

Craven Local Plan Examination

Matter 4 Appendix 1

SETTLEMENT HIERARCHY BACKGROUND PAPER

Matter 4 – Spatial Strategy and Housing Growth (Policy SP4)

Hearing Day 3 – Thursday 11 October 2018 (Week 1)

September 2018

Matter 4 – Spatial Strategy and Housing Growth (Policy SP4)

Issue 1 – Settlement Hierarchy

Craven Local Plan: Background Paper:

Settlement Hierarchy.

1.0 Introduction

- 1.1 This background paper has been published to explain how the settlement hierarchy of the Submission Draft Craven Local Plan Policy SP4 Spatial Strategy and Housing Growth was established. In doing so it also provides the information required to answer the questions raised by the Inspector in his Matters, Issues and Questions (MIQ's) for the Examination on Matter 4, Spatial Strategy and Housing Growth (Policy SP4); Issue 1 Settlement Hierarchy.
- 1.2 The establishment of a settlement hierarchy is a common feature within Local Plans in England. Settlement hierarchy's generally group together those settlements that should play a similar role in providing services for the surrounding area. They form an integral part of a plan's spatial strategy with appropriate growth attributed to each settlement based on its role and ability to accommodate new development. The outcome of this process should be a sustainable pattern of growth for a plan area.
- 1.3 As stated in paragraph 4.36 of the Submission Draft Plan (PD001):
 - "In arriving at the preferred spatial strategy, consideration has been given to the roles of settlements, their respective functions and level of services and consideration of their ability to accommodate growth and improve the mix of housing."
- 1.4 The settlement hierarchy proposed in the Submission Draft Plan (PD001) was established at the Regulation 18 Pre-Publication Draft Plan stage in 2016 (Ot003) following an assessment of the above factors and community engagement and public consultation.
- 1.5 This background paper provides a summary of how the plan's settlement hierarchy has been established during plan preparation.

2.0 2012/2013: Stage 1 Settlement Assessment

2.1 During the early part of plan preparation (2012 and 2013), the Council held a number of community workshop discussions to inform decisions on the spatial strategy and housing growth for the plan area. The Council's assessment of the plan area's settlement characteristics, published in October 2012, informed community engagement discussion on the settlement hierarchy during 2013.

- This assessment is attached in Annex 1 to this paper.
- 2.2 In November 2013, the Craven Spatial Planning Sub Committee (CSPSC) received feedback from the summer 2013 community engagement. This report can be found at https://www.cravendc.gov.uk/media/2483/report on housing and employment land-summer-engagement-outcomes.pdf
- 2.3 The CSPSC noted the feedback and authorised officers to undertake further work in order to prepare a first draft plan. An overview of the feedback on settlement hierarchy and growth is given below:
 - strong support was given to the need to acknowledge in the plan the different characteristics of the three parts of the plan area and their relationships with other areas outside the plan area.
 - Concerns over the amount of housing proposed for Embsay, Giggleswick, Hellifield, Sutton-in-Craven and Skipton.
 - The community of Hellifield considered the village needed time to assimilate the recent concentrated growth of the village, before more growth should be planned.
 - Settle should be the focus of growth rather than Giggleswick. (brownfield land available in Settle, only greenfield in Giggleswick).
 - Ingleton and Glusburn/Crosshills have potential for more housing.
 - Glusburn/Crosshills have infrastructure capacity issues and new road infrastructure required to support new business development.
 - There was support for Ingleton, Bentham and Settle to receive more employment land.
 - Some villages were felt not to be suitable for employment development and these included Bradley, Burton-in Lonsdale, Giggleswick and Rathmell.
 - Skipton Rock Quarry and South Skipton were considered appropriate locations for new employment.

3.0 2014: An Emerging Settlement Hierarchy

3.1 The feedback from the above community engagement was used to inform the proposed spatial strategy in the 2014 Draft Plan (Ot004). This manifested itself in Policy SP1 Spatial Strategy and Sub-Area Growth and is repeated here:

[&]quot;Craven's future development requirements will be distributed and accommodated in line with the spatial strategy and on the basis of the following hierarchy of sub-areas:

Primary Area for Growth

South Sub-Area

Secondary Areas for Growth

North and Mid Sub-Areas

Market Towns - Primary Focus for Growth in Sub Areas

South Sub-Area – Skipton

Mid Sub-Area - Settle

North Sub-Area – Bentham

Identified Villages - Secondary Focus for Growth in Sub Areas

South Sub-Area - Glusburn and Crosshills, Sutton-in-Craven, Gargrave,

Carleton, Cononley, Embsay, Low Bradley and Cowling.

Mid Sub-Area - Giggleswick, Rathmell and Hellifield.

North Sub-Area - Ingleton, Burton-in-Lonsdale and Clapham

In all other villages, hamlets and in the open countryside development will be restricted to that which:

- Is necessary to support a sustainable, vibrant and healthy rural economy and communities; or
- Can be justified in order to secure significant improvements to the environment or conservation of significant heritage assets in accordance with the National Enabling Development Policy; or
- Is justified through the neighbourhood planning process."
- 3.2 In effect this Draft Plan produced two types of hierarchy:- a sub-area hierarchy which set out different levels of growth attributed to each sub area (most growth focussed in the south sub-area) and then within each sub area a three tier hierarchy of settlements was proposed for planned growth, via land allocations.
- 3.3 The full feedback on this draft policy is provided on pages 25 to 38 in the Council's 'Policy Response Papers to the 2014 Draft Plan (EL1.005).
- 3.4 An overview of this feedback is provided below:
 - General support for the overall spatial strategy, but concern that the policy should not preclude development in lower order, sustainable settlements, which could also help to sustain existing facilities and services.
 - Support for building on the existing and individual roles of the plan area's settlements rather than fundamentally altering their role which could threaten their individual character and identity.
 - The need to maintain the separate identities of the South Craven villages.
 - The infrastructure in Cross Hills, Glusburn and Sutton cannot support further development.
 - Support for the sub-area approach to development and the wider growth aspirations in the Ingleton / Bentham area.
 - Support for the 'South Sub-Area' as the 'Primary Area for Growth', and the identification of Skipton as the 'Primary Focus for Growth' within the 'South Sub-Area'.
 - The need to consider Bolton Abbey as an 'Identified Village' and 'Secondary Focus for Growth' in the South Sub-Area.

- Hellifield had seen astronomical growth over the last 20 years and now needs a period of integration for the old and new parts of the village.
- The nature of "secondary growth" is not made clear but this designation raises local concerns.

4.0 2015: Stage 2: Settlement Assessment

- 4.1 In the summer of 2015 officers undertook further work to support the establishment of the plan's settlement hierarchy, including a more detailed assessment of the availability of services. This work, unpublished at the time, informed the content of 2016 A Spatial Strategy for Growth Distribution in Craven (options appraisal) (Sp001) and the 2016 Draft Plan (Ot003). This work is set out in Annex 2.
- 4.2 This work identifies different and additional levels of settlement hierarchy, compared to that of the 2014 Draft Plan. In particular, the work responds to earlier consultation concerns about the need to support sustainable development in villages with services.
- 4.3 The work identified a five tier settlement hierarchy in the form of:
 - 1. Principal Town Service Centre
 - 2. Key Service Centres
 - 3. Local Service Centres
 - 4. Service village
 - 5. Other settlements
- 4.4 Annex 2 sets out the national planning policy and other relevant context at the time and sets out which settlements would be allocated to each tier of the hierarchy based solely on an analysis of the level of services within each settlement. This resulted in the following 'allocations' to different tiers:

Tier 1; Principal Town Service Centre:

Skipton

Tier 2; Key Service Centre:

- Settle
- Glusburn and Crosshills

Tier 3; Local Service Centre

- High Bentham
- Gargrave
- Hellifield
- Ingleton

Tier 4: Service Villages

Burton in Lonsdale

- Clapham
- Low Bentham
- Giggleswick
- Long Preston
- Bolton Abbey
- Bradley
- Carleton
- Cononley
- Cowling
- Embsay
- Kildwick
- Sutton in Craven
- Lothersdale
- 4.5 For the majority of the settlements the above 'allocation' to the different tiers was considered appropriate for the next iteration of the draft plan. However, changes for the following settlements were considered appropriate, having taken into account their role and ability and suitability to accommodate growth:

Glusburn and Crosshills (Inset Map 2)

- 4.6 The close proximity of Glusburn and Crosshills to the plan area's principal town of Skipton and the town and higher order service centre of Keighley in Bradford diminishes their sphere of influence in the area. There are also a number of factors which restrict the ability of this combined settlement to grow. The local community place significant importance on maintaining the separate identities of settlements in this area. The retention of a 'green wedge' protection between Sutton and Glusburn is proposed in the draft plan. The A6068 running through the centre of the settlement forms, with the A629, a popular cross-Pennine route for heavy vehicles and cars. This traffic and the congestion it brings, along with the delays caused on the route by the Aire valley railway crossing are significant environmental and capacity issues in the area. A proposed bypass for the settlement in the 1999's, now withdrawn, raised expectations in the local community that traffic congestion could be reduced. Finally, the two settlements lie in close proximity to the South Pennines Moors Special Protection Area, Phase 2 (SPA) and Special Area of Conservation (SAC). Natural England has indicated that the plan should minimise impacts from growth on the SPA and SAC this is an important part of the plan's strategy and objectives, and the Council is in agreement with this approach.
- 4.7 Hence, Glusburn and Crosshills were together classified as a Local Service Centre in the 2016 Draft Plan (Ot003) rather than a Key Service Centre, as identified in Annex 2.

