

**Minutes of Yorkshire and Humber AWP Meeting  
10am - 12pm – 29th October 2019  
North Yorkshire County Council, County Hall, Northallerton,  
North Yorkshire, DL7 8AD**

**Chair:** Vicky Perkin                      North Yorkshire CC  
**Secretariat:** Vanessa Rowell        Capita

**Attendees:**

Geoff Storey	Aggregate Industries/MPA
James Durham	East Riding of Yorkshire/Hull
Mark North	MPA
Vicky Perkin	North Yorkshire CC
Joan Jackson	North Yorkshire CC
Ryan Shepherd	Rotherham MBC
Dave Parrish	YDNP
Katie Gowthorpe	East Riding of Yorkshire/Hull
Mark Wrigley	The Crown Estate
Tiffany Lloyd	Tarmac/MPA
Glenn Wakefield	Kirklees
Ben Ayres	Breedon
Anita Seymour	Calderdale
Jack Tregoning	Hanson
Helen Miller	Leeds City Council
John Hall	Leeds City Council
Steve Littlejohn	Leeds City Council
Carole Howarth	Bradford
Farzana Tabasum	Kirklees
Helen McCulskie	Doncaster

**Apologies:**

Andy Duncan	Rotherham MBC
Andy Wainright	East Riding
Michael Eaglestone	Wakefield
Peter Huxtable	British Aggregates

Item	Description
1.	Introductions and apologies
2.	Minutes and actions of last meeting
3.	AM 2019 – Update
4.	Progress on Local Aggregate Assessments and ratification of the North Yorkshire LAA, Doncaster and Rotherham LAA and West Yorkshire LAA.
5.	MPA's Update - Progress on Development Plans
6.	Industry Update
7.	Crown Estate Update
8.	AOB
9.	Date of next meeting

## **1. Introductions**

1.1 Vicky Perkin (VP) Welcomed everyone to the meeting and introductions took place.

## **2. Minutes and actions of last meeting**

2.1 VP went through the minutes from the last meeting asking if there were any comments on the minutes.

2.2 Page 6 – MN reported that he did not attend the MHCLG meeting, and his colleague Nick Horsley did instead. Confirmed by MHCLG that they will be including HPSV in the next Aggregate Monitoring Survey.

2.3 It was confirmed that the minutes are a correct record of the last meeting.

## **3. AM2019 – Update**

3.1 VR is currently drafting the AM 2019, and will circulate a copy of the draft report around AWP Members by the end of the week. VR gave overall figures for the YHAWP which were:

- Crushed Rock sales were 11.36mt
- Crushed Rock reserves were 208.2mt
- Sand and gravel sales were 3.45mt
- Sand and gravel reserves were 41.72mt

3.2 VR asked if Members could review the report when its circulated and make comments.

3.3 VP mentioned that authorities have been asked to pilot the new online survey forms for the annual survey. North Yorkshire have volunteered. The industry has volunteered as well. The forms are likely to be released end of March. JD also volunteered to pilot the forms on behalf of East Riding.

**Action: VR to circulate draft AMR 2019 by Friday 1<sup>st</sup> November**

**Action: All to provide comments on the AMR 2019 and return these to VR**

**Action: VR to let MHCLG know that North Yorkshire and East Riding will pilot the survey forms for the Annual Report.**

#### **4. Progress on Local Aggregate Assessments**

##### **Humber Area**

4.1 LAA ratified.

##### **North Yorkshire**

4.2 JJ explained that extractions remained fairly constant. MN raised awareness to a comment on page 53 about conversations with Cumbria regarding High PSV. DP mentioned that Yorkshire Dales have discussions with Cumbria on a regular basis regarding High PSV. GS mentioned that Cumbria in its pre-application advice is saying that there is no need for High PSV to be released. There is also national policy which states that PSV should be worked outside the National Parks. There are on-going discussions with Cumbria, because it is difficult for them to assess need when there is no need assessment at a national level. There are also discussions with Cumbria about boundary adjustments to the Lake District National Park, which may affect the High PSV sites.

4.3 The North Yorkshire LAA was ratified at the meeting.

##### **West Yorkshire**

4.4 The LAA went out for consultation. Only received 2 responses, Doncaster and East Riding. CH stressed that it would be useful to have comments from the industry. CH would like to have a confirmation email from the industry stating that they are satisfied with the findings of the LAA. MN mentioned that he has read the West Yorkshire LAA and will send CH an email. CH explained the governance arrangements and timescales for the LAA to be signed off by the West Yorkshire Combined Authority. The LAA will be ratified at the next AWP Meeting.

4.5 GS mentioned that there is almost a complete absence of high quality aggregate in the West Yorkshire sub-region. Need to safeguard rail freight sites. Massive need to safeguard the infrastructure in the sub-region that the industry requires.

