

**LEEDS CITY REGION PLANNING PORTFOLIOS BOARD  
MEETING HELD ON 18 SEPTEMBER 2015**

**Notes**

**Board Members**

CLlr Slater (Chair)	Bradford
CLlr Gillies	York
CLlr Metcalfe	North Yorkshire
CLlr McBride	Kirklees
CLlr Mackman	Selby
CLlr Lynn	Calderdale

**Apologies**

CLlr R Lewis	Leeds
CLlr Mulligan	Craven
CLlr Jeffery	Wakefield
CLlr Burnett	Harrogate
CLlr Miller	Barnsley
Merran McRae	Calderdale (CX Lead)

**In Attendance**

Julian Jackson	Bradford
Dave Allenby	Harrogate
Neville Ford	Wakefield
Phil Ratcliffe	Calderdale
Mike Slater	York
Tim Hill	Leeds
Richard Hollinson	Kirklees
Keith Dawson	Selby
Andrew Marshall	Bradford
Joe Jenkinson	Barnsley
Colin Blackburn	LEP / WYCA
Carole Howarth	LEP / WYCA

**ITEM 1 INTRODUCTION AND APOLOGIES**

CLlr Slater welcomed Members and confirmed the apologies for the meeting.

**ITEM 2 NOTES OF JULY PORTFOLIOS MEETING**

In terms of actions Richard Hollinson confirmed that a meeting will be taking place shortly with NHS England and Tim Hill confirmed that some additional meetings have been arranged with neighbouring authorities where needed to discuss cross boundary issues.

**RESOLVED**

1. That the notes be agreed as a correct record subject to correcting the misspelling of Headley Hall.



**ITEM 3 WAKEFIELD LOCAL PLANS CONSULTATION**

Neville Ford outlined the key strategic cross boundary issues set out in the report and presented locational proposal policies maps of the various settlements / growth areas. Cllr Mackman asked for clarification about the planning status of the 5 Towns Park development at Glasshoughton and raised a concern about the possible impact on Selby Town. Neville confirmed that there could be an impact on the Town but this would be minimal.

**RESOLVED**

- That the Tables summarising the strategic issues and outcomes of Wakefield's proposals local plans be noted;
- That the next steps as set out in section 5 be endorsed.
- That Neville Ford confirm the Planning status of the 5 Towns Park development at Glasshoughton.

**ITEM 4 KIRKLEES LOCAL PLAN**

Richard Hollinson introduced the Local Plan proposals highlighting that the focus of growth is on three large strategic locations/sites, particularly to the south of Dewsbury, where 2500-4000 new homes are proposed and to the north-east of Dewsbury where upto 1500 new homes and 35 Ha of employment land are proposed. Kirklees are planning to meet all their local housing needs within their district and to reflect both their population and economic growth ambitions. Maps indicating the growth proposals were shown for information.

Richard confirmed that land for employment will largely be released in the M62 corridor. He highlighted that there were some cross boundary issues that had been raised by neighbouring authorities and further work is being undertaken on mitigation, particularly in terms of mitigating transport impacts of development. He confirmed that all minerals extraction sites were retained in the proposals with some new locations also included.

Consultation on the Plan will begin on the 9<sup>th</sup> November 2015.

**RESOLVED**

- That the tables summarising the strategic issues and outcomes be noted;
- That the next steps as set out in section 7 be endorsed.

**ITEM 5 BRADFORD LOCAL PLAN**

Andrew Marshall introduced three local plan Development Plan Documents (DPDs) highlighting that two related to the key priority growth/Regeneration areas of Bradford City Centre (including 3500 new homes) and the Bradford-Shipley Canal Road Corridor (including >3000 new homes), both of which have been informed by extensive work including detailed Masterplans – copies of the cross boundary DtC issues of each were appended. Andrew confirmed that there was also a separate Waste DPD that deals with all waste streams but allocates only for the significant waste streams - a copy of the cross boundary DtC issues was appended. All three delivered detailed aspects of the Core Strategy which is currently at examination.



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All Three DPDs were to be considered by Full Council in October for approval to submit to government for examination following publication for formal representations. Neville Ford commented that a key cross boundary issue in relation to waste was the issues relating to the use of Welbeck land fill site situated within Wakefield district, and although there would be a continued call for landfill to the site, other options may need to be considered in the longer term. Carole Howarth confirmed that the Y&H Waste Technical Advisory Board, which involves all authorities across the region, are discussing future waste arisings and management of these wastes, including the disposal of residual waste to landfill, and a report will be brought back to this Board in due course.