High and Low Bentham (Inset Map 5)

- 4.8 Using the conclusions of Annex 2, High and Low Bentham's combined service level provision would result in their classification as a Local Service Centre. However, they play a very important service centre role over a wide rural area. Together they represent the only town and largest settlement in the northern part of the plan area, and High Bentham has the capacity for a good mix of new housing and employment in the plan period. Bentham Town Council's administration covers both High and Low Bentham and they felt it appropriate for the plan to recognise High and Low Bentham as one community.
- 4.9 For the above reasons, High and Low Bentham were combined in the settlement hierarchy and elevated to a Key Service Centre in the 2016 Draft Plan (Ot003).

Hellifield (Inset Map 13)

- 4.10 Hellifield has received a considerable amount of new housing development during the first 15 years of the 21st century. Two large brownfield sites at the former auction mart and the former railway sidings were developed in that period. Feedback from the Parish Council has indicated its concerns that further growth of the village will lead to difficulties in maintaining the existing local community and building appropriate links with the new residents. A good period of time is considered appropriate to 'take stock' and assimilate this relatively new growth.
- 4.11 For these reasons, Hellifield was not considered appropriate to play a Local Service Centre role during the plan period and was classified as a 'Village with Basic Services' in the 2016 Draft Plan (Ot003).

Lothersdale (Inset Map 28)

- 4.12 Lothersdale is relatively remote, has no nearby villages and poor accessibility. Although it has the prescribed number of facilities to be classified as a Village with Basic Services, its lengthy linear form means that such facilities are not easily accessible to all residents.
- 4.13 For the above reasons, Lothersdale was not considered appropriate to act as a 'service village' or 'Village with basic services' in the 2016 Draft Plan (Ot003).
- 4.14 Paragraphs 4.19 and 4.20 of the 2016 Draft Plan (Ot003) reiterated some of the above analysis:
 - "4.19 The market towns of Settle and Bentham, and the villages of Glusburn/Crosshills, Ingleton and Gargrave are all smaller settlements than Skipton. However, the market towns of Settle and Bentham serve a wide rural hinterland in the mid and north sub areas of Craven and this elevates their role and function in the settlement hierarchy to Tier 2 Key

Service Centres.

- 4.20 Glusburn/Crosshills, Ingleton and Gargrave, whilst acting as local service centres do not have as substantial or wide a role in the plan area as Settle or Bentham, or as in the case of Glusburn/Crosshills, are not subject to the levels of constraint that limits their development potential. As such Glusburn/Crosshills, Ingleton and Gargrave perform a tertiary role in the settlement hierarchy as Tier 3 Local Service Centres".
- 4.15 The resultant settlement hierarchy defined for the 2016 Draft Plan (Ot003) as described in Table 4 on page 40, is set out below:

Table 4 – Settlement Hierarchy

Tier	Role and Function	Settlement
1	Principal Town Service Centre	Skipton
2	Key Service Centre	High and Low Bentham Settle
3	Local Service Centres	Gargrave Glusburn and Crosshills Ingleton
4a	Villages with Basic Services	Burton-in-Lonsdale Carleton Cononley Cowling Farnhill and Kildwick Hellifield Low Bradley Sutton-in-Craven

		Rathmell
4b	Villages with Basic Services Bisected by Yorkshire Dales National Park boundary	Bolton Abbey Clapham Embsay Giggleswick Long Preston
5	Small villages, hamlets and open countryside	All other villages and hamlets in the plan area not listed in Tiers 1 to 4b above.

- 4.16 The 2016 Draft Plan hierarchy sub-divided and renamed 'Service Villages' as set out in Annex 2. They were renamed as 'Villages with Basic Services' and sub-divided into those wholly outside the Yorkshire Dales National Park (YDNP) and those where part of their built form lay within the YDNP. This was essentially for information only and to highlight that part of the village would come under the planning policy in the YDNP Local Plan. Furthermore, Policy SP4 recognises that these villages do play an important tourism role.
- 4.17 Those villages assessed in Annex 2 which did not provide the level of basic services appropriate for a tier 4 settlement were classified as Tier 5 settlements in the 2016 Draft Plan. They were not listed in the 2016 Draft Plan (Ot003)
- 4.18 An overview of the comments made during the public consultation on the 2016 Draft Plan settlement hierarchy is given below: (All the comments received and the Council's response to them can be viewed in the Council's Policy Response Papers to the 2016 Draft Plan in pages 24 to 27 of EL1.005a.)
 - There should be a separate tier relating to homes within the open countryside.
 - The hierarchy and growth should give more weight maintaining the viability of schools in rural areas
 - All sustainable settlements should be allowed to meet housing and employment needs
 - Support focus of growth in Skipton, Settle and Low/High Bentham.

- Spatial strategy appears to reflect access to services and strategic opportunities
- Settle and Giggleswick should be treated as one area/centre. Giggleswick relies on Settle for its shops, services and employment and has easy access to them. It is not accurate to say that Giggleswick has only basic services. There is no gap between Settle and Giggleswick. The YDNP Local Plan treats the two together in its settlement hierarchy. Giggleswick should form part of Settle at a Tier 2 (Key Service Centre) level and accordingly be given more growth.
- Support the 4b settlement classification for Giggleswick.
- Support the proposed spatial strategy hierarchy and in particular the recognition of the physical constraints to growth in Glusburn/Crosshills.
- There could be scope to elevate Glusburn/Crosshills to Tier2 to better reflect employment opportunities.
- There may be scope to consider the potential for Ingleton to have an enhanced role in providing and supporting tourism and local services in the northern part of the District.
- Support Gargrave's identification as a Local Service Centre.
- Rathmell primary school has now closed and the Council should reassess this village's classification.
- Embsay should not be a Tier 4b settlement. It has a reasonable range of services and it is in very close proximity to the main service centre of Skipton.
- Support the inclusion of Bolton Abbey in the settlement hierarchy
- Include Broughton as a Tier 4 settlement.

5.0 2017 and 2018 Draft Craven Local Plans

- 5.1 Having taken into account the above comments, the Council considered it had established a settlement hierarchy that was about right. There was no change put forward to the settlement hierarchy in the 2017 Draft Plan.
- 5.2 More supporting and objection comments were received on the same settlement hierarchy in the 2017 Draft Plan and the Council's response to them are provided in the Council's Policy Response Papers EL1.005c (Pages 72 to 100).
- 5.3 Apart from the removal of the village of Rathmell (Inset Map 8) from a tier 4 settlement (due to the closure of the local primary school), the settlement hierarchy remained the same in the Publication and Submission Draft Plans as the 2017 Draft Plan. (The changes to levels of growth for each settlement are dealt with in responses to the Council's Hearing Statement on Policy SP4, Issue 2 Housing Growth).
- 5.4 An update of the 2015 settlement service provision has been undertaken in

May 2018. This is set out in Annex 3 of this paper. Apart from the village of Rathmell, this update does not alter any of the positions of the settlements in the settlement hierarchy compared to the 2015 assessment in Annex 2. The reasons for the change of settlements to different tiers in the hierarchy remain the same as expressed earlier in this paper.

