshire/locally and improve outcomes. It has also been identified that proportionately there may be an improvement for more boys than girls, and that there may be a positive impact on transport for rural communities.

This EIA was updated on 24th January 2019 during the consultation period and republished.

Section 13. Sign off section

This full EIA was completed by:

Name: Sarah Whorlton  
Job title: Project Manager  
Directorate: Central Services  
Signature: Sarah Whorlton

Name: Jane Harvey  
Job title: Strategic Planning and Development Officer  
Directorate: Children and Young People’s Service  
Signature: Jane Harvey

Completion date: 13th December 2018

Authorised by relevant Assistant Director (signature): Jane Le Sage

Date: 13th December 2018

Updated 24th January 2019