### RESOLVED

- That the tables summarising the strategic issues and outcomes be noted.
- That Carole Howarth to report back to the Board in due course on the ongoing regional discussions on dealing with future waste arisings and management of these wastes, including the disposal of residual waste to landfill.

### ITEM 6 LCR PLANNING CHARTER – RELAUNCH

Colin Blackburn introduced the report and the proposed revised Planning Charter for Major developments. Cllr McBride confirmed that this was a positive document for all LPAs within the city region, which confirms that we are 'open for business' and have a proactive policy in place to speed up the planning system and provide 'one service' across all LPAs.

Cllr Mackman supported the need to ensure that developers are made aware of the Charter. It was agreed that all LAs should put the Charter on their websites as a minimum and seek to make developers aware of the revised Charter through their developer networks and developer panels.

### RESOLVED

- That the work outlined in the report be noted.
- That the revised Planning Charter be endorsed
- That the Charter should be placed on the WYCA and LEP websites as well as all LPA websites as a minimum.
- That LPAs should promote the Charter through the developer networks and developer panels.

### ITEM 7 LCR STRATEGIC ECONOMIC PLAN REFRESH

Colin Blackburn introduced the item, noting that the intention is to prepare a revised SEP by Spring 2016. Cllr McBride considered that it was important that growth areas and links to transport infrastructure were better highlighted in the revised SEP.

### RESOLVED

- That an early version of the emerging revised SEP be reported this Board for consideration and comment.

### ITEM 8 DRAFT GROWTH OPPORTUNITIES MAP

Julian Jackson introduced the emerging strategic growth map, and confirmed that growth areas were those where more than 3000 homes and/or 1000 jobs were proposed, and



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that further work is ongoing to refine the accuracy of the map for inclusion in the revised SEP. Cllr McBride considered that this map would be critical in showing the distribution of growth over the next 20-30 years and the necessary transport investments that will be required to support that growth.

### **RESOLVED**

- That the progress on the LCR Map of Major Growth Opportunities be noted.

### **ITEM 9 FRACKING ADVICE NOTE**

Carole Howarth introduced the item highlighting the key issues regarding the licencing situation and that the map indicates that there could be applications to frack in the Leeds City Region being submitted over the coming years. The issue of the limited planning fees that LPAs may only be able to charge (only for the circa 1ha platform on the surface) was raised as a concern as any application was likely to be resource intensive. Carole confirmed that the Government had made a fund available to support authorities' planning processing costs although a case would need to be made to DCLG about the additional costs over and above what could be usually be expected for a major application.

The Portfolios were supportive of the proposed joint approach for all LPAs to inform each other and WYCA in confidence at the pre-application stage.

### **RESOLVED**

- That the update on Fracking be noted;
- That the Fracking Note be endorsed (amending Fig 2 regarding the 14<sup>th</sup> round) and used to inform Members within all authorities on Fracking.
- That the proposals for consulting each authority at pre-application stage of any proposals to frack be endorsed.

### **ITEM 10 WYLAA & CONNECTIVITY WITH N. YORKS**

Carole Howarth introduced the key elements of the document which would form part of the joint evidence base on minerals. Cllr Lynn suggested that transport including the need for new wharves and the negative impacts of HGVs travelling through villages are particular issues to address.

### **RESOLVED**

- That the West Yorkshire Local Aggregate Assessment 2014 (WY LAA 2014) be endorsed and agreed for publication.
- That the connectivity with the North Yorkshire Sub Region particularly as an important major supplier of aggregates to West Yorkshire be recognised.
- That the WY Lead minerals officer be requested to progress discussions with Derbyshire CC regarding connectivity issues to inform the next WY LAA.

### **ITEM 11 BROWNFIELD LAND & LCR HOUSING PIPELINE**

Colin Blackburn provided an update on progress with developing the housing pipeline and brownfield land register. Cllr McBride considered that it was important that the reasons for land with planning permission not coming forward for development be



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explored to ensure land banking and to see whether there are opportunities for linking sites to ensure overall viability.

### RESOLVED

- That the report be noted.

#### ITEM 12 LCR GROWTH DEAL AND DASHBOARD

Colin Blackburn introduced the report.

### RESOLVED

- The report was noted

#### ITEM 13 TRANSPORT MATTERS UPDATE

Julian Jackson introduced the report, highlighting that there are issues with regards the funding of schemes that are being resolved and so a review of the RAG ratings are being undertaken. Discussion followed.

### RESOLVED

- That the report be noted.

#### ITEM 14 LOCAL PLAN UPDATES

Members agreed for officers to send updates on local plan process via email to Justin Wilson.