Craven District Council

1 Belle Vue Square | Skipton | BD23 1FJ | www.cravendc.gov.uk

Planning Policy Team | 01756 706472 | localplan@cravendc.gov.uk



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Shaping a Spatial Strategy and Housing Figure

Assessment of Settlement Characteristics



	Settlement	Population ¹	Characteristics ³	Conclusion ³
	High Bentham	2002 ²	Main part of Bentham. Only town and largest settlement in north sub-area, with greatest concentration of population, housing, employment, services, facilities. Railway station is a bonus.	Main centre of activity and good location for allocations.
	Low Bentham	647 ²	Other part of Bentham with close physical and social relationship with High Bentham. A medium-sized village of mainly residential character, but benefitting from easy access to what High Bentham has to offer.	Good for small allocations due to links with High Bentham.
North Sub-Area	Ingleton	2120	Largest village and second largest settlement (to High Bentham) in north sub-area, with substantial concentration of population, housing, employment, services, facilities. No railway station, but good access to A65. A small part is inside the national park.	Centre of activity and good location for allocations, but not to same degree as Bentham.
	Burton-in- Lonsdale	590	Medium-sized village and third largest settlement in north sub-area. Mainly residential in character, but with some services and facilities. Good access to A687.	Could support some growth with small allocations.
	Clapham	180²	Smaller village of north sub-area, mostly inside national park, partly inside AONB. Mainly residential in character, but role as national park visitor centre supports additional services, facilities. Railway station is detached and so less of a bonus. Good access to A65.	Could support some growth with small allocations, but national park limits land supply.
	Settle	2580	Only town and largest settlement in mid sub-area, with greatest concentration of population, housing, employment, services, facilities. Railway station is popular and well-used. Good access to A65. A small part is inside the national park.	Main centre of activity and good location for allocations.
	Hellifield	1370	Now the largest village and second largest settlement in mid sub-area (overtaking Giggleswick since 2001), mainly residential in character, but with some notable services and facilities. Railway station is a bonus. Good access to A65, A682.	Could support some growth with small allocations.
Mid Sub-Area	Giggleswick	1290	Third largest settlement in mid sub-area. Close physical and social relationship with Settle. Mainly residential in character with some services and facilities. Benefits from easy access to what Settle has to offer. Railway stations are a bonus. Good access to A65. A small part is inside the national park.	Good for small allocations due to links with Settle.
_	Long Preston	878	Medium-sized village of the mid sub-area, with some services and facilities, but almost entirely within the national park. Railway station is a bonus. Good access to A65.	Allocations not possible, as no land available outside national park.
	Rathmell	302	Smaller village of the mid sub-area. Mainly residential in character with some services, facilities. Within reasonably good reach of A65 and Settle/Giggleswick.	Could support some growth with small allocations.
	Wigglesworth	90 ²	Small hamlet of the mid sub-area. Mainly residential in character with limited services, facilities. Further from Settle/ Giggleswick than Rathmell.	Too small and too far from Settle to justify allocations.

	Settlement	Population ¹	Characteristics ³	Conclusion ³						
	Skipton	14,530	Largest settlement of the district and only true town in south sub-area, with by far the greatest concentration of population, housing, employment, services, facilities. Railway station is popular and well-used. Good access to A65, A59/A56, A629.	Major centre of activity and good location for allocations.						
	Glusburn & Cross Hills	3980	Two large villages in close physical and social relationship, combining to form south sub-area's second largest settlement. Substantial concentration of population, housing, employment, services, facilities with some town-like qualities. No railway station. Direct access to A629 and A6068, but with constraints.	Centre of activity and good location for allocations, but not to same degree as Skipton.						
	Sutton-in- Craven	3710	Large village and third largest settlement in south sub-area. Mainly residential in character. Some services and facilities, plus easy access to Glusburn & Cross Hills, which are very close-by. Access to A629 and A6068, but with constraints.	Good for small allocations due to size and proximity to Glusburn & Cross Hills.						
South Sub-Area	Cowling	2330	Large village and fourth largest settlement in south sub-area. Some services and facilities. Good access to A6068.	Could support some growth with small allocations.						
)-Area	Embsay	1830	Medium-sized village, partly inside the national park. Mainly residential in character. Some services and facilities and within easy reach of Skipton, A59 and A65.	Could support some growth with small allocations.						
	Gargrave	1720	Medium-sized village and a concentration of population, housing, employment, services and facilities. Railway station is a bonus, but detached. Good access to A65.	Could support some growth with small allocations.						
	Low Bradley	1260	Smaller village of the south sub-area. Mainly residential in character. Some services and facilities and within reach of Skipton. Access to A629, but via busy junction.	Could support some growth with small allocations.						
	Carleton	1080	of Skipton. Access to A59, but via minor road.							
	Cononley	1040	Smaller village of the south sub-area. Mainly residential in character. Some services and facilities. Railway station is a major bonus. Access to A629, but via level crossing and busy junction.	Could support some growth with small allocations.						

¹Population figures are for the parishes in which settlements are located (except where indicated by Footnote 2)

and are 2010 estimates projected from the 2001 census.
²Population figures for High Bentham, Low Bentham, Clapham and Wigglesworth have been estimated according to the proportion of dwellings in the settlement, compared to the parish as a whole, based on the Electoral Register for 2011/12.

³Characteristics and Conclusions for each settlement should be interpreted in the context of the relevant sub-area and in relation to other settlements within the same sub-area.

Draft Settlement Hierarchy Report: Craven Local Plan. July 2015

Introduction

The Local Plan will include policies making provision for the amount and location of new housing and employment growth to meet the area's objectively assessed needs up to the point of 2032.

The settlement hierarchy forms an important basis for providing an understanding of the relationships between different settlements within the Local Plan area and will identify those which are most sustainable based on levels of service provision.

However, development will not necessarily be equal amongst those settlements at each level within the hierarchy. In distributing development requirements the outcomes of this paper will also be considered against other important matters including strategic policy direction, the availability and suitability of sites and constraints such as biodiversity, heritage and flood risk.

1. Context

Craven is a large rural authority in the western part of North Yorkshire, with a substantial land area lying within the boundaries of the Yorkshire Dales National Park. The authority adjoins the authorities of Lancaster, Ribble Valley and Pendle to the west, Bradford to the south and Harrogate and Richmondshire to the north and east. Around two thirds of the district is contained within the boundaries of the Yorkshire Dales National Park, this area lies within a separate planning authority (the Yorkshire Dales National Park Authority), policies and allocations will not apply to land in this area as the National Park is bringing forward its own Local Plan.

Beyond the administrative boundaries relationships exist with other settlements. In the north of Craven there are close relationships with Lancaster and settlements in South Lakeland district such as Kirkby Lonsdale and Kendal, whilst in the south of Craven settlements have a relationship with settlements such as Silsden, Keighley and Colne.

Skipton is the largest town in Craven with an approximate population of 14,680 (2013 ONS Mid-Year Estimate), equating to approximately 35% of the plan area's overall population. The town offers the widest range of services having an influence over a large hinterland. In common with a number of settlements across Craven, Skipton also has an important role as a tourist destination. The town is compact, with its form being shaped by steep local topography of the Pennine moors. There is excellent access by train to centres in the Leeds City Region including the major cities of Leeds and Bradford.

Settle, located 15 miles north of Skipton, is an attractive market town within mid Craven. The town has a population of 2,700 (2013 ONS Mid-Year Estimates). The town has a wider range of services and facilities than would normally be expected of its population, partly as a result of the sparse nature of the area with large distances to higher order settlements. However, the town's role is also closely related to its role as a tourist centre, located on the western edge of the Yorkshire Dales National Park and on the historic Leeds-Settle-Carlisle railway line.

The villages of Glusburn & Crosshills at the southern end of the district have a population of 4,000, together these villages function as a single settlement and are important in serving the needs of residents in the far south of Craven. The settlement has an important role for employment, education, health and retail needs. The settlement has no train station but is located on regular bus routes serving Skipton, Keighley, Burnley. The settlement is located just over a mile from Airedale General Hospital, which is a major hospital serving much of Craven and Keighley. The nearest stations are located at Steeton and Silsden and Cononley which both have frequent services on the Airedale line to Leeds, Bradford and Skipton.

In the north of Craven, Bentham, a small market town with a population of 3,000 (2013 ONS Mid-Year Estimates), has employment, retail, primary education and a GP. The town has its own train station on the Leeds-Morecambe line with services currently running five times a day between Skipton and Lancaster. The town serves a small hinterland and looks towards Lancaster (around 16 miles west) for higher order facilities. The town is located north of the Forest of Bowland Area of Outstanding Natural Beauty and acts as a gateway to this special landscape.

There are numerous other villages and settlements across the plan area each with their own character. The level of services within these villages varies. Services such as public transport and education may be vulnerable and new development can have an important role in helping sustain them through enabling in-migration including families. This is an important objective of the Local Plan.

National Planning Policy Framework

In 2012 the Government published the National Planning Policy Framework (NPPF) which sets national planning guidance, stating that it is the purpose of the planning system to contribute to the achievement of 'sustainable development.' Sustainable development encompasses three key dimensions, to be addressed through the planning system:

 an economic role – contributing to building a strong, responsive and competitive economy, by ensuring that sufficient land of the right type is available in the right places and at the right time to support growth and innovation; and by identifying and coordinating development requirements, including the provision of infrastructure;

- a social role supporting strong, vibrant and healthy communities, by
 providing the supply of housing required to meet the needs of present and
 future generations; and by creating a high quality built environment, with
 accessible local services that reflect the community's needs and support its
 health, social and cultural well-being; and
- an environmental role contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change including moving to a low carbon economy.

