



The Local Development Scheme

A project plan for new planning policy documents

This document sets out which formal planning documents the North York Moors National Park Authority is either progressing or is due to start work on. This includes the documents that will form the 'Development Plan', which is used to help decide planning applications within the Park. This document is a project plan for this work. It includes a timetable for preparation of documents and when we expect to consult on draft plans and policies.

March 2016

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1. Introduction

- 1.1 This *Local Development Scheme* (or LDS) sets out the key planning policy documents we will be producing over the next three years, along with their subject matter, geographical area and timetable for preparation. It also sets out when we are proposing to involve others when writing new policy.
- 1.2 Preparation of an LDS is a legal requirement. The 2004 Planning and Compulsory Purchase Act (as amended by the 2011 Localism Act) requires us to publically set out which *local development documents* we are to prepare, which of these are development plan documents, which area they cover, whether they are to be prepared with another authority and the timetable against which they will be prepared. The LDS must also be formally adopted by the Local Planning Authority. This version of the LDS was approved by the National Park Authority at its meeting on 21 March 2016 and replaces the scheme published in January 2015.

2. What Are Our Current Plans?

- 2.1 The starting point for determining all planning applications in the North York Moors National Park is against policy set out in our *Development Plan*. This refers to all formal documents that have been subject to consultation, examination and adopted by the Park Authority as policy. At present our Development Plan comprises:
 - The Core Strategy and Development Policies document (Adopted in November 2008)
 - The Whitby Business Park Area Action Plan (Adopted in November 2014)
 - The Helmsley Local Plan (Adopted in July 2015)
- 2.2 No policies remain 'saved', meaning there are no older policies still in force whilst we update our plans.
- 2.3 There are also a number of other supporting documents (known as *Supplementary Planning Documents*) which provide further guidance on how the policies will be applied:
 - Housing (Adopted April 2010)
 - Renewable Energy (Adopted April 2010)
 - The Design Guide (Adopted June 2008)
 - The Osmotherley and Thimbleby Village Design Statement (adopted February 2011)
 - The Hutton Buscel Village Design Statement (Adopted June 2010)

3. What Plans Will We Be Producing?

- 3.1 We are now proposing to produce a new **Local Plan** which will provide a long term planning strategy for the whole of the Park. This plan will replace policies in the 2008 Core Strategy, and together with the Helmsley Local Plan and Whitby Business Park Area Action Plan will eventually make up the development plan for the North York Moors National Park. It will be supported by a **Policies Map** showing allocations of land for particular uses and constraints to development.
- 3.2 We are proposing to prepare a new Local Plan because:
- It has been over seven years since the Core Strategy and Development Policies document was produced;
 - There has been considerable change in terms of national planning policy over this time;
 - Up to date policies are needed to ensure that decisions on planning applications can continue to be made on a consistent basis;
 - National planning policy now states that rather than produce a framework of different documents we should work towards producing a single Local Plan¹ which sets out policies and proposed land uses across a whole local planning authority area;
 - Government has made it clear² that they will intervene to arrange for a plan to be written by early 2017 if no local plan is being prepared, and will prepare league tables covering local plan preparation times. We are currently waiting to see what this means in practice. The North York Moors Authority was one of the first planning authorities to adopt a Core Strategy and has a track record of positive plan making hence this may not apply. Nevertheless the Authority wishes to quickly make progress and respond to the need for an up to date plan;
 - The Management Plan which underpins our work in is due for a review. We would like to take the opportunity further harmonise our plans and strategies and make sure that the Management Plan and Local Plan both share and are working to a common set of principles.
- 3.3 When completed the **Joint Minerals and Waste Plan** will also form part of the Development Plan for the National Park. The need for a Plan has arisen from gaps in policy as a result of the adoption of the National Planning Policy Framework and the revocation of the Yorkshire and Humber Regional Spatial Strategy. The National Planning Policy Framework also requires minerals planning authorities to produce an annual Local Aggregate Assessment, providing an assessment of demand for and supply of aggregates. The plan is being jointly prepared by North Yorkshire County Council, the City of York and the National Park Authority. We anticipate that final adoption will be in March 2017.

¹ Department of Communities and Local Government, National Planning Policy Framework, Paragraph 153, March 2012

² Written Statement made to Parliament by Minister of State for Housing and Planning (Brandon Lewis), 23 July 2014.