Tim Hill noted that the major new settlement proposal at Headley Hall has recently been withdrawn and as it was proposed to provide 5% of the overall housing needed in the Plan, further alternative proposals would be needed to be prepared and consulted on. The submission of the Plan would therefore be delayed. Consultation on the site allocations would begin on the 22<sup>nd</sup> September 2015.

### RESOLVED

- That the Leeds Plan update be noted.
- That LA officers submit any local plan process updates to Justin Wilson.

#### ITEM 15 LCR PORTFOLIOS WORK PROGRAMME

### RESOLVED

- That the update be noted and a revised work programme be prepared for the next meeting taking into account any additional work as a result of the Planning Review.

#### ITEM 16 AOB

Colin Blackburn informed the Board of the LCR Enterprise Zone bid submission that incorporates nine sites based around the M62 corridor in West Yorkshire.

It was considered that LCC and BMDC may need to go speak with the Menston and Burley Parish Council regarding the work of the Airport Consultative Committee.



		First draft Autumn 2015, Publication draft expected 2016
<b>Leeds</b>	Core Strategy	Examination Oct 2013 / May 2014, Adopted Nov 2014
	Site Allocations	Exec Board July 2015, Consultation Autumn 2015
	CIL	Adopted Nov 2014, Implementation 6 <sup>th</sup> April 2015
	Natural Resources & Waste DPD	Minerals & Waste Plan adopted January 2013
<b>Selby</b>	Core Strategy	Adopted October 2013 Legal challenge dismissed, case judge dismissed appeal, decision pending regarding seeking leave to Court of Appeal.
	Site Allocations Plan (the Sites and Policies Plan – SAPP)	Proceeding to Issues & Options autumn / winter 2014 Consultation period closed Jan 2015.
	CIL	Consultation on draft charging schedule complete proceeding to adoption August 2015.
<b>Wakefield</b>	Core Strategy & Dev. Policies	Adopted April 2009
	Central Wakefield Area Action Plan	Adopted 2009
	Waste	Adopted 2009
	Sites Specific Policies	Adopted Sept 2012
	Retail & Town Centre Local Plan	Publication Sept 2015
	Leisure, Recreation & Open Space Plan	Publication Sept 2015
	CIL	Publish mods 9 <sup>th</sup> July
<b>York</b>	Local Plan	Consultation on Preferred Options, June 2013 Further work on evidence – housing numbers Submission draft Autumn 2015
<b>North Yorks</b>	Joint Minerals & Waste Plan NYCC NYNP & CYC	Draft plan Autumn 2015
	Marine Aggregates Study	Draft Nov 2013, Finalised May 14

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Originator: Carole Howarth  
WY Lead Minerals & Waste

**ITEM X**

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**Report to:** Planning Portfolio Holders

**Date:** 18 September 2015

**Subject:** West Yorkshire Local Aggregate Assessment (WY LAA) and connectivity with North Yorkshire Sub Region

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**1.0 PURPOSE**

1.1 To provide Portfolio Holders with the final West Yorkshire Local Aggregate Assessment 2014 and to note the connectivity with North Yorkshire Sub Region (including North Yorkshire CC, City of York, Yorkshire Dales National Park Authority North York Moors National Park Authority) on aggregate/minerals issues.

**2.0 RECOMMENDATIONS**

2.1 The Portfolio holders are asked to:

- note, offer comments and ratify for publication the appended West Yorkshire Local Aggregate Assessment 2014 (WY LAA 2014).
- acknowledge, note and endorse the connectivity with the North Yorkshire Sub Region and that they are a major supplier of aggregates to West Yorkshire.
- Acknowledge, note and request the WY Lead minerals officer to progress connectivity issues with Derbyshire CC for the next WY LAA.

**3.0 CONTEXT**

3.1 Paragraph 145 of the NPPF states that Mineral Planning Authorities should plan for a steady and adequate supply of aggregates by (amongst other measures):

- Preparing an **annual Local Aggregate Assessment (LAA)**, either individually or jointly by agreement with one or more other mineral planning authorities, based on a rolling average of 10 years sales data and other relevant local information, and an assessment of all supply options (including marine dredged, secondary and recycled sources; and