Whilst the NPPF does not provide specific guidance in identifying a hierarchy of settlements throughout the framework there are a number of relevant aspects:

- Planning should "actively manage patterns of growth to make the fullest possible use of public transport, walking and cycling and focus significant development in locations which are or can be made sustainable" (paragraph 17)
- "To promote sustainable development in rural areas, housing should be located where it will enhance or maintain the vitality of rural communities. For example, where there are groups of smaller settlements, development in one village may support services in a village nearby." (paragraph 55)
- "Encouragement should be given to solutions which support reductions in greenhouse gas emissions and reduce congestion. In preparing Local Plans, local planning authorities should therefore support a pattern of development which, where reasonable to do so, facilitates the use of sustainable modes of transport" (paragraph 30)
- "Plans and decisions should ensure developments that generate significant movements are located where the need to travel will be minimised and the use of sustainable transport modes can be maximised" (paragraph 34)
- "Local planning authorities should avoid new isolated homes in the countryside unless there are special circumstances". A list of circumstances is provided. (paragraph 55)
- Planning policies should "ensure an integrated approach to considering the location of housing, economic uses and community facilities and services." (paragraph 70)

A settlement hierarchy is considered an appropriate approach to identifying settlements for growth and promoting sustainable development by enabling development to take place where residents have the greatest opportunity to access important services and facilities and to public transport in accordance with the NPPF.

National Planning Practice Guidance

The National Planning Practice Guidance (NPPG) was published in March 2014 and supports the provisions of the NPPF.

The NPPG reiterates that Local Plans 'should be based upon and reflect the presumption in favour of sustainable development,' and recognises the importance of 'issues facing rural areas in terms of housing supply and affordability, and the role of housing in supporting the broader sustainability of villages and smaller settlements. '

There is a clear recognition that retaining local services and community facilities is integral to the future of thriving rural communities and that rural housing is essential to ensuring that these services remain viable. It is important that all settlements have a role to play in delivering sustainable development, therefore 'blanket policies restricting housing development in some settlements and preventing other settlements from expanding should be avoided unless their use can be supported by robust evidence.'

Other studies

Living Working Countryside – The Taylor Report (2008)

The Taylor Report made recommendations to Central Government on how the planning system can better support the sustainability of rural communities. Whilst change is inevitable labour, housing, employment and services within villages and market towns is dependent on each other. In achieving sustainable communities the right balance needs to be struck between housing and economic development.

The report highlights a real risk that villages which see little or no development "face becoming increasingly exclusive communities of the retired and of wealth commuters travelling even longer distances to work, losing their services like schools and shops, and with local jobs either lost or serviced by people commuting in from larger towns."

State of the Countryside –The Commission for Rural England (2010)

The 2010 report found the following issues which correspond in the main with the 2008 report:

- Many service outlets tend to be in urban areas. Less than 19% of outlets for the majority of services are located in rural areas.
- · Housing affordability issues in rural areas
- Over 70% of the England land area is used for agriculture whilst only 10% of the land is developed.
- Rural towns have relatively high access to many services such as Post
 Offices, Primary Schools, Pharmacies, GP surgeries and food shops, while
 other services such as hospitals and job centres are worse. Village, hamlet

and isolated dwellings have lower levels of accessibility. However 60% of households have access to:

- o A GP within 4km
- A primary School within 2km
- A cash point within 4km
- A petrol station within 4km
- A pub or restaurant within 2km
- Since 2000 there has been an increase in the proportion or rural households which travel less than 4km to a cash point, GP surgery or supermarket. However since 2000 more rural households have to travel greater distances to a job centre, petrol station, post office, secondary school and bank or building society.
- Since 2000 average house prices in rural areas (except in town and fringe) are higher than in urban areas.
- In all areas since 2007 lower quartile housing affordability has fallen; however remain high in rural areas, particularly in smaller settlements.

Methodology

A number of options exist for identifying a hierarchy of settlements. One option considered was basing the hierarchy on existing population. However, in a sparse rural area such as Craven, this approach is not considered sufficiently robust as some settlements offer a higher level of services than other settlements with comparable or greater populations. This is because small settlements may have an elevated role through an absence of larger nearby towns. For example, Settle is smaller than Sutton-in-Craven in population terms. However, Settle provides significantly more services being located 15 miles from the nearest higher order settlement Skipton, whereas Sutton lies within a mile of Glusburn & Cross Hills and within five miles of Keighley.

Therefore an approach is required that identifies different tiers and considers the range of services that would be expected to be present in settlements within the tier. Having appraised each of the settlements within the Craven Local Plan area, they can then subsequently be categorised within a hierarchy enabling a better understanding of their comparable sustainability.

Step One – Identifying settlements

All settlements within the Plan area have been appraised. Some settlements have been included which are bisected by the Yorkshire Dales National Park, for example Long Preston, where the majority of the services are situated in the National Park. A number of settlements contain little or no services and consist only of a few scattered dwellings.

The following settlements have been identified and appraised

North Sub Area	Mid Sub Area	South Sub Area
Burton-in-Lonsdale	Giggleswick*	Coniston Cold
Bentham	Langcliffe*	Gargrave
Ingleton*	Settle*	East Marton
Clapham-cum-Newby*	Long Preston*	West Marton
	Rathmell	Thornton-in-Craven
	Wigglesworth	Elslack
	Hellifield*	Broughton
	Halton West	Embsay *
		Eastby*
		Halton East*
		Draughton
		Bolton Abbey*
		Skipton
		Carleton
		Bradley's Both
		Cononley
		Farnhill
		Kildwick
		Lothersdale

^{*} indicates villages that are bisected by the Yorkshire Dales National Park

Step Two – Identifying relevant services

Local services are a vital part of creating sustainable community that are healthy, active and well educated. Some services may not have changed over a long period of time. However, since the adoption of the 1999 Craven Local Plan, there have been reductions in some services and alterations in the way others are delivered. Recent changes in service provision has included the closure of schools in Burton-in-Lonsdale and Ingleton, the loss of post offices in a number of villages and changes in bus services.

Larger settlements such as Skipton, Settle and Glusburn & Crosshills have the most facilities and do not rely on the need to travel to meet the day to day needs of residents other than for some employment purposes. All local services are important, but the population required to support each one varies. Residents in smaller villages will often be required to travel to larger settlements to access certain services. The distance required varies and is often larger in the north of Craven than in the south, with villages in the south of the Plan area generally also being more accessible to and from higher order settlements by public transport.

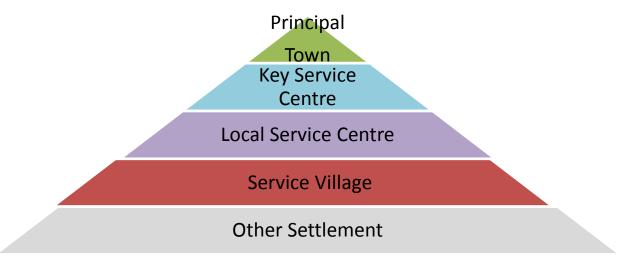
The following table identifies facilities within each of the categories.

Facility Category	Facilities
Education	Primary schools, secondary schools, further education
	colleges
Recreation	Public indoor leisure centre including swimming pool,
	children's play area, sports pitches, public park
Health	Hospital, GP surgery
Cultural	Library, village or town hall
Financial	Post office
Social	Public house
Retail	Convenience food store (supermarket, grocers)
Transport	Bus and rail services

Step Three - Identifying a hierarchical tier

Hierarchies will often vary between local authorities depending on the nature role of places within their area. In Craven, even the largest settlement (Skipton) has a relatively low population of below 15,000. However, clear differences do exist enabling the provision of a hierarchy identifying a tier of sustainable settlements.

The following tiers of the hierarchy have been identified with a definition associated with each.



Skipton - Craven's Principal Town

This is the main town offering the highest levels of service provision. The settlement requires minimum day to day travel to other centres as its range of facilities does not require travel to other centres. It is a shopping and service hub for an area between West Yorkshire and Lancashire. Many leisure facilities in Skipton cater for a family market, however some higher order comparison shopping and leisure service requirements involve travel to surrounding larger towns and cities. Skipton's range of a facilities punches above its populations size. Its facilities are supported by the historic canalside town's tourism destination function.

Key Service Centres – Glusburn & Crosshills; Settle

These centres offer a good range of service provision and other than for major healthcare, some employment needs and further education, day to day services and facilities can generally be accessed without leaving the settlement.

These settlements also have an important role in serving the needs of residents in other villages in the surrounding hinterland. Public transport accessibility is generally good either by bus or rail enabling access to larger centres.

Local Service Centres -

These settlements offer similar levels of provision to Key Service Centres but a key characteristic of these settlements is that they are not as accessible by public transport. However, they are still accessible by at least a daily bus or rail service. Travel may also be needed for additional higher level facilities e.g. secondary education.

These settlements still have good sustainability levels but less so than Key Service Centres.

Service Villages

These settlements offer important day to day needs of the residents of villages but generally do not serve a hinterland of other settlements. Regular travel to larger centres for most facilities such as employment, healthcare, retail and secondary/further education is required.

They are located within close proximity of an A or B road but because of the volatile nature of public transport in rural areas such as Craven, the provision of bus or rail services has not been taken into account in categorising centres at this level or below.

Some development in these villages may help to sustain services within the village itself or those of an nearby settlement.

Other settlements

These settlements have few facilities and are considered unsustainable. In all but few circumstances travel is required to other villages to access facilities.