## Doncaster and Rotherham

4.5 MN questioned the forecasting of the two authorities at 1.4mt per annum for sand and gravel (LAA page 4). HM stated that the forecast comes from a Local Plan evidence base document and uses historic extraction rates and forecasted housing delivery to estimate the amount of aggregate required to deliver local plan needs. HM did a forward projection using housing requirements for Doncaster and other areas and that is where the figures have come from. The estimate for the whole of South Yorkshire's need for sand and gravel and limestone of 3.7mt per annum. Doncaster will need 0.7mt per annum based on their housing projections. HM also estimated combined aggregate demand for Rotherham, Sheffield and Barnsley and West Yorkshire. HM confirmed that the combined aggregate demand (not provision) for Doncaster and Rotherham is 1.4mt. The 'Forecasting Aggregate Demand', paper can be found [here](#)

4.6 JD mentioned that he raised issues regarding how the landbank is calculated. It is based on a 3 year average compared to a 10 year average. JD is concerned because when South Yorkshire is looking to aggregate producing areas such as East Riding, the landbank does not acknowledge that there are any shortages of sand and gravel in the district. The LAA acknowledges in the commentary that there are shortages but the landbank doesn't trigger paragraph 207e of the NPPF. HM stated the Managed Aggregate Supply System is not working in the context of Doncaster. HM mentions that the LAA acknowledges that. HM mentions that the NPPF states that the landbanks are 'principally' there for acknowledging supply issues. HM explained the reserve figure is the key for Doncaster and Rotherham and that 20-30% of that is sharp sand and gravel.

4.7 JD reiterated that East Riding's issue lies with the way the landbank has been calculated which means that paragraph 207e of the NPPF is not triggered. JD explained that he has offered a solution. JD explained that using any average in Doncaster is a problem because sales are decreasing, so you are dividing your reserves by an ever decreasing average sales figure. Which means that effectively your landbank gets inflated above 7 years, but your reserves are going down which is counter-intuitive. Its therefore not triggering the need for those discussions with other authorities about the importing of supplies and other Duty to Cooperate discussions. HM mentioned that it is only East Riding that have an issue with the landbank calculation in the LAA. Most of the sand and gravel imports come from Nottinghamshire and they've raised no issues. HM mentions that both Doncaster and Rotherham and Nottinghamshire acknowledge that it is imports of sand and gravel from Nottinghamshire are a short term solution in their assessments. HM acknowledges that in the long term, it is not a satisfactory solution.

4.8 MN raised that the industry has been highly critical of Nottinghamshire's LAA and Local Plan. They are clearly under providing. As a region, Yorkshire and

Humber need to look carefully at the statements on relying on both Nottinghamshire and Leicestershire. Leicestershire have 2 years land bank of sand and gravel and they do not have a full allocation in their plan.

4.9 JD mentioned that West Yorkshire have a similar issue, and asked CH to explain how they have uplifted their apportionment and supply calculation to work out the landbank. CH explained the uplift applied and mentioned that West Yorkshire is not a major producer of aggregate and is heavily reliant on others. Have gone out to other authorities such as North Yorkshire and East Riding stating that they hope they acknowledge that they are major suppliers to West Yorkshire. The West Yorkshire LAA does include a statement that says they're low on supply and that they're highly reliant on others and they can seek to accommodate the industry where they can in terms of viable extraction of sand and gravel. The LAA does not cover up the fact that West Yorkshire makes very little sand and gravel contribution, but this is geology based.

4.10 HM mentioned that the Core Strategy states that they will support applications for sharp sand and gravel coming forwards regardless of the landbank situation. This will be taken forward to the emerging local plan.

4.11 VP asked whether the Doncaster and Rotherham LAA could be ratified today. HM explained that she has taken on board the comments, and she has fulfilled all the requirements of the NPPF and PPG. The Doncaster and Rotherham LAA was ratified at the meeting.

4.12 VP asked Members whether they were aware of the Minerals Safeguarding Areas guidance published by the Planning Officers Society and the MPA. VP recommended that Members read the document if they have not already. GS mentioned the strategic Housing Allocation for 500 houses which has been deleted from the Lancaster Local Plan, following advice from an Inspector, in relation to the Minerals Safeguarding in the Carnfirth area.

4.13 HM asked whether there was going to be a Statement from MHCLG on what the issues are on a local and regional perspective in regard to the minerals supply especially sharp sand and gravel. MN mentioned that there are issues with the managed Aggregate Supply System on a national level and this needs to be rectified.

**Action: Industry Members to send comments on the West Yorkshire LAA to CH.**

**Action: All to read the Planning Officers Society and MPA guidance note on Mineral Safeguarding Areas.**

## **5. MPA's Update – Progress on Development Plans**

### **Bradford**

5.1 Have an adopted Core Strategy which has strong policies regarding minerals. Having a core strategy review at the moment, but there is no intention to change the minerals policies. There is an allocations DPD on preferred options consultation, which will be published before Christmas.

### **North Yorkshire**

5.2 Doing a combined local plan with north York moors and York. The inspector is currently considering the main modifications prior to them going out for consultation.