- 3.4 Any **Neighbourhood Plans** prepared by Parish Councils or others and ‘made’ by the Park Authority would also form part of the development plan and as such be used to help decide planning applications. At the time of writing no Neighbourhood Plans have been adopted. One ‘area designation’ has been made for the Parish of Ingleby Arncliffe, which covers areas of both the National Park and Hambleton District Planning areas). Designation triggers powers to allow preparation of a Neighbourhood Plan. At the time of writing there is no definite timetable for production.

4. What Other Documents Are Relevant?

- 4.1 We are required to provide details of progress and review of all of our *Local Development Documents* within this Local Development Scheme. The following Local Development Documents have been prepared and may also be of interest to anyone interested in how our planning policy is developing:

- *The Statement of Community Involvement (SCI)*. This document, last adopted and published in August 2014 sets out how the Authority will involve people in plan making in the future. As a National Park Authority we remain strongly committed to public involvement in our work and recognise that all we do needs to reflect the views and wishes of everyone who values the Park. The SCI sets out how we will consult interested parties when developing our planning policies. This document remains fit for purpose and there are no plans to review it at this time.
- *The Annual Monitoring Report (AMR)*. Annual Monitoring Reports have been published on a yearly basis since December 2005. Local Authorities must prepare monitoring reports to cover a period of a minimum of 12 months and make such reports available to the public. These show how well an Authority’s planning policies are being implemented. The future format and content of AMR will develop to reflect the performance indicators in the new Local Plan.
- This *Local Development Scheme (LDS)* makes up our final Local Development Document. It is intended that this LDS will endure over the preparation period of the new Local Plan i.e. until the end of 2018. An update of how we are performing against the timetables set out in this document will be reported annually in the AMR.

5. The Timetable

- 5.1 We will therefore be producing two Development Plan Documents over the next few years:

- The **Joint Minerals and Waste Local Plan**. This is being prepared by North Yorkshire County Council, the City of York Council and the National Park Authority.
- The **North York Moors Local Plan 2016 - 35**.

The Joint Minerals and Waste Local Plan

- 5.2 The Joint Minerals and Waste Local Plan is at an advanced stage of preparation. The next stage is the preparation of the final draft version of the plan and the collection of views on that draft prior to formal independent examination (assuming no further material changes requiring additional public consultation are required). The timetable is as follows:

Table 1 – Timetable for Preparation of the Joint Minerals and Waste Local Plan

Stage	Date
Publication (Regulation 19)	June 2016
Submission to the Secretary of State	September 2016
Examination	October 2016 - February 2017
Adoption	March 2017

The Local Plan

5.3 The time taken to prepare a new Local Plan greatly depends on the extent to which local people and interested parties are involved, the number of comments received and the degree of agreement between all parties as to its contents as it reaches its final stages. In producing a plan as quickly as possible we need to make sure that involvement of others is done in a way that allows for genuine input whilst not delaying the plan. The only legal requirement³ is that we must ask for views only once before producing what we consider the final version of a plan for independent testing (known as the regulation 18 stage). However, our view is that more informal and open consultation prior to this is needed, both to involve people to improve the quality and ownership of the plan and to make sure there is enough consensus as possible to help speed it through its final formal stages. We are therefore proposing that the new Local Plan will be subject to four main preparation stages:

- Stage 1 – Evidence gathering and consultation on the main issues. This will involve an initial call for views and sites, followed up by discussion with key stakeholders on possible options and contents. We will then produce and ask for views on a document setting out issues and options around key elements of the plan;
- Stage 2 - Preparation of and consultation on a draft of the plan based on what we've been told, alongside realistic alternatives. This is known as a 'Preferred Options' draft. Alongside Stage 1 this is known as the Regulation 18 stage;
- Stage 3 - Preparation and asking for views on the final draft of the plan. This is known as the Regulation 19 stage;
- Stage 4 – Submission to Government, independent examination and adoption (known as the Regulation 22 to 26 stages).

5.4 Appendix 1 sets out an indicative timetable for this work. It is anticipated that it will take around three years to prepare the Local Plan from start to finish. The Government has, however recently announced intentions to streamline the local plan preparation process. Any changes to the timetable in light of this will be reported as part of the Annual Monitoring Report.

5.5 Appendix 2 sets out the scope of the Development Plan Documents currently in preparation.

6. Monitoring

6.1 Progress on the Local Development Scheme will be reviewed alongside the Annual Monitoring Report. This will set out:

³The Town and Country (Local Planning) (England) Regulations 2012

- Actual progress on documents against the milestones set out in the Local Development Scheme.
- The need for any adjustments to the timescales in the Local Development Scheme.
- The need for any new Development Documents to be prepared in response to changing circumstances identified in the AMR.