Step Four – Matching services to tiers of the hierarchy

The next stage involves matching different services to the individual tiers of the hierarchy. This has been done with consideration given to different types of services requiring a larger catchment than others.

In order to for settlements to be categorised in each of the following tiers they are required to have the minimum level of service provision.

Facility Category	Principal Town	Key Service Centre	Local Service Centre	Service Village
Education	Primary, secondary, further education facilities	Primary and secondary education facilities	Primary education facilities	Please see below
Recreation	Indoor leisure centre with swimming pool, outdoor sports pitches, children's play space, public park	Outdoor sports pitches, children's play space, public park	Outdoor sports pitches, children's play space	Children's play space
Health	Hospital (community), GP	GP	GP	Please see below
Cultural	Library, town hall, arts venue	Library, town/village hall	Library, town/village hall	Please see below
Financial	Post office, bank	Post office, bank	Post office or bank	
Social	Public house,	Public house	Public house	Please see below
Retail	Supermarket, high street with multiple A1 units	Convenience shop, high street with multiple A1 units	Convenience shop	Please see below
Transport	Frequent bus and rail services to a larger settlement	Frequent bus or rail services to a larger settlement	Daily bus or rail services to a larger centre	

To qualify as a Service Villages, settlements should offer two of the following three services:

- Primary school
- Convenience shop
- Public House

These are considered to be basic day to day facilities that help establish a village's identity and community. There are 11 villages in Craven below the four main settlements which currently provide a primary school, public house and convenience shop, with an additional six villages providing at least two of three services. Requiring a Service Village to have two or three services rather than all three enables a degree of flexibility in service provision without the need to change the hierarchy. This is considered important in the present time where services may be subject to a change in provision or loss altogether.

Step Five – Placing settlements within the hierarchy

An assessment has been made of the level of services within each of the individual settlements, for the results of the assessment please see the Appendix **. Having undertaken this assessment the results have been analysed which has resulted in the categorisation of individual settlements within the hierarchy.

Principal Town	Key Service Centre	Local Service Centre	Service Village Option A
North	North Craven:	North Craven: High	North Craven: Burton-in-
Craven:	None	Bentham, Ingleton	Lonsdale, Clapham, Low
None			Bentham,
Total: 0	Total: 0	Total: 1	Total: 4
Mid Craven:	Mid Craven:	Mid Craven:	Mid Craven: Giggleswick,
None	Settle	Hellifield	Long Preston
Total: 0	Total: 1	Total: 0	Total: 3
South	South Craven:	South Craven:	South Craven:
Craven:	Glusburn &	Gargrave	Bolton Abbey, Bradley,
Skipton	Crosshills		Carleton, Cononley,
			Cowling, Embsay,
			Kildwick, Sutton-in-Craven
Total: 1	Total: 1	Total: 0	Total: 9
Overall Total:	Overall Total:	Overall Total: 1	Overall Total: 16
1	2		

Overall the hierarchy has presented a total of either 20 settlements with Skipton being the largest centre and the only one identified as a Principal Town. The north of Craven's most important settlement is High Bentham but is only a third tier settlement whilst mid Craven and south Craven each have a settlement identified as a Key Service Centre. As would be expected with the majority of the population being in the south of Craven the majority of settlements in the hierarchy are located

in this area this together with the presence of both the Principal Town and a Key Service Centre is an indicator that this area is the most sustainable within Craven.

Sources of information

Population – midyear estimates http://www.northyorks.gov.uk/article/23704

Hospital - local knowledge Skipton General, Castleberg in Giggleswick are the only hospitals in Craven. Airedale General Hospital with A & E facilities is in Steeton located only a short distance from Sutton-in-Craven and Glusburn & Crosshills

Nearest GP - http://www.nhs.uk/Service-Search/GP/LocationSearch/4

Schools -

http://maps.northyorks.gov.uk/connect/index2.jsp?mapcfg=cyps_craven_area

Further education – Craven College is the only post 16 educational establishment within Craven located in Skipton

Banks (the main four banks have been used these are HSBC, Lloyds, NatWest and Barclays)

http://www.hsbc.co.uk/1/2/contact-us/branch-locator

http://www.lloydsbank.com/branch_locator/search.asp

http://locator.natwest.com/

http://ask.barclays.co.uk/branchfinder/

Supermarkets – there are three supermarkets in Craven (Tesco's and Morrison's in Skipton and Booth's in Settle) all other foodshops i.e. Marks & Spencer Simply Food and Co-operative are considered as convenience shops

Convenience Shops (undertaken through site visit and local knowledge)

Post Office (nearest) - http://www.postoffice.co.uk/branch-finder

Library - http://www.northyorks.gov.uk/article/23969/Local-libraries Please note recent consultation on the future of library services http://northyorks.gov.uk/article/29733/Library-consultation---your-views-matter

Public House – (site visits and local knowledge)

Arts venue – includes Settle Victoria Hall, Mart theatre and The Little Theatre in Skipton, Glusburn Institute, Looking Well Studios, High Bentham, The I Centre, Ingleton, Ingleton Community Centre and The Richard Whiteley Theatre, Giggleswick.

Church/place of worship http://www.achurchnearyou.com/

Village hall (site visits and local knowledge)

Employment area – local knowledge (these are employment sites with multiple businesses covering at least 0.5ha)

Play space – GIS Cartology

Public parks – GIS Cartology

Leisure Centre - Craven Swimming Pool and Fitness Centre, Skipton

Bus services - http://www.northyorks.gov.uk/article/25851/Transport---timetable-information Please note bus services are vulnerable and some services are currently being trialled (Bus Number 581) therefore may be subject to change

Rail Services - http://www.nationalrail.co.uk/

North Area Settlements

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Burton-in- Lonsdale	580	×	×	×	x	×	*	×	√	√	*	*	→	√	*	√	×	~	×	~	×	Number 80	Primary school closure in 2014 Nearest hospital Lancaster (16 miles) GP in High Bentham School Bus to Kirkby Lonsdale/Settle
Clapham	630 (with Newby)	×	×	×	✓	×	×	×	✓	~		×	~	√	*	*	×	>	×	√	✓	(Monday - Saturday day time less than	Nearest hospital Lancaster (21 miles) GP in Ingleton/Settle Secondary school chool bus to Settle Tourist role for Yorkshire Dales Some facilities located within the Yorkshire Dales
High Bentham	3050 (with Low Bentham)	×	\	✓	√	×	×	×	~	*	*	<	✓	✓	*	✓	×	>	~	✓	√	Stagecoach Number 80 (Monday to Saturday day times frequency of less than hourly)	Library (closed Tuesday, Thursday, Sunday, Friday am and Saturday pm) Nearest hospital Lancaster (16 miles) Secondary School bus to Kirkby Lonsdale/Settle Large convenience store (Cooperative) Shares primary school with Low Bentham
Ingleton	2180	*	>	✓	✓	×	×	*	~	~	>	*	>	✓	×	~	×	>	✓	✓	×	Number 80 (Monday to Saturday day times frequency of less than hour	Library (closed Saturday pm, Sunday) Nearest hospital Lancaster (19 miles) Secondary school bus to Kirkby Lonsdale/Settle Large convenience store (2 cooperatives) Tourist role for Yorkshire Dales National Park – caving, waterfalls, Ingleborough Closure of post office and bank in 2014
Low Bentham	3050 (with High Bentham)	x	×	×	✓ 	×	×	×	V	√	×	×	×	√	×	✓	×	→	×	✓	×	(Monday to Saturday day times frequency	Nearest hospital Lancaster (16 miles) GP available in High Bentham Secondary school bus to Kirkby Lonsdale/Settle Shares primary school with High Bentham Within walking distance of High Bentham
Newby	630 (with Clapham)	×	×	×	×	×	×	×	x	×		×	x	√	×	×	×	×	×	×	×	KL Coach Hire	Nearest hospital Lancaster (21 miles), GP in Ingleton Settle, School bus to Settle