5.3 GS queried about the issues with the fracking policies and asked whether in the future counties should produce a separate DPD for fracking policies. VP mentioned that this was contemplated.

### **Leeds**

5.4 Has a complete up to date local plan, but the Local Plan which has minerals policies included is now out of date. Starting a review of the out of date plan, but it is going to be part of a wider Local Plan review. Are aware they will need some new sites for mineral processing. There are two minerals allocations that have not come forwards. The plan may need to include policies on fracking.

### **Yorkshire Dales**

5.5 Up to date Local Plan. Colleagues have started on a new Local Plan which will run up until 2040 and will include minerals. In early stages of preparation at the moment. GS mentioned will it have to look at the post 2042 expiry. DP will pass this message on. DP mentioned that they have one permission which goes beyond 2042 at the moment.

### **Kirklees**

5.6 Has an adopted local plan as of February 2019.

### **Hull and East Riding**

5.7 East Riding is doing a joint minerals plan with Hull. The plan was found sound in July. The plan is going to full council on 21<sup>st</sup> November where it should be adopted.

### **Rotherham**

5.8 Have an up to date local plan. Members have asked Officers to consider policies in the local plan review for fracking.

### **Doncaster**

5.9 Held the regulation 19 consultation in the summer of 2019 and still going through the responses. Looking to submit the plan beginning of 2020 with a view to hearings being held Spring 2020.

## **North Lincolnshire**

**5.10** North Lincolnshire is currently working on a new local plan for 2017-2036. They are about to commence consultation on the preferred options draft plan with a view to submission next Summer.

## **Calderdale**

**5.11** Inspector has come back with comments on the housing sites so will go back out for consultation by the end of this year. Stage 1 hearings will re-open Spring 2020. There are 2 minerals allocations.

**5.12** VP mentioned that in the planning news she had heard reports that an authority in Surrey had conducted a review and found there were no changes needed. Advised that authorities should be guarded about needing a review.

**5.13** GS mentioned Client Earth writing to 150 planning authorities about how their local plans do not take into consideration Climate Change requirements. HM mentioned that Doncaster was one of the authorities that received the letter. All of the 150 authorities involved have produced one joint response. HM mentioned that she did the review of the Local Plan in relation to Climate Change and there is no requirement within the NPPF or PPG for local authorities to set a target. The onus is for the Government to set a target and the local authority as a whole to set a target. GS mentioned the Lancaster Local Plan and how it was assessed against the 2012 NPPF. There the Lancaster Local Plan will be out of date when it is adopted and has to be reviewed against the latest NPPF.

## **6 Industry Update (Mark North)**

**6.1 MPA MARKETS UPDATE.** Construction market demand for mineral products has been weak so far this year, with sales of aggregates, asphalt and ready-mixed concrete (RMC) down for two consecutive quarters. As a result, sales volumes for aggregates were 1.9% lower in the first half of 2019 compared to the same period in 2018, 1.1% lower for asphalt and 0.3% lower for RMC. Despite 4 consecutive quarters of declines, mortar sales are still showing growth (1.4%) compared to the first half of 2018. Both construction and MPA markets are expected to remain muted for the rest of the year, before resuming growth in 2020 underpinned by new infrastructure work.

**6.2 ECONOMIC OUTLOOK.** The UK economy contracted for the first time in seven years in 2019Q2. GDP fell 0.2% compared to the previous quarter, with declines in both the production and construction sectors. Underlying growth for the remainder of the year also remains subdued. Indeed, business surveys point to waning optimism for the year ahead, with respondents citing domestic political uncertainty and slowing global growth as the main sources of concern. The Bank of England expects these concerns to continue to dampen UK growth this year and next. Economic growth is expected to reach 1.3% in both 2019 and 2020, predicated on a smooth Brexit.

6.3 **CONSTRUCTION.** ONS data shows construction output in the first 6 months of 2019 grew just 0.5% compared to the previous 6 months. Commercial work, which has been falling since early 2018, has remained weak into this year, alongside emerging weaknesses in private housebuilding and public new work. Growth so far this year has been boosted primarily by new infrastructure work, a trend likely to continue provided major projects across the rail, road and energy sectors are delivered in a timely manner. The recent announcement of a review of HS2 is therefore a major source of concern.

## **7 Crown Estate Update (Mark Wrigley)**

7.1 In 2018 we invited bids for new marine aggregate exploration areas in English and Welsh waters. Having successfully concluded a plan-level Habitat Regulations Assessment (HRA), we have awarded eight new Exploration & Option Agreements, including one in the Humber offshore region. The area charts will be updated shortly.

7.2 We will be publishing the 2019 Capability and Portfolio report in November.

## **8 AOB**

8.1 No AOB

## **9 Date of next meeting**

9.1 All happy to continue to meet in North Allerton. VR explained that the meetings are usually held June/July time. VR also explained that it is not yet decided whether the Secretariat Contract will be renewed for Capita after March 2020. VP asked if JJ can tentatively book a room for June in North Yorkshire CC offices. VP asked if all could put in a future diary date for June.