Statement in relation to the Duty to Co-operate between the North York Moors National Park Authority and Redcar and Cleveland Borough Council

The 2011 Localism Act requires local planning authorities to co-operate with other specified bodies in the preparation of development plan documents in relation to strategic matters.

The North Yorkshire Minerals and Waste Joint Plan has been prepared jointly between the City of York Council, North Yorkshire County Council and the North York Moors National Park Authority as the responsible authorities for minerals and waste development in each of their areas. However, a small area to the north of the North York Moors National Park falls within Redcar and Cleveland Borough and it is in relation to this area that this Statement refers, as highlighted in pink below.

While the North York Moors National Park Authority remains the planning authority for development within this area, the responsibility for the management of waste and how this waste is planned for, recorded and disposed of, falls with Redcar and Cleveland Borough Council.

This Statement has been produced and agreed to avoid any confusion and doubt over the respective roles of each authority as the draft Plan progresses towards adoption and is considered to warrant production under the Duty to Co-operate. In addition to this Statement, Redcar and Cleveland Borough Council have also been consulted on the progress of the Minerals and Waste Joint Plan as part of the wider Duty to Co-operate process. This statement covers:

1. Clarification of the role of Redcar and Cleveland Borough Council in relation to the role of the North York Moors National Park Authority; and

2. The role of the Tees Valley Joint Plans in planning for the management of waste generated in the Redcar and Cleveland part of the North York Moors National Park, and;

3. How waste arisings in the Redcar and Cleveland part of the Park have been planned for.
Note: Cross boundary movements of waste and minerals between the York and North Yorkshire area and the Redcar and Cleveland Borough area are being identified through survey work in correspondence with relevant minerals and waste planning authorities, with available information published as part of the evidence base for the Plan. A summary of the approach followed is available in the Duty to Cooperate summary document (October 2015) published at Preferred Options stage and available via the Minerals and Waste Joint Plan web pages.

1. Clarification of the role of Redcar and Cleveland Borough Council in relation to the role of the North York Moors National Park Authority

- The North York Moors National Park Authority, as minerals and waste planning authority, is responsible for producing a planning strategy for the whole of its area, including the small part which falls within the Redcar and Cleveland administrative boundary. The National Park Authority is not the waste management and disposal authority. This means a small part of its area is covered by Redcar and Cleveland Borough when it comes to the management and disposal of waste. How this is planned for is covered in the rest of this statement.

The remainder of the National Park is covered by a two-tier local authority system comprising of North Yorkshire County Council and Hambleton District, Ryedale District and Scarborough Borough Councils.

- Redcar and Cleveland Borough Council is the minerals and waste planning authority for its area. The Council remains responsible for producing a waste and minerals plan for the whole of its area, excluding that part which falls within the boundary of the North York Moors National Park Authority. Production of the Tees Valley Joint Minerals and Waste Development Plan Document meets this responsibility.

- As the waste management authority it is also responsible for the collection and disposal of waste across the whole of its area, including that part which lies within the boundary of the North York Moors National Park. This responsibility is met through the Tees Valley Joint Waste Management Strategy.

2. The role of the Tees Valley Joint Plans in planning for the management of waste generated in the Redcar and Cleveland part of the North York Moors National Park


Redcar and Cleveland is part of the Tees Valley area which is made up of five planning authorities. The Tees Valley Joint Minerals and Waste Development Plan Document Core Strategy was adopted in September 2011 and contains the long term spatial vision and strategic policies for minerals and waste developments up to 2026. Detailed development management policies and site allocations are contained in the Policies and Sites Development Plan Document was also adopted in September 2011 and covers the period up to 2026.

These two documents cover all of the five Boroughs except for the area within Redcar and Cleveland that lies within the North York Moors National Park, as the National Park Authority provides its own minerals and waste policies.

- **Tees Valley Joint Waste Management Strategy (June 2008)**

The same five Tees Valley authorities produced a Joint Waste Management Strategy which sets out how the Authorities would deal with the area’s waste up until the year 2020. This strategy focuses on the management of the ‘municipal’ waste stream as the Tees Valley Authorities are responsible for

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1 Redcar and Cleveland Borough Council, Middlesbrough Council, Stockton on Tees Borough Council, Hartlepool Borough Council and Darlington Borough Council
the management of these waste types. It also considers the potential for commercial and industrial wastes to be managed in a more sustainable way, similar to that proposed for municipal waste.