Mid Area Settlements

Settlement	Populatio n (parish)	A & E / minor injuries hospital close to settlement or cottage	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Giggleswick	1290	V	×	×	~	√	×	×	✓	✓	×	×	*	√	V	✓	×	✓	x	√	√	Service 581KL Coach Hire Ingleton (Monday - Saturday day time less than hourly) Service 11 North Yorkshire Travel (Monday - Saturday daily less than hourly)	Nearest main hospital Airedale (21 miles) GP in Settle Provides secondary school and cottage hospital – facilities for Settle, within walking distance of Settle
Halton West	70	×	*	×	×	×	×	×	×	×	*	×	×	V	×	×	×	×	×	*	*	No	Nearest hospital Airedale General (17 miles) GP in Settle School bus to Settle
Hellifield	1360	×	√	×	√	×	×	*	√	√	×	×	√	√	×	√	×	√	×	√	√	KL Coach Hire Service 580 to Skipton (Monday - Saturday hourly)	Nearest hospital Airedale General (15 miles) Secondary school bus to Settle
Langcliffe	340	×	*	×	x	×	×	×	V	×	*	×	×	√	×	×	×	×	×	✓	×	Service 11 North Yorkshire Travel (Monday - Saturday daily less than hourly)	Nearest hospital Airedale General (22 miles) GP in Settle School bus to Settle
Long Preston	760	×	*	×	×	×	×	×	V	×	*	×	√	√	×	√	×	√	×	✓	√	KL Coach Hire Service 580 to Skipton (Monday - Saturday hourly)	Nearest hospital Airedale General (16 miles) GP in Settle/Hellifield Secondary school bus to Settle
Rathmell	300	×	*	×	√	×	×	×	√	×	×	×	×	V	×	×	×	×	×	V	*	Service 11 North Yorkshire Travel (Monday - Saturday daily less than hourly)	Nearest hospital Airedale General (22 miles) GP in Settle School bus to Settle
Settle	2590	~	✓	√	√	*	×	×	√	✓	×	√	✓	√	*	√	√	√	√	√	√	Service 11 North Yorkshire Travel (Monday - Saturday daily less than hourly) KL Coach Hire Service 580 to Skipton (Monday - Saturday hourly)	Castelberg In Giggleswick (0.9m from Settle Market Place) Nearest main hospital Airedale General (21 miles) Secondary school walking distance (in Giggleswick) Supermarket (Booths)
Wigglesworth	320	×	×	×	×	×	*	×	*	×	*	×	×	✓	×	✓	×	√	*	✓	*	Service 11 North Yorkshire Travel (Monday - Saturday daily less than hourly)	Nearest hospital Burnley General (18 miles) GP in Settle Primary school bus to Rathmell, Secondary school bus to Settle

South Area Settlements

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Bolton Abbey	100	×	×	*	×	*	×	×	√	✓	√	×	√	✓	×	~	×	✓	×	√	×	Service 74 (Ilkley) 3 services a day Monday-Saturday	Nearest hospital Airedale General (9 miles) GP in Addingham Secondary school Bus to Upper Wharfedale/Skipton Primary school Bus to Beamsley Primary
Bradley	1220	x	×	×	√	×	×	×	√	√	×	×	×	√	×	√	×	√	*	✓	×	71 (Monday-Friday) 2 services 78A (Monday- Saturday day time to Airedale Hospital)	Nearest hospital Airedale General (4 miles) GP in Skipton School bus to South Craven/Skipton
Broughton	220	×	×	*	×	×	×	×	×	×	×	×	×	×	×	√	×	×	×	✓	×	X80/180 (Clitheroe- Skipton hourly Monday-Saturday, Sunday 4 services)	Nearest hospital Airedale General (8 miles) GP in Skipton School bus to Skipton Broughton Hall is a unique employment site within the district as an estate with high grade offices.
Carleton	1080	×	×	×	√	×	×	×	√	√	×	×	√	√	×	√	×	×	*	✓	×	12 (Carleton-Skipton) Monday- Saturday hourly	Nearest hospital Airedale General (5 miles) GP in Skipton Secondary school bus to South Craven
Coniston Cold	190	x	×	*	×	×	×	×	×	×	×	×	×	V	×	×	×	✓	×	✓	×	Service 211 to Skipton (Monday, Wednesday, Friday 1 x day) KL Coach Hire Service 580 to Skipton (Monday - Saturday hourly)	Nearest hospital Airedale General (11 miles) Feeder service for school bus to Skipton (change at Gargrave)
Cononley	1200	×	×	×	✓	*	×	×	V	√	×	×	√	V	×	V	×	✓	x	V	✓	66 (Keighley Monday - Saturday half hourly all day, evening, Sunday hourly) 78A (Monday- Saturday day time to Airedale Hospital)	Nearest hospital Airedale General (3 miles) GP in Crosshills Secondary school bus to Skipton Cononley Mill employment site
Cowling	2360	×	×	×	V	×	×	×	✓	✓	×	✓	×	✓	×	✓	*	√	×	~	×	Service 25 (Burnley- Keighley) half hourly Monday-Saturday	Supermobile Library (Once every two weeks) GP in Crosshills

																						day times, evening hourly Service 22 (Burnley- Keighley) every other hour	Nearest hospital Airedale General (4 miles) School bus to South Craven/Skipton
Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Draughton	290	×	×	×	×	×	×	×	x	>	×	x	x	√	×	х	×	x	×	✓	×	X84 to Leeds/Ilkley (Monday - Sunday hourly)	Nearest hospital Airedale General (8 miles) GP in Skipton School Bus for Beamsley Primary, feeder service to Bolton Abbey for access to Upper Wharfedale School
Eastby	1900 (with Embsa)	×	×	×	×	×	×	×	×	×	×	×	×	*	×	√	×	×	×	×	×	Service 14 (Embsay Skipton circular hourly day times)	School bus to Skipton Nearest hospital Airedale General (8 miles) GP in Skipton Facilities within Embsay provide facilities for village
East Marton	230 (with West Marton)	×	×	×	×	×	×	×	*	*	×	*	×	×	×	√	×	×	×	√	×	No	Nearest hospital Airedale General (11 miles) GP in Barnoldswick School bus to Skipton
Elslack	110	×	×	×	×	×	*	×	*	*	×	*	×	×	×	✓	×	×	×	×	×	No	Nearest hospital Airedale General (11 miles) GP in Earby School bus to Skipton
Embsay	1900 (with Eastby)	×	×	×	V	×	×	*	√	√	×	√	√	√	×	√	×	√	×	√	x	Service 14 (Embsay Skipton circular hourly day times)	Community Library (Closed Monday, Tuesday, Wednesday, Sunday, Thursday & Friday am, Saturday pm) Nearest hospital Airedale General (4 miles) GP in Skipton School bus to Skipton
Farnhill		×	×	×	×	×	×	×	×	*	×	×	*	√	×	×	×	×	×	√	×	71 (Monday-Friday) 2 services	Methodiust church GP in Crosshills Nearest hospital Airedale General (2 miles)

																							No school bus
Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Gargrave	1710	*	✓	√	√	×	×	×	V	✓	×	V	~	✓	×	~	×	V	×	√	✓	Service 211 to Skipton (Monday, Wednesday, Friday 1 x day) KL Coach Hire Service 580 to Skipton (Monday - Saturday hourly)	Community library (closed Tuesday, Thursday, Sunday & Wednesday and Friday am) Nearest hospital Airedale General (9 miles) School bus to Skipton/Upper Wharfedale Employment area near Canal
Glubsurn & Crosshills	4000	✓	✓	V	√	V	x	×	V	V	×	✓	~	V	x	√	x	V	V	V	×	Service 25 (Burnley- Keighley) half hourly Monday-Saturday day times, evening hourly Service 22 (Burnley- Keighley) every other hour	Library (closed Tuesday & Sunday, Monday/Thursday/Frida y am, Saturday/Wednesday pm) Baptist church Nearest hospital Airedale General (1 mile) Large Convenience store (Cooperative)
Halton East	90	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	×	No	Nearest hospital Airedale General (10 miles) GP in Skipton School bus for Beamsley Primary School Bus to Upper Wharfedale
Kildwick	190	*	×	×	√	×	×	×	√		×	×	×	√	×	√	×	×	×	✓	×	71 (Monday-Friday) 2 services	Nearest hospital Airedale General (2 miles) GP in Crosshills School bus to South Craven/Skipton
Lothersdale	520	*	×	×	√	×	×	×	√	√		×	×	√	×	✓	×	×	×	✓	×	No	Nearest hospital Airedale General (5 miles) GP in Crosshills School bus to South

													Ī										Craven
Settlement	Population (parish)	to settlement or cottage hospital within settlement	GP A & E / minor injuries hospital close	Employment Area	Primary School	Secondary School	Further education college	swimming pool		Children's play space		Library	Post Office	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Skipton	14680	✓	✓	✓	•	V	✓	V	•	*	V	✓	V	V	~	~	~	V	V	~	V	Burnley (28/29 - half hourly Monday-Saturday day/early evening) 66 (Keighley Monday - Saturday half hourly all day, evening, Sunday hourly) 78A (Monday-Saturday day time to Airedale Hospital) X80/180 (Clitheroe-Skipton hourly Monday-Saturday, Sunday 4 services) X84 to Leeds/Ilkley (Monday - Sunday hourly)	Library (closed Tuesday & Sunday, Saturday pm) Nearest hospital Airedale General (6 miles) 3 food stores (Tesco, Morrisons, Marks & Spencer)
Sutton-in- Craven	3820	✓	×	×	✓	✓	×	×	√	*	*	×	√	√	×	~	×	√	×	√	×	"66 (Keighley Monday - Saturday half hourly all day, evening, Sunday hourly) 78A (Monday- Saturday day time to Airedale Hospital)"	Nearest hospital Airedale General (1 mile) GP in Crosshills School in walking distance Crosshills 2 primary schools
Thornton-in- Craven	410	×	×	×	√	×	×	*	√	*	×	×	*	√	×	×	*	×	×	✓	×	X80/180 (Clitheroe- Skipton hourly Monday-Saturday, Sunday 4 services)	Nearest hospital Burnley General (11 miles) GP in Earby School bus to Skipton
West Marton	230 (with East Marton)	×	×	×	×	×	×	×	×	×	*	×	×	~	×	×	×	×	×	×	×	X80/180 (Clitheroe- Skipton hourly Monday-Saturday, Sunday 4 services)	"Nearest hospital Airedale General (12 miles) GP in Barnoldswick School bus to Skipton"

Annex 3: Survey of Services/Facilities of Settlements in the Craven Local Plan Area September 2018.