- Participating in the operation of an Aggregate Working Party (AWP) and taking the advice of the Party into account when preparing their LAA.
- 3.2 West Yorkshire authorities agreed in 2013 to work together to produce an annual West Yorkshire Local Aggregate Assessment. In March/April 2014, the final draft West Yorkshire Local Aggregate Assessment for 2013 (based on 2012 data) was circulated to a number of key consultees, including the Mineral Products Association. Re-drafting took place and in May 2014 the final West Yorkshire Local Aggregate Assessment 2013 was submitted to the Yorkshire and Humber Aggregates Working Party (Y&H AWP) and ratified by WYCA/LCR Portfolio holders in December 2014.
- 3.3 The appended document is the West Yorkshire Local Aggregate Assessment 2014 (based on 2013 data), drafted by Bradford Council in consultation with minerals officers in the West Yorkshire authorities. This is the next required annual technical document to follow on from the already published West Yorkshire Local Aggregate Assessment for 2013 (based on 2012 data). The WY LAA 2014, as reported to Portfolio holders at the 3 July 2015 meeting, has been out for consultation to stakeholders for a period of 6 weeks, ending on the 6 August 2015. Stakeholders include the minerals industry and associated bodies, appropriate Local Authorities and Aggregate Working Parties. It was also submitted to the Yorkshire and Humber Aggregates Working Party for review.
- 3.4 Following the consultee responses there have been some very minor amendments to the document, but the responses have been extremely positive, with the key body, the Minerals Product Association, stating “... a very good example of how to do an LAA...” and “*The LAA demonstrates a co-ordinated approach by mpas (mineral planning authorities) in the cluster and forethought for securing continued co-operation with exporting mpas.*” This endorsement from the Minerals Product Association and industry demonstrates that the clustering of West Yorkshire authorities on minerals matters is the correct approach.
- 3.5 West Yorkshire, as all Yorkshire and Humber authorities, have been unable to achieve the typical timetable due to several issues, including the late set up and resourcing of the Y&H Aggregates Working Party, severe resource/officer expertise issues in each authority and the late publication of the mineral aggregate data collection forms by the Government.
- 3.6 However, this is being addressed and it has been resolved in West Yorkshire to resource, press forward and attempt to realign with a typical timetable. It is therefore recommended that the appended West Yorkshire Local Aggregate Assessment 2014 (based on 2013 data) is ratified by Portfolio holders for publication immediately. Although, not fully achieving alignment with a typical timetable, it is a much improved situation to previous years.
- 3.8 In order to keep the momentum for re-alignment with a typical timetable, the West Yorkshire Local Aggregate Assessment **2015** (based on 2014 data) is already being moved forward. Unfortunately, the Government delay again in providing the required forms to collect 2014 data means there will be a consequential impact on timetables. Nevertheless, it is hopeful that matters can be progressed to provide a

WY LAA 2015 (based on 2014 data) for ratification and publication by Portfolio holders by the end of 2015/early 2016. Provided resourcing continues, alignment thereafter with a typical timetable is considered possible by the combined West Yorkshire authorities.

#### **4.0 Connectivity with North Yorkshire County Council**

- 4.1 The appended WY LAA 2014 clearly shows that there are a number of County Councils which West Yorkshire relies on for aggregate supply, in particular North Yorkshire (including North Yorkshire County, York and Yorkshire Dales National Park) and Derbyshire County Council.
  - 4.2 Both the North Yorkshire sub region and Derbyshire CC have included and recognised in their Local Aggregate Assessments that they are major suppliers of aggregate to West Yorkshire. Both these LAAs also indicate that their current position and intention is to continue to plan for and provide for exportation of aggregates to other authorities including West Yorkshire. However, such agreements and the acknowledgement of the close connectivity between the authorities are not necessarily recognised at the correct level by all the authorities involved.
  - 4.4 Discussion and liaison continues to take place at officer level between North Yorkshire County Council (NYCC), Derbyshire and the West Yorkshire authorities, with the WY Lead officer for WYCA meeting/liaising with NYCC to discuss the particular connectivity issues for a range of minerals and waste matters.
  - 4.5 Following various meetings and discussions, NYCC requested that the North Yorkshire sub region Local Aggregate Assessment was noted by the WYCA/LCR and that the inter-relationship between the North Yorkshire sub region and West Yorkshire authorities acknowledged and endorsed at an appropriate level, in order to (amongst other matters) provide a sound basis for translation of the Local Aggregate Assessment approaches into relevant local plans. The endorsement of the connectivity at Portfolio level will ensure that the Duty to Corporate is complied with by WYCA authorities and by the North Yorkshire sub region authorities.
  - 4.6 Consideration should also be given to a similar endorsement between WYCA and Derbyshire CC and it is recommended that the WY Lead minerals officer progress this, reporting back progress with the next WY LAA (i.e. WY LAA 2015) later in the year/early 2016.
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