At the time the Tees Valley Joint Plans were produced, the Regional Spatial Strategy for the North East (known as the North East of England Plan, now revoked) was in place which set the context for the requirements for waste management in the Tees Valley Joint Plan. It contained policies and targets relating to the provision of aggregates and the provision to be made for managing household waste, municipal solid waste, commercial and industrial waste and hazardous waste. Data relating to waste arisings and management of these particular waste streams was provided by the Environment Agency through its waste data interrogator which provided data at a waste management authority level (i.e. not waste planning authority level).

While it is known that, for the purposes of the Regional Spatial Strategy, the area covered by the North York Moors National Park was dealt with by the Yorkshire and Humber Regional Spatial Strategy (also now revoked), it is evident that the waste data which underpinned the North East of England Plan, and subsequently the Tees Valley Joint Plans, related to the whole of the Redcar and Cleveland Borough Council area (including the part in the National Park) in relation to local authority collected waste, commercial and industrial and municipal solid waste and hazardous waste. The Tees Valley Joint Plan consequently contains policies and allocations to manage these waste streams arising within the Redcar and Cleveland Borough Council part of North York Moors National Park Authority Area to the year 2026.

Although neither Plan specifies whether waste evidence was disaggregated to local authority level, it is considered that given the very small geographical and rural nature of the Redcar and Cleveland area of the Park, these arisings would be negligible.

3. How waste arisings in the Redcar and Cleveland part of the Park have been planned for

The North York Moors National Park Authority has produced a Waste Technical Paper to help inform the North Yorkshire Minerals and Waste Joint Plan. Within this Technical Paper the following waste streams have been identified. The list below identifies the relevant Plan, or main management mechanisms, through which each of these streams is being managed for the Redcar and Cleveland part of the Park.

1. **Local Authority Collected Waste**
   - Tees Valley Joint Waste Management Strategy

2. **Commercial and Industrial Waste**
   Most commercial and industrial waste is collected and managed privately, although commercial waste is collected by the Tees Valley authorities where they have been requested to collect.
   - Tees Valley Joint Waste Management Strategy

3. **Construction, Demolition and Excavation Waste**
   - The North Yorkshire Minerals and Waste Joint Plan (not significant levels)

   Boulby Potash Mine is probably the largest single generator of waste in the Redcar and Cleveland part of the National Park. Non-mining waste generated on site such as metals, wood, oils, office waste and canteen waste are managed by licensed contractors for recycling or disposal. The mining waste produced is disposed of at sea and is regulated by the Environment Agency.

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2 North York Moors National Park Authority Waste Technical Paper, October 2015
4. **Hazardous Waste**

5. **Agricultural Waste**
   - North Yorkshire Minerals and Waste Joint Plan (not significant levels)

6. **Low Level (non-nuclear) Radioactive Waste**
   Low level non-nuclear waste is not addressed specifically in the Tees Valley Joint Minerals and Waste Development Plan. However as part of the Government Policy Paper “Strategy for the management of solid low level radioactive waste from the non-nuclear industry in the United Kingdom” (March 2012) data has shown that the majority of non-nuclear industry wastes are of very small volume in comparison to the annual volumes of municipal waste.

   It therefore recommends that waste planning authorities are unlikely to need to make any special provisions to cope with an increase in volumes of radioactive waste. There is however policy provision within the North Yorkshire Minerals and Waste Joint Plan (based on broad estimates for the Joint Plan area) and therefore any LLR generated within the Redcar and Cleveland part of the North York Moors will be dealt with through this Plan.

7. **Waste Water**
   Waste water and sewage waste in the Tees Valley is managed by Northumbrian Water Ltd who operates a number of facilities across the area.

In summary, this Statement confirms, where relevant, through which Plan different waste streams have been or will be planned for. Beyond 2026, the end date for the Tees Valley Development Plans, it is considered logical to continue to plan for waste in this manner. Although it is acknowledged that should this position change this would not affect the overall delivery of the North Yorkshire Minerals and Waste Joint Plan due to the non-strategic scale and nature of the waste currently generated in the Redcar and Cleveland part of the National Park.

By signing this Statement, both authorities acknowledge the circumstances surrounding planning for waste arising within the North York Moors National Park which falls within the Redcar and Cleveland Borough.

Signed..............................................................................................................................................................................

Position within Council...Assistant Director of Regeneration Services..........Date...05.09.2016....
(on behalf of Redcar and Cleveland Borough Council)

Signed..............................................................................................................................................................................

Position within Authority.....Director of Planning..............................................Date...05.09.2016....
(on behalf of the North York Moors National Park Authority and the Joint Plan authorities)