North Area Settlements

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	Employment Area GP	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Burton-in- Lonsdale	580	×	×	×	×	×	×	V	V	×	x	·	×	√	×	·	×	*	×	√	×	Stagecoach Number 80: Ingleton to Lancaster Monday to Saturday: frequency less than hourly service. DR07 (Demand Responsive Service) North Craven Village Bus	Primary school closure in 2014 Nearest hospital Lancaster (16 miles) GP in High Bentham School Bus to Kirkby Lonsdale/Settle
Clapham	630 (with Newby)	×	x x	V	×	x	×	V	√ (in YD NP)	×	×	х	x	√	×	√	×	>	×	~	>	KL Coach Hire 581 Kirby Lonsdale to Settle Monday – Saturday less than hourly service 881 Ingleton to Malham. 3 services a day	Nearest hospital Lancaster (21 miles) GP in Ingleton/Settle Secondary school bus to Settle Tourist role for Yorkshire Dales Some facilities located within the Yorkshire Dales
High Bentham	3050 (with Low Bentham)	×		√	x	×	×		✓	×	√	✓	√	V	*	~	×	*	✓	✓	<	Stagecoach Number 80 -81: Ingleton to Lancaster Monday to Saturday frequency less than hourly service DR07 (Demand Responsive Service) North Craven Village Bus	Community Library (closed Tues, Thurs, Sun, Fri & Mon am, Wed & Sat pm) Nearest hospital Lancaster (16 miles) Secondary School bus to Kirkby Lonsdale/Settle Large convenience store (Cooperative) Shares primary school with Low Bentham
Ingleton	2180	*	✓	√	×	×	*	✓	✓	~	V	✓	×	✓	✓	✓	×	~	✓	✓	×	Stagecoach Number 80 -81 Ingleton to Lancaster Monday to Saturday frequency of less than hour 581 Ingleton to Malham (KL Coach Hire) — frequency less than hourly 881 (KL Coach Hire) — 3 services a day DR07 (Demand Responsive Service) North Craven Village Bus	Community Library (closed Sat pm & Sun) Nearest hospital Lancaster (19 miles) Secondary school bus to Kirkby Lonsdale/Settle Large convenience store (2 cooperatives) Tourist role for Yorkshire Dales National Park – caving, waterfalls, Ingleborough Closure of post office and bank in 2014

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Low Bentham	3050 (with High Bentham)	×	×	×	✓	×	×	×	✓	✓	×	x	√	×	V	x	√	x	√	*	~	×	Stagecoach Number 80 81: Ingleton to Lancaster Monday to Saturday frequency of less than hourly DR07 (Demand Responsive Service) North Craven Village Bus	Nearest hospital Lancaster (16 miles) GP available in High Bentham Secondary school bus to Kirkby Lonsdale/Settle Shares primary school with High Bentham Within walking distance of High Bentham
Newby	630 (with Clapham)	x	×	x	×	×	×	x	×	×		×	×	x	V	×	×	×	×	x	*	×	581 Kirby Londsdale to Settle (KL Coach Hire) (Monday – Saturday frequency less than hourly) DR07 (Demand Responsive Service) North Craven Village Bus	Nearest hospital Lancaster (21 miles), GP in Ingleton Settle, School bus to Settle

Mid Area Settlements

Settlement	Populatio n (parish)	hospital close to settlement or cottage	A & E / minor injuries	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Giggleswick	1290	✓		×	×	·	✓	x	×	·	*	×	×	×	*	✓	•	V	x	V	×	V	✓	Service 581: Kirby Lonsdale to Settle (KL Coach Hire) Monday - Saturday frequency less than hourly) Service 11: Tosside to Horton in Ribblesdale (North Yorkshire Travel) Monday - Saturday frequency less than hourly. Service 881: Ingleton to Malham. 3 services daily.	Nearest main hospital Airedale (21 miles) GP in Settle Provides secondary school and cottage hospital – facilities for Settle, within walking distance of Settle Secondary school bus to Skipton
Halton West	70	×		×	×	×	×	×	×	×	×	*	×	×	×	×	×	×	×	×	×	*	×	No	Nearest hospital Airedale General (17 miles) GP in Settle/Hellifield (limited surgery hours)
Hellifield	1360	×		√	×	V	×	×	×	√	V	×	×	√	×	V	×	√	×	√	*	✓	✓	Service 580: Settle to Skipton (KL Coach Hire) Monday - Saturday hourly service	Nearest hospital Airedale General (15 miles) GP in Hellifield with limited surgery hours Secondary school bus to Settle
Langcliffe	340	x		×	×	*	*	x	×	ж	*	*	×	x	x	✓	*	×	×	×	×	√	×	Service 11: Tosside to Horton in Ribblesdale (NYCC) Monday - Saturday daily less than hourly) Service 88: Ingleton to Malham. 3 services daily	Nearest hospital Airedale General (22 miles) GP in Settle
Long Preston	760	×		×	×	√	×	×	×	√	×	*	*	√	×	V	×	√	×	√	×	√	✓	Service 580: Settle to Skipton (KL Coach Hire) (Monday - Saturday hourly service)	Nearest hospital Airedale General (16 miles) GP in Settle/Hellifield (limited surgery hours) Secondary school bus to Settle
Rathmell	300	×		×	×	×	×	×	×	√	×	×	×	×	×	V	×	×	×	×	×	✓	*	Service 11: Tosside to Horton in Ribblesdale (NYCC) Monday - Saturday 2 services daily.	Nearest hospital Airedale General (22 miles) GP in Settle School bus to Settle
Settle	2590	√		Y	√	√	√	x	×	√	√	×	✓	√	√	✓	√	√	√	✓	√	√	√	Service 11: Tosside to Horton in Ribblesdale (NYCC) Monday - Saturday less than hourly service. Service 580 Settle to Skipton (KL Coach Hire Service)	Castelberg In Giggleswick (0.9m from Settle Market Place) Nearest main hospital Airedale General (21 miles) Settle College within walking distance (in Giggleswick) Supermarket (Booths) Secondary school bus to Skipton Community Library (closed Mon, Thurs,

																						Monday - Saturday hourly. Service 581: Kirby Lonsdale to Settle (KL Coach Hire Ltd). Frequency less than hourly Service 831-875: Buckden-Hawes-Settle (Sunday & Bank hols only) Service 881: Ingleton to Malham (KL Coach Hire Ltd). 3 services daily.	Fri am, Sat pm, all day Wed and Sun)
Wigglesworth	320	x	x x	*	×	×	x	*	×	×	×	√	*	\[\lambda \]	×	√	×	✓	*	(with Rath mell)	×	Service 11: Tosside to Horton in Ribblesdale (NYCC). Monday - Saturday 2 services daily.	Nearest hospital Burnley General (18 miles) GP in Settle/Hellifield (limited surgery hours) Primary school bus to Long Preston Secondary school bus to Settle

South Area Settlements

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage	Area GP	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Bolton Abbey	100	×	××	×	×	×	×	✓	×	×	×	✓	×	V	×	V	×	Y	*	√	X Tourist station	Service 74A: Grassington to Hebden. 3 services a day Monday-Saturday (NYCC) Service 873-874-Service 884: Ilkley to Skipton (Keighley & District Travel Ltd). 5 services daily. Service 874: Ilkley to Grassington (Arriva Yorkshire Ltd)3 services daily.	Nearest hospital Airedale General (9 miles) GP in Addingham Secondary school Bus to Upper Wharfedale/Skipton Primary school Bus to Beamsley Primary
Bradley	1220	×	××	✓	×	×	×	√	√	×	×	×	×	V	×	V	×	✓	*	√	×	Service 71: Steeton & Silsden Rail Station to Low Bradley. Monday- Friday 2 services 78A: Skipton to Airedale Hospital.(NYCC) Monday-Saturday 5 services daily. Service DR07: South Craven Village Bus (NYCC) (Demand Responsive Service)	Nearest hospital Airedale General (4 miles) GP in Skipton School bus to South Craven/Skipton
Broughton	220	×	x 🗸	*	×	×	×	×	*	×	×	×	×	×	×	✓	×	×	×	√	×	Service X80/280: Preston – Skipton (Preston Bus Ltd) 8 services daily.	Nearest hospital Airedale General (8 miles) GP in Skipton & Gargrave School bus to Skipton Broughton Hall is a unique employment site within the district as an estate with high grade offices.
Carleton	1080	×	××	√	×	*	×	V	V	×	×	√	×	√	×	√	×	✓	×	√	×	Service 12 (Carleton- Skipton). 3 services daily	Nearest hospital Airedale General (5 miles) GP in Skipton Secondary school bus to South Craven & Skipton
Coniston Cold	190	×	××	×	×	x	×	×	×	×	×	×	×	√	×	×	×	*	×	√	x	Service 211 Skipton to Malham (NYCC) 2 services daily	Nearest hospital Airedale General (11 miles) GP in Gargrave Feeder service for school bus to Skipton (change at Gargrave)