North York Moors National Park Authority.

Appendix 1. The Timetable for Local Plan Production

North York Moors Local Plan - Timetable



We need your views:

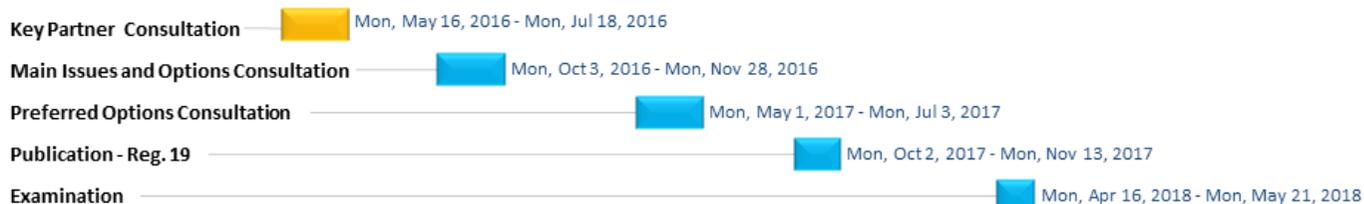


Figure 1 - Indicative Timetable for Local Plan Production

Appendix 2. Document Profiles

The following tables show the documents that will be prepared or updated over the next two years and how they fit together

The table below shows which development plan documents in preparation:

Document Title	The North York Moors Local Plan
Subject Matter	<p>Will include land allocations and development management policies to help guide development over the period 2017-2035.</p> <p>The plan will be based on a robust evidence base and will set out a spatial strategy for future development, alongside policies to help guide development to reflect the special qualities of the Park.</p>
Status	Development Plan Document
Relationship to other Plans and Policies.	<p>When adopted the Local Plan will sit alongside other adopted Development Plan Documents, namely the Helmsley Local Plan, the Whitby Business Park Area Action Plan and (on adoption) the Joint Minerals and Waste Local Plan. Where they overlap policies in each will be used to guide development.</p> <p>The Local Plan will be informed by an extensive evidence base and key policy influences, including:</p> <ul style="list-style-type: none"> • National Planning Policy Guidance (NPPF) • The English National Parks and Broads Government Circular 2010 • The North York Moors National Park Management Plan • Local Economic Partnership Plans • Strategic Housing Market and Land Availability Assessment • Landscape Character Assessment
Area Covered	The North York Moors National Park Authority Boundaries.
Timetable and Milestones	<p>Reg. 18 Consultation (Key Issues and Options) – October 2016</p> <p>Preparation of Draft Plan – October 2016-May 2017</p> <p>Consultation on Preferred Options Draft Plan – May</p>

	<p>2017-July 2017</p> <p>Regulation 19 Consultation (draft)- October 2017</p> <p>Submission to the Secretary of State – January 2018</p> <p>Examination – April 2018</p> <p>Adoption – November 2018</p>
Arrangements for Production	<p>Policy Team at National Park Authority (1.9 FTE equivalent staff), drawing on support from Senior Management and the Development Management Team.</p> <p>External consultancy support to be brought in where necessary.</p> <p>Preparation of the Plan will be guided by the Development Plan Working Group comprising nine Park Authority Members.</p>
Monitoring and Review	Through The Annual Monitoring Report

Development Scheme Document Profiles

Document Title	Joint Minerals and Waste Local Plan
Subject Matter	Strategic and development management policies and strategic site allocations for minerals and waste developments across the minerals and waste planning authority areas of the North York Moors National Park, North Yorkshire and the City of York.
Status	Development Plan Document
Chain of Conformity	National Planning Policy Framework, Core Strategy and Development Policies, York Local Plan (under preparation).
Area Covered	The minerals and waste planning authority areas of the North York Moors National Park, North Yorkshire and the City of York.
Timetable and Milestones	<p>Publication – June 2016</p> <p>Submission – September 2016</p> <p>Examination – October 2016-February 2017</p> <p>Adoption – March 2017</p>
Arrangements for Production	Planning Policy team at National Park Authority, Planning Services team at North Yorkshire County Council, Integrated Strategy Unit at City of York Council
Monitoring and Review	Through the constituent Authorities' Annual Monitoring Reports.

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