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Cononley	1200	×	×	×	√	×	×	x	√	✓	* 3	×	√	×	✓	×	√	×	√	×	√	√	Service 78A: Skipton to Airedale Hospital. 5 services daily.	Nearest hospital Airedale General (3 miles) GP in Crosshills Secondary school bus service to Keighley Cononley Mill employment site Secondary school bus to Keighley (Holy Family)
Cowling	2360	×	×	×	√	x	×	x	√	V	x v		×	x	~	×	✓	×	✓	×	~	×	Service 25: Burnley- Keighley half hourly service Monday- Saturday day times, evening hourly Service M4: Colne to Keighley (Burnley & Pendle Travel) hourly service. Service DR07: South Craven Village Bus (NYCC) (Demand Responsive Service)	Supermobile Library (Once every two weeks) GP in Crosshills Nearest hospital Airedale General (4 miles) School bus to South Craven/Skipton
Draughton	290	×	×	×	×	×	×	×	×	✓	* 3	×	×	×	√	×	×	×	×	×	✓	×	X84 to Leeds to Ilkley. (First West Yorkshire Ltd) Monday - Sunday hourly	Nearest hospital Airedale General (8 miles) GP in Skipton School Bus for Beamsley Primary. Feeder service to Bolton Abbey for access to Upper Wharfedale School
Eastby	1900 (with Embsa)	×	×	×	×	*	×	x	×	×	×	×	×	×	×	×	×	×	×	×	×	×	Service 873-784-884: Ilkely to Skipton to Malham (Keighley & District Travel Ltd). 3 services daily.	School bus to Skipton and Upper Wharfedale School Nearest hospital Airedale General (8 miles) GP in Skipton Facilities within Embsay provide facilities for village
East Marton	230 (with West Marton)	×	×	×	×	*	×	x	×	×	×	×	×	×	×	×	✓	×	×	×	√	×	No	Nearest hospital Airedale General (11 miles) GP in Earby & Barnoldswick School bus to Skipton & Gargrave Primary School

Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Elslack	110	×	×	×	×	×	×	*	×	×	×	×	*	×	×	×	✓	×	×	×	×	×	No	Nearest hospital Airedale General (11 miles) GP in Earby & Barnoldswick School bus to Skipton
Embsay	1900 (with Eastby)	×	*	×	✓	×	×	×	√	✓	×	✓	√	×	~	×	√	*	*	×	√	Tousit station	Service 14 Embsay/ Skipton circular (NYCC). 8 services daily Service 873-784-884: Ilkely to Skipton to Malham (Keighley & District Travel Ltd). 3 services daily.	Community Library (Closed Mon, Tues, Wed, Sun all day, Thurs & Fri am and Sat pm) Nearest hospital Airedale General (4 miles) GP in Skipton School bus to Skipton, South Craven and Upper Wharfedale Schools
Farnhill		×	*	×	×	×	×	×	×	√	×	×	×	×	√	×	×	×	×	×	√	×	Service 71: Steeton & Silsden Rail Station to Low Bradley (NYCC) 2 services daily.	Methodist church GP in Crosshills Nearest hospital Airedale General (2 miles) No school bus
Gargrave	1710	*	\	V	~	×	×	*	✓	*	×	<	>	×	~	×	✓	×	>	*	<	<	Service 210-211: Skipton to Malham (KL Coach Hire) 2 services daily Service 75: Skipton to Malham (Sat only) 2 services daily Service 580: Settle to Skipton (KL Coach Hire Ltd) hourly service. Service 873-784-884: Ilkely to Skipton to Malham (Keighley & District Travel Ltd). 3 services daily.	Community library (closed Tues, Thurs, Sun all day; Wed and Fri am) Nearest hospital Airedale General (9 miles) GP surgery in Gargrave (limited surgery hours) School bus to Skipton/Upper Wharfedale and from surrounding villages to Gargrave Primary School Employment area near Canal
Glubsurn & Crosshills	4000	✓	~	✓	✓	✓	*	×	✓	✓	×	√	√	✓	✓	×	✓	×	✓	✓	~	×	Service 78A: Skipton to Airedale Hospital (NYCC) 5 services daily. Service 66: Skipton to Keighley (Keighley & District Travel Ltd) 2 services hourly Service 71 (Steeton & Silsden Rail Station (NYCC) 2 services daily. Service DR07 South Craven Village Bus (Demand responsive service) M4: Colne to Keighley (Burnley & Pendle Travel) services twice	South Craven Community Library in Crosshills (closed Tue & Sun. Mon,Thurs,Fri am. Sat & Wed pm) Nearest hospital Airedale General (1 mile) Large Convenience store (Cooperative) and Spa School bus service to Skipton schools and Holy Family School in Keighley.

																							hourly.	
Settlement	Population (parish)	A & E / minor injuries hospital close to settlement or cottage hospital within settlement	GP	Employment Area	Primary School	Secondary School	Further education college	Recreation: Indoor leisure centre with swimming pool	Outdoor sports pitches	Children's play space	Public park	Library	Post Office	Bank	Town/village hall	Arts venue	Public House	Supermarket	Convenience food shop	High Street (multiple A1)	Church/place of worship	Train Service	Bus service	Notes
Halton East	90	×	×	×	×	×	×	×	×	×	*	×	×	×	×	×	×	×	×	×	V	×	No	Nearest hospital Airedale General (10 miles) GP in Skipton School bus for Beamsley Primary School Bus to Upper Wharfedale & Skipton Schools
Kildwick	190	×	×	×	~	×	×	×	×	✓	*	×	×	×	×	×	√	*	×	х	√	×	Service 71: Steeton & Silsden Rail Station (NYCC) 2 services daily. Service DR07 South Craven Village Bus (Demand responsive service)	Nearest hospital Airedale General (2 miles) GP in Crosshills School bus to South Craven & Skipton
Lothersdale	520	×	×	×	√	×	×	×	✓	✓	×	×	*	*	✓	×	✓	×	×	×	√	×	Service DR07 South Craven Village Bus (Demand responsive service)	Nearest hospital Airedale General (5 miles) GP in Crosshills School bus to South Craven
Skipton	14680				•										\			~		>			Service 12: Carleton – Skipton circular Service 14: Skipton – Embsay circular Service 16: Skipton to Horse Close circular Service 66: Skipton to Keighley Service 72-72A-72B- 72R: Buckden to Grassington to Skipton Service 73: Skipton to Greenacres circular Service 75: Skipton to Malham Service 78A: Skipton to Airedale Hospital Service 210-211: Skipton to Malham Service 873-874-884 Ilkley to Skipton to Malham DR07: South Craven Village Bus (Demand responsive service) Service 280-X80: Preston to Skipton (hourly service) Service 580: Settle to Skipton (hourly service) Service X43:	Library (closed Tues & Sun. Sat pm) Nearest hospital Airedale General (6 miles) 3 food stores (Tesco, Morrisons, Marks & Spencer) School bus services to Holy Family School (Keighley) & Upper Wharfedale School, Settle & South Craven schools (bus services do not start in Skipton for South Craven & Settle schools)

																						Grassington – Skipton to Manchester (hourly service) Service X84: Leeds to Skipton (hourly service)	
Sutton-in- Craven	3820	✓	*	×	✓	~	×	×	~	~	√ ×	<	×	√	×	✓	×	√	×	✓	x	Service 66: Skipton to Keighley. (Keighley & District Travel Ltd) Services twice hourly. Service 78A: Skipton to Airedale Hospital (NYCC) 5 services daily.	Nearest hospital Airedale General (1 mile) GP in Crosshills Two Sutton primaryschools in walking distance South Craven (Crosshills) secondary school in walking distance. Bus services to South Craven and Skipton Schools
Thornton-in- Craven	410	×	*	*	V	×	×	×	√	×	××	√	×	*	×	×	*	×	×	✓	×	Service X80/280: Preston to Skipton hourly service daily. (Preston bus)	Nearest hospital Burnley General (11 miles) GP in Earby & Barnoldswick School bus to Skipton
West Marton	230 (with East Marton)	×	×	*	*	×	*	×	×	×	××	√	*	√	×	×	×	✓	*	*	×	X80/180 Preston to Skipton. Hourly services. (Preston bus)	"Nearest hospital Airedale General (12 miles) GP in Barnoldswick & Earby School bus to Skipton Primary school bus to Gargrave.